

Business Case – Capital Expenditure

Dandenong City Gate Gas Quality Business Case Number BC224 AA23-27

1 Project Approvals

TABLE 1: BUSINESS CASE – PROJECT APPROVALS		
Updated By	Adam Newbury	Asset Lifecycle Specialist, Asset Management
Cost Updated By	Prasoon Premachandran	Victorian Team Lead Project Delivery, Engineering & Planning
Reviewed By	Nicholas King	Senior Mechanical Engineer, Engineering & Planning
Approved By	Daniel Tucci	Victorian Asset Manager, Asset Management

2 Project Overview

TABLE 2: BUSINESS CASE – PROJECT OVERVIEW		
	Description of Issue/Project	 A brief summary of the project: Problem of inadequate gas temperature requirements of NGR rule 288 injecting into the T16 pipeline due to no gas heating equipment installed at the Dandenong City Gate. Affects: Inability for AEMO to ensure the quality of the gas entering the T16 pipeline complies with the gas quality Standards as set out in the AEMO procedures, enforced by law. Impact: gas that does not meet the AEMO gas quality standards requires notifications and potentially curtailment, it may be damaging to the T16 pipeline and/or pose a public risk if for example condensate reaches consumer assets Successful solution will: Install suitable gas heating in line with the requirements of the NGR, rule 288.
	Options Considered	The following options have been considered: Option 1: Do Nothing Option Option 2: Install a gas heater compliant with the requirements of NGR rule 288
	Estimated Cost	\$1,379,240
	Relevant Standard	Under the National Gas Rules, Rule 288, all injection points into the Victorian Declared Transmission System must meet gas quality requirements
	Consistency with the National Gas Rules (NGR)	 The capital expenditure complies with the new capital expenditure criteria in Rule 79 of the NGR because: it is necessary to maintain and improve the safety of services, maintain the integrity of services and to comply with a regulatory obligation or requirement (Rules 79(2)(c)(i),(ii),(iii));
	Key Stakeholders	 The following stakeholders are affected by this project: The stakeholders for this project are AEMO and the local field services team looking after the facility. AEMO engagement will include the review and approval of a gas quality business case. Field services engagement will include all O&M requirements in the operation of the gas heater.
	Benefits to Customers and Consumers	Installing the gas heating system will ensure compliance with the NGR and ensure the T16 pipeline and attached assets are protected from potential damage or shutdowns due to off- spec gas. This provides a reliability of supply for customers and consumers.



3 Background and Project Need

The Dandenong City Gate provides a pressure regulated connection between the Declared Transmission System and Dandenong Gas Network customers.

At present there is no gas heating before the pressure regulation at the Dandenong City Gate. As a result the downstream temperatures are regularly sub zero in winter which means that condensate dropout can occur and has the potential to impact customers.

AEMO is required to ensure the quality of gas entering the Declared Transmission System is safe for conveying in the pipelines and safe for consumers to use.

The lack of gas heating affects AEMO's ability to ensure the quality of the gas entering the T16 pipeline complies with the gas quality standards as set out in the AEMO procedures which are enforceable by law. Gas that does not meet the AEMO gas quality standards requires notifications and potentially curtailment. Further it may be damaging to the T16 pipeline and/or pose a public risk if for example condensate reaches consumer assets.

Under the National Gas Rules (NGR), Rule 288, all injection points into the Victorian Declared Transmission System must meet gas quality requirements.

There is a need to install suitable gas heating in line with the requirements of the NGR, rule 288.

4 Risk Assessment

Gas demand, gas pressure differential (pressures upstream and downstream of the pressure regulating station) and ambient conditions are the variables that affect gas temperature, non-compliance is likely throughout winter as when temperatures are low gas demand tends to increase.

The scenario considered in table 3 is that we continue with Option 1 - do nothing approach which involves APA responding to isolate flow until the temperature is in specification, this approach exacerbates the supply constraint as customers continue to consume downstream gas which in turn increases the pressure differential causing a greater temperature drop when reinstated. There is a threat to reliable end user equipment operation if the supplied gas is not fit for public use and is non-compliant to the National Gas Rules.

TABLE 3: RISK RATING			
Risk Area	Consequence	Likelihood	Risk Level
Health and Safety	 Injury / illness resulting in time lost from work of one day / one shift or more (LTI) Member of the public requiring medical treatment 	Unlikely [every 5yrs]	Low
Environment	No consequence identified	N/A	N/A
Operational	Unplanned interruption of: - ≥ 5 days to the delivery of non-firm services (including bi-directional, reverse flow or backhaul services) - < 1 day to the delivery of firm services	Frequent [many times in 1yr]	Moderate
Reputation & Customers	Sustained: - adverse local media articles on APA - detrimental social media comments One off negative reports by financial analysts	Unlikely [every 5yrs]	Low
Compliance	Non-compliance reportable to a regulator with potential for regulatory investigation or fines	Unlikely [every 5yrs]	Moderate
Financial	≤ \$15M	Unlikely [every 5yrs]	Negligible

DANDENONG CITY GATE GAS QUALITY

Final	Untreated
Risk Ra	ting



5 Options Considered

1.1 Option 1 – Do Nothing

The do nothing option would see the continuation of gas entering the Declared Transmission System at sub zero temperatures and would be non-compliant with AEMO direction for gas to entering the Declared Transmission System. If there were a condensate event that impacted customers AEMO may direct APA to cease injections from Dandenong City Gate until rectified.

1.1.1 Assessment

Not installing the gas heating is not compliant with the NGR, it will also mean there is a risk of curtailment on noncompliance grounds. It also risks potential damage to the Declared Transmission System assets due to gas not meeting specification as defined in Australian Standards.

1.2 Option 2 – Install Gas Heating System

Install NGR compliant gas heating system at the Dandenong City Gate.

The option would install a gas heater with associated controls, connection to the site SCADA and provision of gas heater information to the Integrated Operations Centre, Dandenong and AEMO control rooms.

1.2.1 Cost/Benefit Analysis

Installing the Gas Heating System will ensure compliance with the NGR, it will ensure the risk of curtailment on noncompliance grounds is averted. It will also ensure the Dandenong Gas Network assets are protected from potential damage due to off specification gas. Another benefit will be the reduction in unplanned maintenance which frees up field resources but also reduces the risk of incident or injury (unplanned maintenance often occurs at night or in inclement weather).

Option 2 is the preferred option.

1.3 Assessment of Options

TABLE 4: SUMMARY			
	Option	Description	Costs
	Option 1	Do Nothing	
	Option 2	Install Gas Heating System	\$1,379,240

1.4 Proposed Solution – Install Gas Heating System

1.4.1 What is the Proposed Solution?

Install NGR compliant gas heating system at the Dandenong City Gate.

The option would install a new instrument shelter with four new analysers associated calibration and consumable gases, connection to the site SCADA and provision of gas quality information to the IOC, Dandenong CR and AEMO CR.

APA have a standard suite of instruments generally used to comply with the NGR and this is what is proposed.

1.4.2 Why are we proposing this solution?

Installing the Gas Heating System will ensure compliance with the NGR, it will ensure the risk of curtailment on noncompliance grounds is averted. It will also ensure the T16 pipeline and attached assets are protected from potential damage or shutdowns due to off-spec gas.

1.4.3 What are the costs/risks involved with this option?

Costs for this project are well understood as APA has installed a gas heating on numerous similar assets the most recent in VTS was the Wollert CG in 2015, the Dandenong City Gate gas heating system would be almost identical.

Risks to the cost/delays would be dependent on components sourced offshore and gas heating system demand locally.

1.4.4 Consistency with the National Gas Rules

Consistent with the requirements of Rule 79 of the National Gas Rules, APA considers that the capital expenditure is:

- Prudent The expenditure is necessary in order to maintain and improve the safety of services and maintain the integrity of services to customers and personnel and is of a nature that a prudent service provider would incur.
- Efficient The field work will be carried out by a suitably qualified external contractor. The expenditure will be undertaken consistent with the APA procurement policy. The expenditure can therefore be considered consistent with the expenditure that a prudent service provider acting efficiently would incur.
- Consistent with accepted and good industry practice Addressing the risks associated with gas quality is
 accepted as good industry practice. In addition, the reduction of risk to as low as reasonably practicable
 in a manner that balances cost and risk is consistent with Australian Standard AS2885.
- To achieve the lowest sustainable cost of delivering pipeline services The sustainable delivery of services includes reducing risks to as low as reasonably practicable and maintaining reliability of supply.

1.4.5 Forecast Cost Breakdown

The costs are based on similar gas heater installations for this project.

TABLE 5: PROJECT COST ESTIMATE,		
	Total	
Internal Labour	\$235,740	
Materials	\$655,000	
Contracted Labour	\$338,500	
Other Costs	\$150,000	



Total

\$1,379,240



6 Acronyms

Acronym	Definition/Description
AEMO	Australian Energy Market Operator
AGA	Australian gas association – Type B compliance governing body
API	American Petroleum Institute – publisher of standards
CHAZOP	Control system HAZOP – study of the control system functions to identify logic vulnerabilities
ESD	Emergency shutdown – control system-initiated shutdown designed to prevent incident escalation if operating parameters are breached
ESV	Energy Safe Victoria
HAZOP	Hazard and operability study
нмі	Human machine interface
ILI	Inline inspection – pipeline internal inspection
OEM	Original Equipment Manufacturer
RA	Risk Assessment
RBI	Risk Based Inspection – a process used to prioritise maintenance or inspection activities based on risk of failure.
SIL	Safety Integrity Level - an assessment used to rank control systems by their ability to fail safely
SMS	Safety Management Study
VTS	Victorian Transmission System