# roma brisbane pipeline 2017-22 access arrangement



public forum 5 October 2016	energy. connected.

# highlights



The SE Queensland gas market has undergone significant change since the last revision to the Roma Brisbane Pipeline (RBP) access arrangement in 2012:

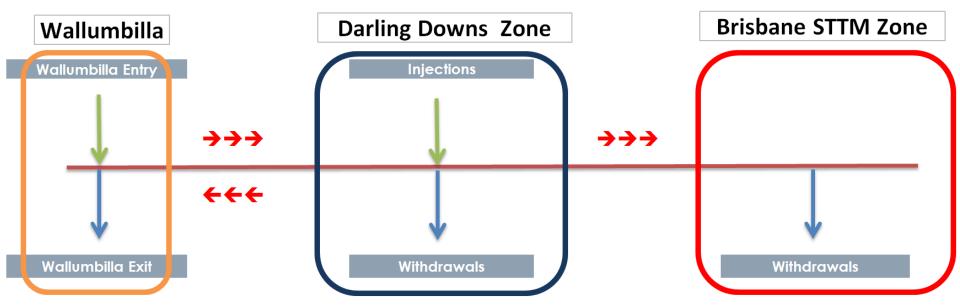
- The construction of three Liquefied Natural Gas (LNG) projects in Gladstone
- associated development of the coal seam gas industry
- Reduction in industrial load in the Brisbane region

This revised access arrangement acknowledges those changes to the market, and includes services to meet the needs of shippers in the new environment.

#### **RBP** bi-directional service



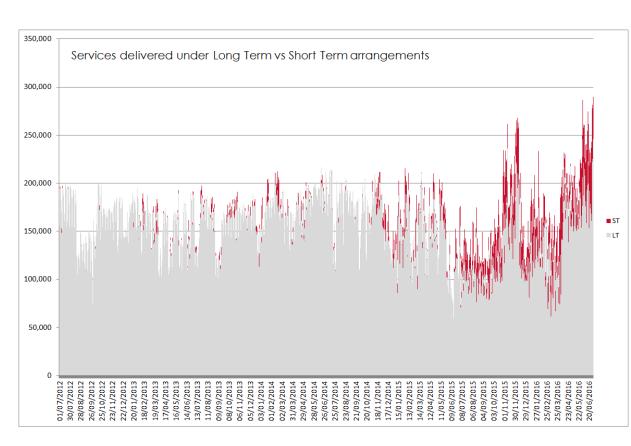
- the RBP was originally built to bring gas from Wallumbilla to Brisbane
- there has been an increase in midline injections to the RBP from the Scotia, Woodroyd, Condamine, Windibri Argyle and Kogan gas fields in the Darling Downs zone
- these midline injections lead to a demand for an RBP Westbound service
- this access arrangement now offers both "Eastbound" and "Westbound" services



#### **RBP Short Term Firm service**



- the LNG industry has driven significant changes to gas trading activity
- we have seen an increase in demand for short term services
- this access arrangement now includes a "Short Term Firm" service
- available for terms as short as one day and up to three years

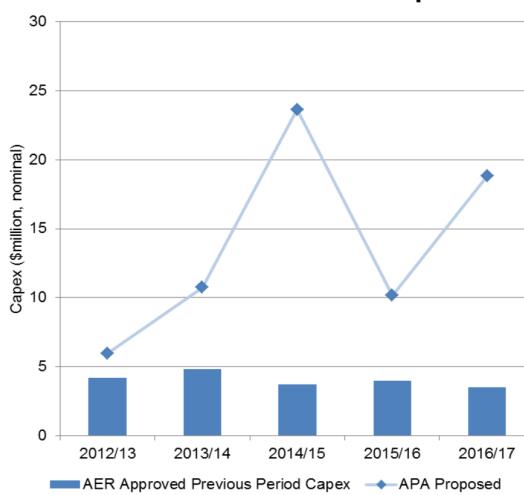


## capex and the capital base



- the capital base is rolled forward from the previous access arrangement following the AER's Roll Forward Model
- we spent more in capex over 2012-17 than was forecast at the last access arrangement review:
  - address damage done to the pipelines as a result of flooding and land slippage;
  - make the RBP bi-directional;
  - undertake work to ensure the integrity of an aging pipeline

# RBP Capex



## forecast capex

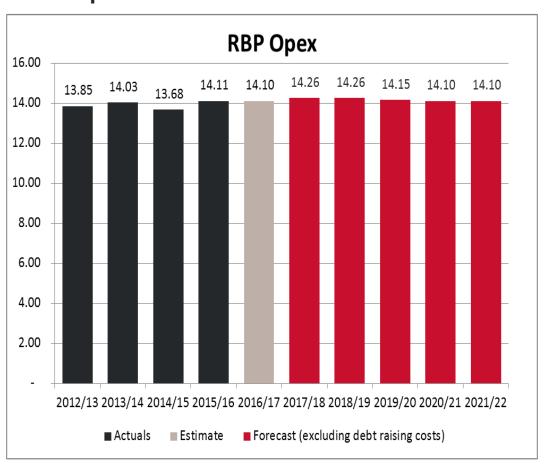


- key drivers of forecast capex relate to the age and integrity of the pipeline
- integrity management:
  - increased program of in-line inspections (pigging)
  - Pipeline integrity inspection dig-ups
  - Cathodic protection upgrades
- urban risk reduction
  - Brisbane's growth has encroached on the pipeline right-of-way
  - urban risk reduction strategy required by AS2885
  - pressure reduction where possible (will reduce capacity of the pipeline)
  - barrier protection in other High Consequence Zones
- also routine "stay in business" and IT system capex
- no augmentation capex is forecast in the 2017-22 period
- total forecast capex \$66.6 million (\$m real).

## forecast opex



- no significant changes expected in forecast opex
- opex for 2017-22 is 2.3% higher than opex for 2012-17
- forecast differences are charges by Qld Government, cathodic protection testing and easement loss of cover assessment
- no real cost escalation included in forecast
- total forecast opex is \$70.9m (real 2016/17)



#### rate of return



#### return on equity

 calculated using the Sharpe-Lintner Capital Asset Pricing Model:

$$E(r_j) = r_f + \beta_j \left[ E(r_m) - r_f \right]$$

- beta = 0.8; betas are known to vary systematically over time, and current evidence is that the beta for a regulated pipeline is increasing
- the "Market Risk Premium" of the Sharpe-Lintner Capital Asset Pricing Model is the difference between the current expected return on the market and the current risk free rate of return (and not a long term historical average): that difference is 8.1%
- return on equity = 8.4%

#### return on debt

- immediate move to a rolling average cost of debt consistent with findings of the Tribunal in recent merits reviews
- debt risk premiums estimated from RBA credit spreads for BBB rated non-financial corporations
- return on debt = 7.3%

#### rate of return

- gearing = 60.0%
- proposed allowed rate of return = 7.7%

## imputation credits



## gamma

- estimated as product of distribution rate and theta
- distribution rate = 0.7; made from ATO data for all equity (and not just listed equity)
- theta = 0.35; from the updated SFG/Frontier dividend drop-off study which was before the Tribunal in February 2016
- gamma = 0.25
  - arrived at on a reasonable basis, and still the best estimate possible in the circumstances

## inflation



- AER applies differing measures of inflation:
  - forecast inflation to calculate depreciation in the PTRM; and
  - actual inflation to calculate the capital base in the Roll Forward Model
- these differences will over- or under- compensate the business for inflation
- APA does not take issue with the AER's methodology for calculating forecast inflation
- APA proposes a simple methodology to sterilise any differences between forecast and outturn inflation
  - by updating tariffs each year for actual and current forecast inflation at the same time as tariffs are updated for changes in the cost of debt

#### load and demand forecast



- perhaps the most significant part of this review
  - significant reductions in Eastbound demand
    - closure of BP Bulwer Island refinery
    - mothballing of Swanbank E power station
  - level of Westbound demand?
    - volatile driven by opportunistic gas trading opportunities
  - shortening of contract terms, driven by:
    - inability to obtain longer term gas supply agreements
    - transient nature of gas trading opportunities

#### drivers of demand - Eastbound



- three distinct customer classes with distinct demand patterns:
  - Industrial:
    - use gas as an input or a feedstock to productive activity
      - generally a stable load with a high load factor
  - Retail:
    - sell delivered gas to domestic, commercial and small industrial users
      - a stable load with some seasonal variation, some organic growth
  - PowerGen:
    - use gas as a fuel to an electricity generation plant
      - usage will depend on whether base load or peaking facility

## drivers of demand – Eastbound – Industrial



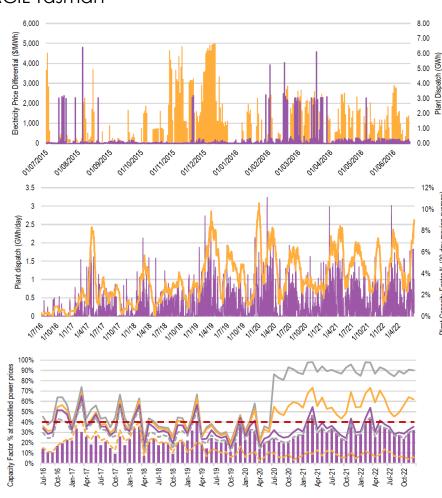
#### Eastbound demand

- demand for gas is a derived demand derived from the demand for the products made using gas – bricks, bottles, beer, etc
- users require long term certainty in order to earn a return on their long term investment in fixed productive plant
- these Users will tend to reserve Long Term Firm capacity
  - acknowledging that some of this reserved capacity will go unutilised during periods of reduced operations
- these shippers will tend to take the Long Term Firm Reference Service
  - but at what level, given there is spare capacity in the pipeline?
    - this proposed access arrangement assumes that Industrial and Retail shippers will continue to reserve capacity to cover their peak demand
    - Incited Pivot assumed to continue operating at Gibson Island

## load and demand forecast – Eastbound – PowerGen



- demand depends on electricity demand, pool price and "spark spread"
  - has been the subject of extensive analysis by ACIL Tasman
- Oakey Power Station
  - peaking power plant with on-site liquid supply
    - very unlikely to reserve firm capacity
  - has been generating vigorously while ramp gas has been available
    - forecast assumes return to normal peaking operation once LNG plants are operating in steady state
- Swanbank E Power Station
  - mothballed since November 2014
    - more profitable to sell gas than to generate electricity
  - detailed analysis of operational economics
    - Depends heavily on re-introduction of a carbon tax
    - not expected to return to service in forecast access arrangement period



#### drivers of demand - Westbound



#### Westbound demand

- important distinction:
  - there is no productive plant at the western end of the Roma Brisbane
     Pipeline
- demand for Westbound service cannot be estimated by reference to housing starts, beer demand, etc
- Westbound demand is entirely dependant on transient market opportunities
- Westbound shippers are highly unlikely to reserve long term capacity
  - Q: How to forecast these loads?

## load and demand forecast - Westbound



- a new service demand for this service is highly uncertain
- detailed analysis of the ways in which shippers might use the Westbound service:
  - LNG suppliers
  - retailers
  - producers and traders
- none are likely to take a Long Term Firm service
  - load forecast based on a frequency-based estimate to derive a "firm equivalent" level of demand for tariff setting purposes
    - eg 120TJ/day for 5% of days = 6TJ/day "firm equivalent"
- we have forecast optimistic load growth for Westbound flows

## tariffs



- the published Reference Tariff is the Long Term Firm tariff
  - 2017-18 tariff proposed at \$0.6944/GJMDQ/day
    - cf current tariff at (0.6505/GJMDQ/day+0.0436/GJ) \$0.6941
- the Short Term Firm service tariff is a multiplier of the posted Long Term Firm Reference Tariff
- why a multiplier?
  - goal is to derive an equivalent tariff per unit of gas transported
  - the multiplier is the inverse of the load factor
  - a load factor of 67% derives a multiplier of 150%
    - Short Term Firm service assumed to be used at a 100% load factor
  - the forecast 2017-22 composite load factor is 60.3%
    - the Short Term Firm multiplier is 166%

#### other matters



## queuing

- propose an auction process for existing capacity and an expression of interest process for developable capacity
  - Previously supported by RBP Users, now approved by ERAWA

## pro forma contract

- now included as an attachment to the access arrangement
- Short Term Firm service requires a "zero MDQ" contract for prudentials



For further information contact:

Scott Young
Regulatory Manager
(02) 9275 0031
scott.young@apa.com.au

Or visit the APA website at:

www.apa.com.au

# example



