# Australian Energy Regulator



**AER Preliminary decision for** 

SA Power Networks 2015–20

Conference 13 May 2015



# Today's agenda

- Welcome Paula Conboy, AER Chair
- Presentations from:
  - Sebastian Roberts, General Manager, AER
  - Bev Hughson and Bruce Mountain, AER
    Consumer Challenge Panel
- Time for questions after presentations



### **Our preliminary decisions**

- Our preliminary decision reflects changes to the National Electricity Rules in 2012
- There are 24 constituent decisions covering revenue, operating and capital allowances, amongst other things
- We set the revenue a business may recover from customers, not its costs
- Preliminary decision used to set prices for 2015–16



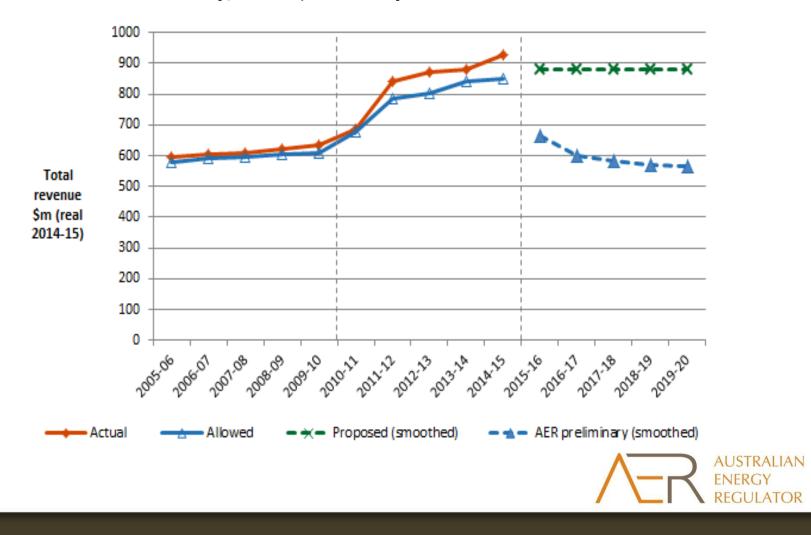
#### **AER process**

- Some highlights of the AER's process:
  - This decision implements the AER's better regulation program
  - Extensive consultation with stakeholders
  - Input from Consumer Challenge Panel Consideration of 31 submissions on SA Power Networks' proposal
  - Engineering input from AER's Technical Advisory Group
  - Consultancy input on willingness to pay survey



#### **SA Power Networks – total revenue**

SA Power Networks' past total revenue, proposed total revenue and AER preliminary decision revenue allowance (\$ million, 2014–15)



# **Indicative bill impact**

Network business	Business proposal	AER preliminary decision	Percentage difference	Expected bill reduction for average household by end of 2015–20
SA Power Networks	\$4745 million	\$3211 million	-32 per cent	\$197



#### **AER approach – building blocks**

Capital costs

Return on capital (forecast RAB × cost of capital)

Regulatory depreciation (depreciation net of indexation applied to RAB)

Operating expenditure (opex)

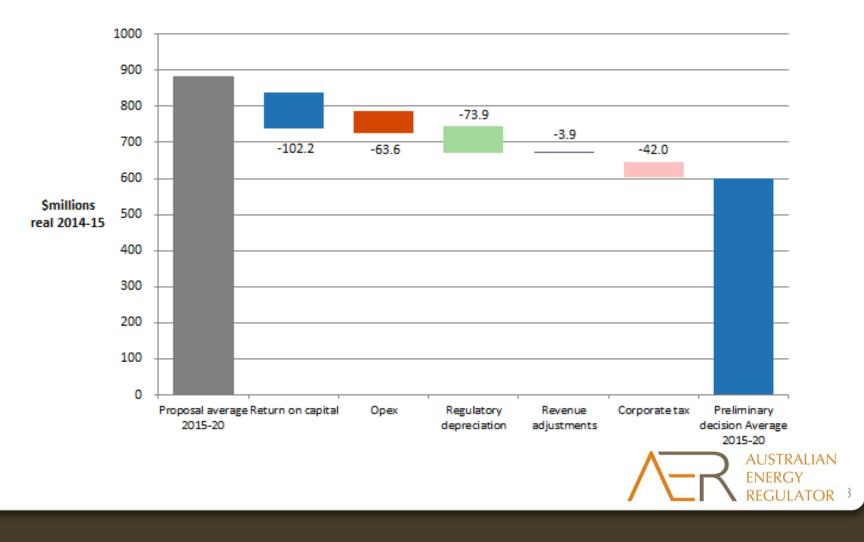
Efficiency benefit sharing scheme (EBSS) (increment or decrement)

Corporate income tax (net of value of imputation credits)

Total

#### **SA Power Networks – building blocks**

AER's preliminary decision and SA Power Networks' proposed annual building block costs (\$ million 2014–15)



#### **Rate of return**

%	AER decision 2010–15	SAPN's proposal 2015–16	AER preliminary decision 2015–20
Nominal risk free rate (return on equity)	5.89%	3.43%	2.55%
Nominal post-tax return on equity	11.09%	10.45%	7.1%
Nominal pre-tax return on debt	8.87%	5.74%	4.35%
Nominal vanilla WACC	9.76%	7.62%	5.45%



#### **Rate of return parameters**

%	AER decision	SAPN's proposal	AER preliminary decision	AER preliminary decision
	2010-15	2015-20	2015-16	2016-20
Nominal risk free				
rate (return on	5.89%	3.43%	2.55%	2.55%
equity) (a) Equity risk				
premium	5.20%	7.02%	4.55%	4.55%
(b) = (c*d)	5.2078	1.0270	4.0070	4.5576
(B) = (C*d) MRP (c)	6.50%	7.72%	6.50%	6.50%
Beta (d)	0.8	0.91	0.7	0.7
Nominal post-tax				
return on equity	11.09%	10.45%	7.1%	7.1%
(e) = (a) + (b)				
Nominal pre-tax	8.87%	5.74%	4.250/	Lindeted ensuelly
return on debt (f)	0.07%	5.74%	4.35%	Updated annually
Gearing	60%	60%	60%	60%
Nominal vanilla				
WACC	9.76%	7.62%	5.45%	Updated annually
= 0.4*(e) + 0.6*(f)				
Forecast Inflation	2.52%	2.55%	2.55%	2.55%

#### **Cost of debt - trailing average**

- Our starting point for existing debt is continuation of on-the-day approach
- Then new debt is incorporated as it is progressively refinanced each year
  - 10 year trailing average
  - 10% of debt notionally re-financed each year
- The benefit? Less price volatility for consumers

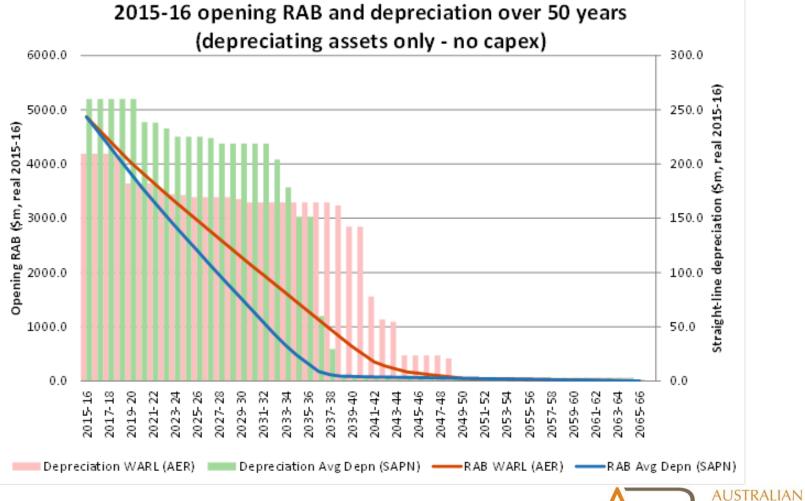


#### **Depreciation – return of capital**

- SA Power Networks proposed a depreciation allowance of \$936 million (\$nominal)
- Preliminary decision is 43% less at \$533.7 million (\$nominal)
- SA Power Networks will recover its capital investment but over a longer period of time



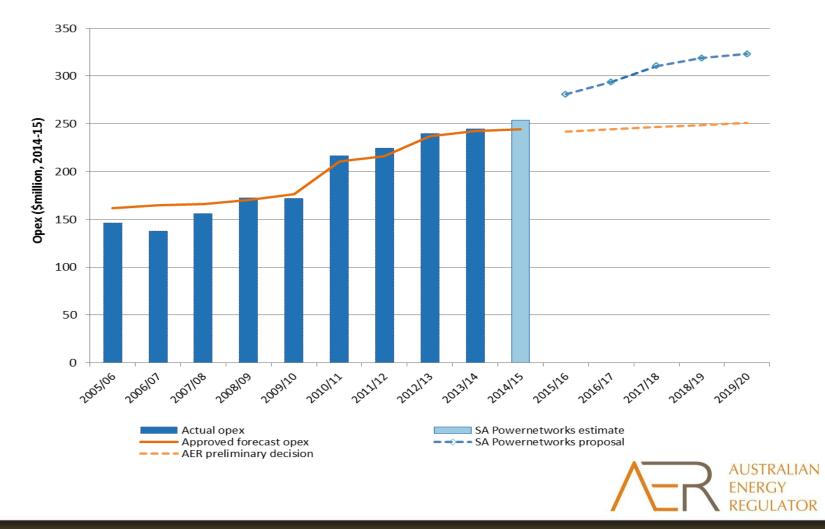
#### Depreciation



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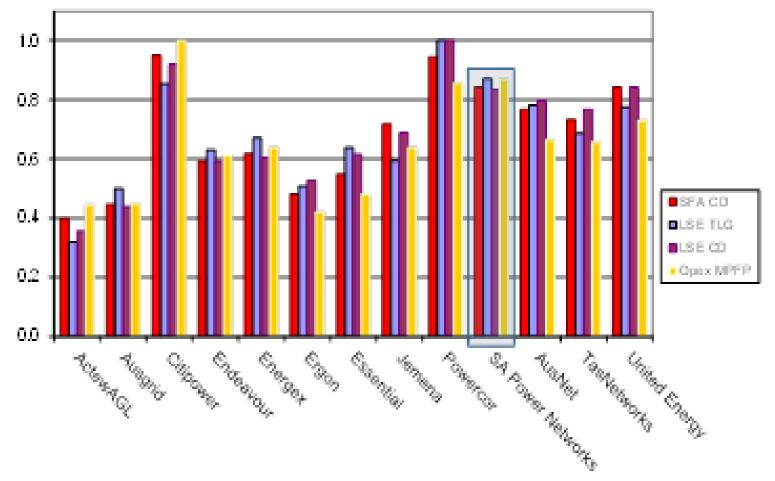
#### **SA Power Networks - opex**

SA Power Networks' proposal compared to AER alternative forecast and past opex (\$ million, 2014-15)



# **Benchmarking performance**

#### Opex efficiency scores

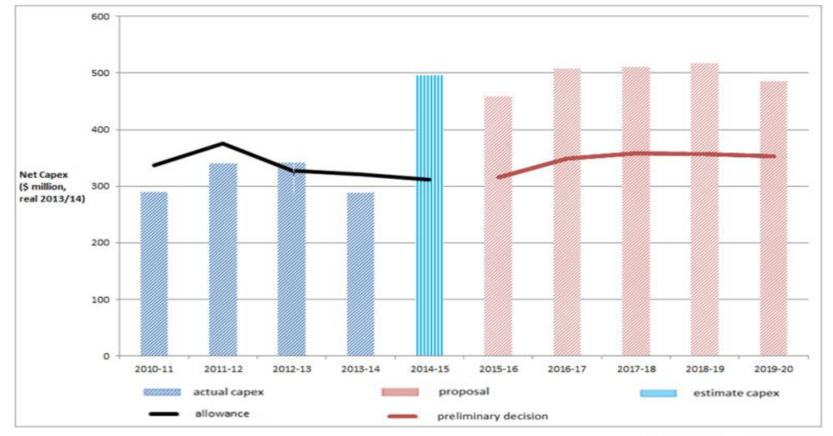


### **Opex step changes**

	Proposal	AER preliminary decision
IT initiatives	\$44m	\$0
Vegetation management	\$32m	\$0
Asset inspections	\$42m	\$0
Demand side participation	\$34m	\$0
Other	\$65m	\$9m
Total	\$217m	\$9m

# **SA Power Networks - capex**

#### AER preliminary decision compared to SA Power Networks' past and proposed capex (\$million, 2014-15)



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# Safety proposals

Safety Program	Proposal	AER decision
Bushfire mitigation	\$228	\$0
Road safety	\$78	\$0
Other	\$13.5	\$13.5
Total	\$319.5	\$13.5

# **Bushfire program**

- Legislative test for the AER
  - 1. Is additional capex needed for improved safety and reliability of the network?
  - 2. Is the additional capex a prudent and efficient investment?

SA Power Networks did not provide evidence to reasonably satisfy these tests.

 For instance, for the undergrounding of powerlines (~\$128 mill), SA Power Networks submitted a willingness to pay survey

- Using this survey as the only supporting evidence is problematic – How does it satisfy the legislative tests?
- Some problems with the survey
- Around half the proposal is for undergrounding
  - But \$40 million over the regulatory period is already available through the SA government's PLEC program

# **Metering services in SA**

- Our preliminary decision approves two types of metering service charges:
  - Upfront capital charge (for all new and upgraded meters installed from 1 July 2015)
  - Annual charge comprising of two components:
    - capital—metering asset base (MAB) recovery
    - non-capital—operating expenditure and tax.
- No upfront charge for replacement meters

# **CCP** presentations

### Next steps in SA reset

 All queries, forum registrations etc. to <u>SAelectricity2015@aer.gov.au</u>

Date	Step
27 May 2015	AER jurisdictional consumer forum
3 July 2015	Submissions on AER preliminary decision close
3 July 2015	SA Power Networks' revised proposal due
24 July 2015	Submissions on SA Power Networks' revised proposal close
31 October 2015	AER releases final decision for SA Power Networks

