Business Case - Capital Expenditure

Pipe Support Replacement Business Case Number BC263 AA23-27

1 Project Approvals

TABLE 1: BUSINESS CASE – PROJECT APPROVALS				
Updated By	Adam Newbury	Asset Lifecycle Specialist, Asset Management		
Cost Updated By	Prasoon Premachandran?	Victorian Team Lead Project Delivery, Engineering & Planning		
Reviewed By	Nicholas King	Mechanical Engineer, Engineering & Planning		
Approved By	Daniel Tucci	Victorian Asset Manager, Asset Management		

2 Project Overview

TABLE 2: BUSINESS CASE – PROJECT OVERVIEW			
Description of Issue/Project	 Replacement of inferior pipe supports with modern design to prevent corrosion at locations: Dandenong City Gate (100% complete) Various compressor and city gate stations (Brooklyn complete) Pig traps (75% complete) 		
Options Considered	The following options have been considered: Option 1: Do Nothing Option Option 2: Replace Pipe Supports		
Estimated Cost	\$850,000		
Consistency with the National Gas Rules (NGR)	 The replacement of these assets complies with the new capital expenditure criteria in Rule 79 of the NGR because: it is necessary to maintain and improve the safety of services and maintain the integrity of services (Rules 79(2)(c)(i) and (ii)); and 		
	 it is such as would be incurred by a prudent service provider acting efficiently, in accordance with accepted good industry practice, to achieve the lowest sustainable cost of providing services (Rule 79(1)(a)). 		
Key Stakeholders	Australian Energy Market Operator		

3 Background and Project Need

Project resubmitted - ongoing program of work

Pipe supports provide a means for heavy pipe and components to be supported during operation. Over time changes to standard designs have improved the long term performance of supports. In particular the new designs reduce crevice corrosion, lateral loads and subsidence.

Ineffective supports will promote crevice corrosion or excessive pipe strain leading to failure. These failures can be prevented by periodic inspections and rectification where necessary.



PIPE SUPPORT REPLACEMENT



The above photo shows a pipe support on the right that has an interface between the concrete and the steel pipe. This support design is acceptable until the coating (paint) deteriorates and allows moisture and direct contact between steel and concrete. When this occurs is unknown as it cannot be inspected. The support on the left demonstrates a support with similar performance but longer life.



The above photo demonstrates the localized pitting corrosion where a pipe support has been removed. Note that either side of where the pipe support attached to the pipe is free from corrosion and paint in reasonable condition.

4 Risk Assessment



TABLE 3:	RISK	RATING	

Risk Area	Risk Level
Health and Safety	Low
Environment	Low
Operational	Moderate
Customers	Moderate
Reputation	Moderate
Compliance	Moderate
Financial	Low
Final Untreated Risk Rating	Moderate

The environment within some pipe supports promotes corrosion once the coating system deteriorates. In some conditions this corrosion is not able to be identified without either removing the support (replacement) or until a loss of containment. A loss of containment will likely result in a small, manageable gas leak, but difficult to repair.

The cost of a loss of containment at most facilities is high as the pipeline will need to be shutdown to enable repairs or replacement of pipe to take place.

Options Considered

5

5.1 Option 1: Do Nothing

The Do Nothing option is to risk pipe failure in order to delay the inevitable expenditure.

5.1.1 Assessment

Most pipe supports will be fit for purpose for at least 30 years in good conditions and replaced on a condition monitoring basis. Some pipe supports create otherwise preventable pipeline failure and the do nothing option must accept that risk.

5.2 Summary Assessment

TABLE 4: SUMMARY

Option	Benefits (Risk Reduction)	Costs
Option 1	Do Nothing	Indeterminate
Option 2	Replace pipe supports	\$850,000

5.3 Option 2: Proposed Solution - Replace Pipe Supports

The proposed solution is to replace supports that are not of suitable design to the standards of the day. The identified locations are:

TABLE 5: PIPE SUPPORT LOCATIONS					
Location	Support Type	Required	Complete	Year	Status
Dandenong City Gate	Fully Sleeved	6	6	2018-2022	Complete
Pig Traps	Contemporary	8	8	2018-2022	Complete
Compressor Stations	Contemporary	20	4*	2018-2027	In Progress
Dandenong to West Melbourne Pig Traps	Fully Sleeved	4	0	2023-2027	
Pressure limiters and city gates	Contemporary	20	0	2023-2027	
Total		58	18		

The supports types are separated by design as associated cost/complexity to rectify is more for fully sleeved supports than contemporary design.

*estimated

5.3.1 Why are we proposing this solution?

The older design of pipe supports often used wide concrete supports with the pipe contacting the concrete with minimal interface protection. When the pipe begins to corrode, it cannot be inspected and thus corrosion can continue unidentified. Recent replacements of some supports of this design have shown corrosion.

5.3.2 Consistency with the National Gas Rules

Consistent with the requirements of Rule 79 of the National Gas Rules, APA considers that the capital expenditure is:

- Prudent The expenditure is necessary in order to maintain the safety of services and maintain the integrity of services to customers and personnel and is of a nature that a prudent service provider would incur.
- Efficient The field work will be carried out by a suitably qualified external contractor. The expenditure will be conducted consistent with the APA procurement policy. The expenditure can therefore be considered consistent with the expenditure that a prudent service provider acting efficiently would incur
- Consistent with accepted and good industry practice Addressing the risks associated with corrosion and replacing assets that have reached the end of their useful life is accepted as good industry practice. In addition the reduction of risk to as low as reasonably practicable in a manner that balances cost and risk is consistent with Australian Standard AS2885.
- To achieve the lowest sustainable cost of delivering pipeline services The sustainable delivery of services includes reducing risks to as low as reasonably practicable and maintaining reliability of supply.

5.3.3 Forecast Cost Breakdown

Unit Rates

Fully Sleeved or complex supports

• The average cost of replacing one support is approximately \$30,000 for the fully sleeved support type.





 This unit rate is based on recent experience on the Dandenong City Gate project and the Brooklyn Lara pig trap support replacement project

Contemporary or simple supports

• The unit rate for contemporary design of support is approximately \$2,300 for steel work only.

The above unit rates are excluding costs for design, supervision, footing complexity, Permit Issuing Officers and project management but these have been allowed for in the project cost estimate provided in table 6.

TABLE 6: PROJECT COST ESTIMATE,

	Total
Internal Labour	\$75,000
Materials	\$200,000
Contracted Labour	\$500,000
Other Costs	\$75,000
Total	\$850,000

6 Acronyms

Acronym	Definition/Description
AEMO	Australian Energy Market Operator
AGA	Australian gas association – Type B compliance governing body
API	American Petroleum Institute – publisher of standards
CHAZOP	Control system HAZOP – study of the control system functions to identify logic vulnerabilities
ESD	Emergency shutdown – control system-initiated shutdown designed to prevent incident escalation if operating parameters are breached
ESV	Energy Safe Victoria
HAZOP	Hazard and operability study
HMI	Human machine interface
ILI	Inline inspection – pipeline internal inspection
OEM	Original Equipment Manufacturer
RA	Risk Assessment
RBI	Risk Based Inspection – a process used to prioritise maintenance or inspection activities based on risk of failure.



SIL	Safety Integrity Level – an assessment used to rank control systems by their ability to fail safely
SMS	Safety Management Study
VTS	Victorian Transmission System