



# **Transend Transmission Determination 2009–10 to 2013–14**

14 October 2009

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## **Amendment**

1. On 14 October 2009 the AER amended the published final determination of 28 April 2009. This amendment relates to a typographical error on page 2 of that determination. The smoothing factor has been amended from -4.97 in the determination of 28 April to -5.19 in this determination, consistent with the smoothing factor published in the final decision and PTRM.

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## Shortened forms

ABS	Australian Bureau of Statistics
AER	Australian Energy Regulator
AR	allowed revenue
CPI	consumer price index
current regulatory control period	1 January 2004 to 30 June 2009
EBSS	Efficiency benefits sharing scheme
MAR	maximum allowed revenue
NER	National Electricity Rules
opex	operating expenditure
RAB	regulatory asset base
next regulatory control period	1 July 2009 to 30 June 2014
TNSP	transmission network service provider
WACC	weighted average cost of capital

## Summary

Clause 6A.13.4 of the National Electricity Rules (NER) requires the Australian Energy Regulator (AER) to make a transmission determination in relation to its final decision for Transend. In accordance with clause 6A.2.2, this transmission determination consists of:

1. a revenue determination for Transend in respect of the provision of prescribed transmission services by Transend
2. a determination relating to Transend's negotiating framework
3. a determination that specifies the negotiated transmission service criteria that apply to Transend
4. a determination that specifies the pricing methodology that applies to Transend.

## Revenue determination

In accordance with clause 6A.4.2(a) of the NER, the AER has determined a revenue determination specifying the following matters applicable to Transend for the regulatory control period from 1 July 2009 to 30 June 2014:

- the method for calculating the maximum allowed revenue and the amount of the estimated maximum allowed revenue
- the annual building block revenue requirement for each regulatory year of the regulatory control period
- the method of calculating the maximum allowed revenue (MAR) for each regulatory year of the regulatory control period
- the method for indexation of the regulatory asset base (RAB)
- performance incentive scheme parameters
- efficiency benefit sharing scheme parameters
- commencement and length of regulatory control period
- other amounts, values and inputs used by the AER.

## Negotiating framework

The NER requires certain transmission services (negotiated transmission services) to be provided on terms and conditions of access that are negotiated between the transmission network service provider (TNSP) and the service applicant. Each TNSP is required to prepare a negotiating framework, which sets out the procedure to be followed during negotiations. The negotiating framework must comply with and be consistent with:

- the requirements of a transmission determination applicable to the provider
- the minimum requirements for a negotiating framework, which are set out in clause 6A.9.5(c).

The document in Part 2 of this transmission determination is the negotiating framework that the AER has determined will apply to Transend for the regulatory control period 1 July 2009 to 30 June 2014.

Transend may seek to amend or replace its negotiating framework at the time it submits its revenue proposal for the regulatory control period commencing 1 July 2014, by submitting a new proposed negotiating framework in accordance with the NER as in force at that time.

## **Negotiated transmission service criteria**

The NER requires the AER to set out the criteria that apply to a TNSP in negotiating the provision of negotiated transmission services, specifically:

- the terms and conditions of access for negotiated transmission services, including the prices that are to be charged
- access charges that are negotiated by the provider during that regulatory control period.

The criteria must also be applied by a commercial arbitrator to resolve disputes about negotiated transmission services, specifically:

- the terms and conditions of access for the negotiated transmission service, including the price that is to be charged for the provision of that service by the TNSP
- access charges that are to be paid to, or by, the TNSP.

The AER has determined that the negotiated transmission service criteria in Part 3 of this transmission determination will apply to Transend for the regulatory control period from 1 July 2009 to 30 June 2014.

## **Pricing methodology**

The NER defines a pricing methodology by the pricing principles as set out in clause 6A.23. Each TNSP is required to prepare a proposed pricing methodology which must give effect to and be consistent with the pricing principles for prescribed transmission services and must comply with the requirements of the AER's pricing methodology guidelines.

Subject to amendments described below, the document in Part 4 of this transmission determination is the pricing methodology that the AER has determined will apply to Transend for the regulatory control period from 1 July 2009 to 30 June 2014.

As stated in section 12.5.1 of the final decision,<sup>1</sup> Transend is to state its compliance with rule 6A.23 of the NER in section 4.6.8 of the revised proposed pricing methodology. Also, as stated in section 12.5.3 of the final decision, Transend is to amend Appendix 2 of the revised proposed pricing methodology such that it is compliant with the amended clause 11.6.11.

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<sup>1</sup> AER, *Transend transmission determination 2009-10 to 2013-14: Final decision*, 28 April 2009.

# 1 Revenue determination

## Method for calculating maximum allowed revenue

The value of Transend's maximum allowed revenue will be the sum of its maximum allowed revenues for each year of the next regulatory control period.

## Transend's annual building block revenue requirement

The AER determines the annual building block revenue requirements for Transend as shown in table 1.

**Table 1: AER's final determination on annual building block revenue requirement (\$m, nominal)**

	2009–10	2010–11	2011–12	2012–13	2013–14	Total
Return on capital	83.7	96.2	108.7	115.8	123.3	527.6
Regulatory depreciation	26.3	27.7	22.8	27.3	30.8	134.8
Opex allowance	50.9	52.9	53.8	57.7	58.8	274.0
Opex efficiency (glide path) allowance <sup>a</sup>	0.0	0.0	0.0	0.0	0.0	0.0
Net tax allowance	3.8	4.4	5.0	5.6	6.2	25.0
Annual building block revenue requirement (unsmoothed)	164.7	181.1	190.3	206.5	219.0	961.5

(a) An allowance for opex efficiency resulting from the carry forward mechanism applied in the current regulatory period.

## Method of calculating Transend's maximum allowed revenue

Transend's MAR for each year of the next regulatory control period will be the sum of its allowed revenue (AR) for that year and adjustments arising from the AER's service target performance incentive scheme and any approved pass-through amounts.

Transend's AR for 2009–10 is equal to the annual building block requirement for that year (i.e. \$164.7 million). The 2009–10 AR value may be adjusted for any service standards incentive rewards or penalties carried over from the current regulatory control period (1 January 2004 to 30 June 2009), as determined in accordance with the Australian Competition and Consumer Commission's 2003 revenue cap decision for Transend and allowed under clause 11.6.10 of the NER.

Transend's AR for subsequent years of the next regulatory control period is calculated using the CPI – X methodology, that is:

$$AR_t = AR_{t-1} \times (1 + \Delta CPI) \times (1 - X_t)$$

where:

$$AR = \text{the allowed revenue}$$

- $t$  = time period/financial year (for  $t = 2, 3, 4, 5$ )
- $\Delta\text{CPI}$  = the annual percentage change in the ABS *Consumer price index all groups, weighted average of eight capital cities* from March in year  $t - 2$  to March in year  $t - 1$
- $X$  = the smoothing factor of –5.19 per cent.

and its MAR is calculated annually:

$$\text{MAR}_t = \text{AR}_t + \left( \frac{(\text{AR}_{t-1} + \text{AR}_{t-2})}{2} \times S_{ct} \right) + P_t$$

where:

- $\text{MAR}$  = the maximum allowed revenue
- $\text{AR}$  = the allowed revenue
- $S$  = the revenue increment or decrement determined in accordance with the service target performance incentive scheme set out in appendices C and D of the final decision for Transend.
- $P$  = the pass through amount that the AER has determined in accordance with clauses 6A.7.2 and 6A.7.3 of the NER
- $t$  = time period/financial year (for  $t = 2, 3, 4, 5$ )
- $ct$  = time period/calendar year (for  $ct = 2, 3, 4, 5$ ).

Table 2 sets out the timing for calculating the AR and service performance incentive.

**Table 2: Timing of the calculation of allowed revenues and the performance incentive**

$t$	Allowed revenue (financial year)	$ct$	Performance incentive (calendar year)
2	1 July 2010–30 June 2011	2	1 January 2009–31 December 2009
3	1 July 2011–30 June 2012	3	1 January 2010–31 December 2010
4	1 July 2012–30 June 2013	4	1 January 2011–31 December 2011
5	1 July 2013–30 June 2014	5	1 January 2012–31 December 2012

Based on this methodology, the AER's forecast MAR for the next regulatory control period (without revenue increment or decrement in accordance with the service target performance incentive scheme and pass through amounts) is shown in table 3.



**Table 3: AER's forecast of the maximum allowed revenue (\$m, nominal)**

	2009–10	2010–11	2011–12	2012–13	2013–14	Total
MAR (smoothed)	164.70	177.54	191.38	206.30	222.38	962.29

### Method for indexation of the regulatory asset base

The AER has determined that the method for indexing Transend's RAB for each year of the next regulatory control period will be the same as that used to escalate its AR for that relevant year—that is, to apply the annual percentage change in the most recently published Australian Bureau of Statistics' (ABS) consumer price index all groups, weighted average of eight capital cities. For Transend, this will be the March quarter CPI. This method will be used to roll forward Transend's RAB for the purposes of the AER's revenue determination for the regulatory control period commencing on 1 July 2014.

### Performance incentive scheme parameters

The AER has determined the performance targets, caps, collars and weightings for each of the parameters forming part of the service target performance incentive scheme applicable to Transend for the next regulatory control period. These are shown in table 4.

**Table 4: Caps, collars, targets and weightings to apply to Transend**

Parameter	Recommended values			
	Collar	Target	Cap	Weighting
<i>Circuit availability (%)</i>				<i>MAR (%)</i>
Transmission circuit availability (critical)	97.90	99.13	99.75	0.20
Transmission circuit availability (non-critical)	98.48	98.97	99.47	0.10
Transformer circuit availability	98.67	99.28	99.90	0.15
<i>Loss of supply event frequency (no.)</i>				<i>MAR (%)</i>
> 0.1 (x) system minutes	21	15	9	0.20
> 1.0 (y) system minutes	4	2	0	0.35
<i>Average outage duration (minutes)</i>				<i>MAR (%)</i>
Transmission Lines	259	326	124	0.0
Transformers	1428	712	354	0.0

## Efficiency benefit sharing scheme parameters

The AER will apply the EBSS to Transend for the next regulatory control period.<sup>2</sup> In the event that actual demand growth is outside the range of scenarios modelled in the development of Transend's approved forecast capex and for the purposes of the EBSS, forecast opex should be adjusted based on the same models (opex and capex) used to develop Transend's approved forecast opex to incorporate the impact of actual demand growth on the commissioning of new assets.

Table 5 sets out the opex cost categories excluded from opex for EBSS purposes. These are in addition to the costs of pass through events and non-network alternatives, which are directly excluded by the EBSS.

**Table 5: Forecast controllable opex for EBSS purposes (\$m, 2008–09)**

	2009–10	2010–11	2011–12	2012–13	2013–14
Total Forecast Opex	49.7	50.3	50.0	52.3	52.0
Less: Debt and Equity Raising Costs	0.5	0.5	0.6	0.6	0.6
Less: Insurance and self-insurance	1.8	1.8	1.9	2.1	2.2
Less: Superannuation provisions	0.0	0.0	0.0	0.0	0.0
Less: Non-network alternatives	3.9	2.6	0.0	0.0	0.0
Forecast Opex for EBSS purposes	43.5	45.3	47.4	49.7	49.2

## Commencement and length of regulatory control period

The regulatory control period will be five years, commencing on 1 July 2009 and ending on 30 June 2014.

## Other amounts, values and inputs

The AER has also determined the following values that could not be determined before the submission of the revenue proposal or were required to be estimated, approved or otherwise determined by the AER but are not so estimated, approved or otherwise determined before the submission of the revenue proposal. These are shown in table 5.

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<sup>2</sup> AER, *Efficiency Benefit Sharing Scheme*, September 2007.

**Table 6: Other amounts, values and inputs**

Parameter	Value
Risk-free rate (nominal)	4.30 %
Expected inflation rate	2.47 %
Debt risk premium	3.49 %
Effective tax rate	21.72 %
Nominal vanilla WACC	8.80 %

## 2 Negotiating framework



Proposed Negotiating Framework  
TNM-GS-809-0684  
Issue 1.0, May 2008

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# Proposed Negotiating Framework

**FINAL**

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**CONTACT**

*This document is the responsibility of the Customer and Asset Management Group, Transend Networks Pty Ltd, ABN 37 082 586 892.*

*Please contact Transend's Manager Connections with any queries or suggestions.*

**REVIEW DATE**

*This document is due for review not later than June 2011*

**RESPONSIBILITIES**

**Implementation**

*All Transend staff.*

**Audit**

*Periodic audits to establish conformance with this document will be conducted by Transend's Connections Department.*

**Compliance**

*All Transend staff*

**Document Management**

*Pricing Officer*

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**MINIMUM REQUIREMENTS**

*The requirements set out in Transend's documents are minimum requirements that must be complied with by Transend staff and contractors, including designers and other consultants. The user is expected to implement any practices which may not be stated but which can reasonably be regarded as good practices relevant to the objective of this document without non-compliance with the specific requirement of this document. Transend expects the users to improve upon these minimum requirements where possible and to integrate these improvements into their procedures and quality assurance plans.*

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## 1 GENERAL

### 1.1 PURPOSE

Clause 6A.9.5 of the National Electricity Rules (the *Rules*) requires each *Transmission Network Service Provider (TNSP)* to prepare a document (the *negotiating framework*) setting out the procedure to be followed during negotiations between that provider and any person (the *Service Applicant*) who wishes to receive a *negotiated transmission service* from the provider, as to the *terms and conditions of access* for provision of the service.

The *negotiating framework* for a *TNSP* must comply with and be consistent with:

- (a) the applicable requirements of a *transmission determination* applying to the provider; and
- (b) paragraph 6A.9.5(c) of the *Rules*, which sets out the minimum requirements for a *negotiating framework*.

This document sets out *Transend's negotiating framework* and has been prepared by *Transend* in accordance with its obligations under clause 6A.9.5 of the *Rules*.

All negotiations regarding *negotiated transmission services* provided by *Transend* to *Service Applicants* will be undertaken in accordance with this *negotiating framework*.

### 1.2 SCOPE

Negotiations referred to in this *negotiating framework* are limited to those in relation to *negotiated transmission services* during the *regulatory control period* from 1 July 2009 to 30 June 2014. *Transend* may, from time to time, enter into negotiations which do not relate to *negotiated transmission services*, in which case this *negotiating framework* does not apply.

### 1.3 OBJECTIVES

This *negotiating framework* sets out the procedure to be followed during negotiations between *Transend* and any person (the *Service Applicant*) who wishes to receive a *negotiated transmission service* from *Transend*, as to the *terms and conditions of access* for provision of the service.

### 1.4 DEFINITIONS

In this *negotiating framework* the words in italics have the meaning given to them in:

- (a) this definitions section; or
- (b) if not defined in this definitions section, the *Rules*.

#### 1.4.1 Definition of a negotiated transmission service

According to the *Rules*, a *negotiated transmission service* is any of the following services:

- (a) a *shared transmission service* that:
  - (i) exceeds the *network* performance requirements (whether as to quality or quantity) (if any) as that *shared transmission service* is required to meet under any *jurisdictional electricity legislation*; or
  - (ii) except to the extent that the *network* performance requirements which that *shared transmission service* is required to meet are prescribed under any *jurisdictional electricity legislation*, exceeds or does not meet the *network* performance requirements (whether as to quality or quantity) as are set out in schedule 5.1a or 5.1 of the *Rules*;
- (b) *connection services* that are provided to serve a *Transmission Network User*, or group of *Transmission Network Users*, at a single *transmission network connection point*, other than *connection services* that are provided by one *Network Service Provider* to another *Network*

*Service Provider to connect their networks where neither of the Network Service Providers is a Market Network Service Provider; or*

- (c) *use of system services provided to a Transmission Network User and referred to in rule 5.4A(f)(3) in relation to augmentations or extensions required to be undertaken on a transmission network as described in rule 5.4A,*

but does not include an *above-standard system shared transmission service* or a market network service.

#### 1.4.2 Existing prescribed transmission services

Clause 11.6.11 of the *Rules* outlines transition arrangements applying to Chapter 6A in relation to existing *prescribed transmission services* as follows:

- (d) References to *prescribed transmission services* in the new Chapter 6A include a service provided by an asset used in connection with, or committed to be constructed for use in connection with, a *transmission system* as at 9 February 2006:
- (i) to the extent that the value of the asset is included in the regulatory asset base for that *transmission system* under an existing revenue determination in force at that time; or
  - (ii) if the price for that service has not been negotiated under a negotiating framework established pursuant to old clause 6.5.9,
- and, but for this clause, that service would not otherwise be a *prescribed transmission service*.
- (e) Where a service is a *prescribed transmission service* by virtue of the operation of this clause, that service is taken not to be a *negotiated transmission service*.
- (f) For the purposes of this clause 11.6.11, an asset is, and is only, to be taken to be committed to be constructed if it satisfies the criteria which a project needs to satisfy to be a “committed project” for the purposes of the *regulatory test*.

#### 1.4.3 Other definitions

- *GST* means a goods and services tax imposed under the *GST Act* and related legislation.
- *GST Act* means A New Tax System (Goods and Services Tax) Act 1999 (Cth).
- *Transend* means Transend Networks Pty Ltd (ABN 57 082 586 892).

### 1.5 REFERENCES

This *negotiating framework* should be read in conjunction with the following documents:

- *Transend's Cost Allocation Methodology*; and
- Chapters 5, 6A, 10 and 11 of the *Rules*.

## 2 AUTHORITY

A *Service Applicant* that initiates a negotiation under this framework must nominate a person that has authority to represent the *Service Applicant* in the negotiations and must provide *Transend* with contact details for that person. If the *Service Applicant* comprises more than one entity (for example, it is a partnership or joint venture), the nominated person must have authority to represent all of the relevant entities.

*Transend* will, in respect of each negotiation initiated under this framework, nominate a person or persons with authority to represent *Transend* in the negotiations and will provide the *Service Applicant* with contact details for that person or persons.



### **3 REQUIREMENT TO NEGOTIATE IN GOOD FAITH**

*Transend and the Service Applicant must negotiate in good faith the terms and conditions of access for provision of the negotiated transmission service.*

### **4 CONSISTENCY WITH THE RULES**

In the event of any inconsistency between this *negotiating framework* and any requirements of Chapters 4, 5 or 6A of the *Rules*, the requirements in the *Rules* will prevail.

### **5 COMPLIANCE WITH THE NEGOTIATING FRAMEWORK**

*Transend and any Service Applicant who is negotiating for the provision of a negotiated transmission service must comply with the requirements of this negotiating framework in accordance with its terms.*

### **6 PERIOD COVERED BY NEGOTIATING FRAMEWORK**

This proposed *negotiating framework* is to apply for the *regulatory control period* commencing on 1 July 2009 and ending on 30 June 2014.

### **7 PROVISION OF COMMERCIAL INFORMATION TO THE SERVICE APPLICANT**

*Transend must provide all such commercial information as a Service Applicant may reasonably require to enable that Service Applicant to engage in effective negotiation with Transend for the provision of the negotiated transmission service, including:*

- (a) the cost information described in section 8 of this *negotiating framework*;
- (b) a description of the nature of the *negotiated transmission service* that is the subject of negotiation, including details of what *Transend* would provide to the *Service Applicant* as part of that service; and
- (c) the terms and conditions on which *Transend* would provide the *negotiated transmission service* to the *Service Applicant*.

For the avoidance of doubt, the commercial information referred to in this section which is required to be provided to a *Service Applicant*:

- (d) does not include confidential information provided to *Transend* by another person; and
- (e) may be provided subject to a condition that a *Service Applicant* must not provide any part of that commercial information to any other person without the consent of *Transend*.

### **8 COSTS OF PROVIDING NEGOTIABLE SERVICES**

- (a) *Transend* will base the price for each *negotiated transmission service* on the costs incurred in providing that service, which will be determined according to *Transend's* approved *cost allocation methodology*.
- (b) As part of the negotiations for the provision of a *negotiated transmission service*, *Transend* must provide the *Service Applicant* with a written statement:
  - (i) identifying and informing the *Service Applicant* of the reasonable costs, and/or the increase or decrease in costs (as appropriate), of providing the *negotiated transmission service*; and
  - (ii) demonstrating to the *Service Applicant* that *Transend's* charges for providing the *negotiated transmission service* reflect those costs, and/or cost increment or decrement (as appropriate).

- (c) If *Transend's* costs of providing the *negotiated transmission service* change during the negotiation process, *Transend* must disclose the increase or decrease in costs to the *Service Applicant* and demonstrate that its charges have been amended accordingly.

## 9 PROVISION OF COMMERCIAL INFORMATION TO TRANSEND

The *Service Applicant* must provide all such commercial information as *Transend* may reasonably require to enable *Transend* to engage in effective negotiation with that *Service Applicant* for the provision of the *negotiated transmission service*.

For the avoidance of doubt, the commercial information referred to in this section which is required to be provided to *Transend*:

- (a) does not include confidential information provided to a *Service Applicant* by another person; and
- (b) may be provided subject to a condition that *Transend* must not provide any part of that commercial information to any other person without the consent of the *Service Applicant* which provided the information to *Transend*.

## 10 TIMEFRAME FOR NEGOTIATION

As noted in section 1.4.1 of this *negotiating framework*, *negotiated transmission services* comprise three types of services. Some of the *negotiated transmission services* are considered in Chapter 5 of the *Rules*; for example, section 5.3 of the *Rules* outlines the obligations of *TNSPs* and *Service Applicants* in relation to *negotiated connection services*.

The timeframe for negotiations relating to applications for *negotiated transmission services* under Chapter 5 of the *Rules* is addressed in section 10.1 and for other applications in section 10.2. However, the following points apply to all applications for *negotiated transmission services*:

- (a) any timeframes referred to in this section 10 will be suspended for the duration of any dispute.
- (b) *Transend* and the *Service Applicant* must use their reasonable endeavours to adhere to the timeframes referred to in this section 10.

### 10.1 APPLICATIONS FOR NEGOTIATED TRANSMISSION SERVICES UNDER CHAPTER 5 OF THE RULES

Where a *Service Applicant* applies for a *negotiated transmission service* under Chapter 5 of the *Rules*, the timeframes for commencing, progressing and finalising negotiations between *Transend* and the *Service Applicant* for provision of the service will be as set out in Chapter 5 of the *Rules*.

### 10.2 APPLICATIONS FOR NEGOTIATED TRANSMISSION SERVICES NOT UNDER CHAPTER 5 OF THE RULES

- (a) *Transend* and the *Service Applicant* must use their reasonable endeavours to commence negotiations within 15 *business days* of *Transend* receiving an appropriately defined written request for a *negotiated transmission service*.
- (b) If a request for a *negotiated transmission service* is not appropriately defined, *Transend* must notify the *Service Applicant* within 10 *business days* of receiving the request and advise the *Service Applicant* of the further information required.
- (c) *Transend* will use its reasonable endeavours to provide the *Service Applicant* with a written estimate of the anticipated reasonable direct expenses of processing the application and a tax invoice for this amount by the commencement of negotiations.
  - (i) *Transend* may suspend negotiations if the *Service Applicant* fails to pay by the due date an invoice issued by *Transend* for its anticipated reasonable direct expenses of processing the application.

- (ii) Such a suspension of negotiations would cease once the *Service Applicant* has paid the outstanding tax invoice.
- (d) All parties to the negotiation must use their reasonable endeavours to:
  - (i) progress the negotiations in a manner which would enable completion; and
  - (ii) finalise the negotiations,within 120 *business days* of *Transend's* receipt of an appropriately defined request for a *negotiated transmission service*, or such other period as agreed between the parties for a particular negotiation.
- (e) If *Transend* is required to consult with other *Transmission Network Users* in accordance with section 14(a) of this framework, *Transend* will use its reasonable endeavours to progress and complete the consultation process at the earliest practicable date. In these circumstances *Transend* will use its reasonable endeavours to ensure any consultation process with affected *Transmission Network Users* will be completed within the timeframe set out in section 10(d).

## 11 DISPUTE RESOLUTION

All disputes as to the *terms and conditions of access* for provision of *negotiated transmission services* are to be dealt with in accordance with Part K of Chapter 6A of the *Rules*.

## 12 GST

- (a) The costs, expenses and other amounts described in this *negotiating framework* are exclusive of *GST*.
- (b) Subject to *Transend's* invoice being in a form which satisfies the requirements of the *GST Act* for a valid tax invoice, a *Service Applicant* in receipt of a tax invoice must pay to *Transend* at the same time and in the same manner as specified in the invoice an additional amount on account of the amount of *Transend's* *GST* liability in respect of the services covered by the invoice.

## 13 PAYMENT OF TRANSEND'S EXPENSES

- (a) The *Service Applicant* is responsible for the payment of *Transend's* reasonable direct expenses incurred in processing the application to provide the *negotiated transmission service*.
- (b) *Transend* will use its reasonable endeavours to provide the *Service Applicant* with a written estimate of *Transend's* anticipated reasonable direct expenses of processing the application and a tax invoice for that amount by the timeframe outlined in section 10.1 or section 10.2 of this *negotiating framework*, as appropriate. During the negotiation process, *Transend* will also use its reasonable endeavours to keep the *Service Applicant* informed of any significant changes to the estimate of reasonable direct expenses.
- (c) All payments by the *Service Applicant* must be:
  - (i) for the amount of the tax invoice including *GST*;
  - (ii) electronically transferred into an account or accounts nominated by *Transend*;
  - (iii) transferred to the nominated account or accounts by 4.00 pm on the tenth *business day* after the date of the tax invoice or 3 *business days* after receipt of the tax invoice, whichever is the later;
  - (iv) without set-off or counterclaim; and
  - (v) without any deduction or withholding.
- (d) Following the end of each calendar month during the negotiation process, *Transend* will prepare a statement of the reasonable direct expenses incurred in processing the application

for the preceding calendar month. *Transend* will use its reasonable endeavours to issue the statement to the *Service Applicant* within 10 business days of the end of each calendar month.

- (e) When the aggregate value of the statements prepared under section 13(d) approaches 95 per cent of the aggregate value of invoices issued under section 13(b) and this section 13(e), *Transend* will review the anticipated remaining direct expenses to be incurred. If the sum of the anticipated remaining direct expenses to be incurred and the aggregate value of statements prepared exceeds the amount of payments received from the *Service Applicant* in relation to this negotiation, *Transend* will issue an invoice for the additional amount to the *Service Applicant*<sup>1</sup>.
- (f) As soon as reasonably practical after the negotiations have concluded, *Transend* must determine what reasonable direct expenses it has incurred in the processing of the application.
  - (i) If the reasonable direct expenses incurred exceed the aggregate value of invoices previously issued then *Transend* will issue a tax invoice for the additional amount to the *Service Applicant*.
  - (ii) If the reasonable direct expenses incurred are less than the aggregate value of invoices previously issued then *Transend* will refund the difference to the *Service Applicant* within 10 business days of *Transend* determining that a refund is due.
- (g) Without derogation from any other remedy available, if the *Service Applicant* does not pay a tax invoice in the time prescribed by section 13(c)(iii) of this negotiating framework, the *Service Applicant* must pay interest calculated at the bank bill rate plus 2 percentage points per annum on the amount unpaid on a daily compounding basis until payment is received<sup>2</sup>.

#### 14 IMPACT ON THIRD PARTIES

- (a) *Transend* must determine the potential impact on other *Transmission Network Users* of the provision of the negotiated transmission service; and
- (b) *Transend* must notify and consult with any affected *Transmission Network Users* and ensure that the provision of the negotiated transmission services does not result in non-compliance with obligations in relation to other *Transmission Network Users* under the Rules.

#### 15 MULTI-PARTY NEGOTIATIONS

- (a) This negotiating framework explicitly accommodates multi-party negotiations.
- (b) If necessary, negotiations can involve an agent authorised to represent a coalition of users.

#### 16 TERMINATION OF NEGOTIATIONS

- (a) The *Service Applicant* that has initiated a negotiation for negotiated transmission services under this negotiating framework may, at any time, elect to terminate the negotiation by giving *Transend* written notice of its decision to do so.
- (b) *Transend* may terminate a negotiation under this framework by giving the *Service Applicant* written notice of its decision to do so where:

<sup>1</sup> As noted in section 13(b) of this negotiating framework, *Transend* will use its reasonable endeavours to keep the *Service Applicant* informed of any significant changes to the estimate of reasonable direct expenses.

<sup>2</sup> In cases of late payment, interest is determined by applying a 2 percentage point premium to the bank bill rate as this more closely replicates the actual cost of funds for both *Transend* and the *Service Applicant*. *Transend's* reasonable direct expenses to process an application include the cost of borrowing funds in the event that the *Service Applicant* fails to pay an invoice on time.

- (i) *Transend* believes, on reasonable grounds, that the *Service Applicant* is not conducting the negotiation under this *negotiating framework* in good faith;
- (ii) the *Service Applicant* consistently fails to comply with the requirements of this *negotiating framework*; or
- (iii) the *Service Applicant* fails to comply with an obligation in this *negotiating framework* to undertake or complete an action within a specified or agreed timeframe, and does not complete the relevant action within 20 *business days* of a written request from *Transend*.

### 3 Negotiated transmission service criteria

#### National Electricity Market objective

5. The *terms and conditions of access for a negotiated transmission service*, including the price that is to be charged for the provision of that service and any *access charges*, should promote the achievement of the *market objective*.

#### Criteria for terms and conditions of access

##### Terms and conditions of access

1. The *terms and conditions of access for a negotiated transmission service* must be fair and reasonable and consistent with the safe and reliable operation of the power system in accordance with the NER.
2. The *terms and conditions of access for a negotiated transmission service* (including, in particular, any exclusions and limitations of liability and indemnities) must not be unreasonably onerous taking into account the allocation of risk between the TNSP and the other party, the price for the *negotiated transmission service* and the costs to the TNSP of providing the *negotiated transmission service*.
3. The *terms and conditions of access for a negotiated transmission service* must take into account the need for the service to be provided in a manner that does not adversely affect the safe and reliable operation of the power system in accordance with the NER.

##### Price of services

1. The price for a *negotiated transmission service* must reflect the costs that the TNSP has incurred, or incurs, in providing that service, and must be determined in accordance with the principles and policies set out in the *cost allocation methodology*.
2. Subject to criteria 7 and 8, the price for a *negotiated transmission service* must be at least equal to the avoided cost of providing that service but no more than the cost of providing it on a stand-alone basis.
3. If the negotiated transmission service is a shared transmission service that:
  - i. exceeds any network performance requirements which it is required to meet under any relevant electricity legislation, or
  - ii. exceeds the network performance requirements set out in schedule 5.1a and 5.1 of the NER,then the difference between the price for that service and the price for the *shared transmission service* which meets network performance requirements must reflect the TNSP's incremental cost of providing that service.
4. If the *negotiated transmission service* is the provision of a *shared transmission service* that does not meet or exceed the network performance requirements, the difference between the price for that service and the price for the *shared transmission service* which meets, but does not exceed, the network

performance requirements should reflect the amount of the TNSP's avoided cost of providing that service.

5. The price for a *negotiated transmission service* must be the same for all *transmission network users* unless there is a material difference in the costs of providing the negotiated transmission service to different *transmission network users* or classes of *transmission network users*.
6. The price for a *negotiated transmission service* must be subject to adjustment over time to the extent that the assets used to provide that service are subsequently used to provide services to another person, in which case such adjustment must reflect the extent to which the costs of that asset is being recovered through charges to that other person.
7. The price for a *negotiated transmission service* must be such as to enable the TNSP to recover the efficient costs of complying with all regulatory obligations associated with the provision of the *negotiated transmission service*.

## **Criteria for access charges**

### **Access charges**

1. Any access charges must be based on costs reasonably incurred by the TNSP in providing *transmission network user* access and (in the case of compensation referred to in clauses 5.4A(h) to (j)) on the revenue that is likely to be foregone and the costs that are likely to be incurred by a person referred to in clause 5.4A(h)–(j) where an event referred to in those paragraphs occurs.

Italicise terms used in the criteria have the same meaning as in the NER.

## 4 Pricing methodology

As stated in section 12.5.1 of the final decision,<sup>3</sup> Transend is to amend section 4.6.8 of the revised proposed pricing methodology such that it states compliance with rule 6A.23 of the NER.

Also, as stated in section 12.5.3 of the final decision, Transend is to amend Appendix 2 of the revised proposed pricing methodology such that it complies with the amended clause 11.6.11.



<sup>3</sup> AER, *Transend transmission determination 2009-10 to 2013-14: Final decision*, 28 April 2009.





# Revised Proposed Pricing Methodology

**FINAL**

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**CONTACT**

*This document is the responsibility of the Customer and Asset Management Group, Transend Networks Pty Ltd, ABN 57 682 586 892.*

*Please contact Transend's Manager Connections with any queries or suggestions.*

**REVIEW DATE**

*This document is due for review not later than December 2012*

**RESPONSIBILITIES**

**Implementation**

*All Transend staff*

**Audit**

*Periodic audits to establish conformance with this document will be conducted by Transend's Connections Department.*

**Compliance**

*All Transend staff*

**Document Management**

*Pricing Officer*

**MINIMUM REQUIREMENTS**

*The requirements set out in Transend's documents are minimum requirements that must be complied with by Transend staff and contractors, including designers and other consultants. The user is expected to implement any practices which may not be stated but which can reasonably be regarded as good practices relevant to the objective of this document without non-compliance with the specific requirement of this document. Transend expects the users to improve upon these minimum requirements where possible and to integrate these improvements into their procedures and quality assurance plans.*

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## **1 GENERAL**

### **1.1 PURPOSE**

Clause 6A.10.1(a) of the National Electricity Rules (the *Rules*) requires a *Transmission Network Service Provider (TNSP)* to submit a proposed *pricing methodology* when it submits its *Revenue Proposal* to the *AER*. The proposed *pricing methodology* relates to the *prescribed transmission services* that are provided by the *TNSP* and outlines how the *TNSP* will determine prices for *prescribed transmission services*.

The *Rules* also require that the proposed *pricing methodology* must:

- give effect to and be consistent with the *Pricing Principles for Prescribed Transmission Services* set out in clause 6A.23 of the *Rules*; and
- comply with the requirements of, and contain or be accompanied by such information as is required by, the *pricing methodology guidelines* made for that purpose under clause 6A.25 of the *Rules*.

On 30 May 2008, Transend submitted its *Revenue Proposal*, proposed *negotiating framework* and proposed *pricing methodology* to the *AER*. On 27 November 2008 the *AER* released its *Draft Decision – Transend transmission determination 2009–10 to 2013–14*, in which it included an explanation why it had decided not to approve Transend's proposed *pricing methodology*<sup>1</sup>.

Clause 6A.12.3(a) of the *Rules* permits a *TNSP* to submit a revised proposed *pricing methodology* when it submits its revised *Revenue Proposal* to the *AER*. The revised proposed *pricing methodology* may only make the revisions to the proposed *pricing methodology* required so as to incorporate the substance of any changes required by, or to address matters raised in, the draft decision.

This revised proposed *pricing methodology* (henceforth called "*Pricing Methodology*" throughout this document) is a fulfilment of Transend's obligation under the *Rules* to prepare a *pricing methodology* for *prescribed transmission services*.

### **1.2 SCOPE**

This *Pricing Methodology* applies to the determination of prices for *prescribed transmission services* by Transend in Tasmania during the *regulatory control period* from 1 July 2009 to 30 June 2014.

### **1.3 OBJECTIVES**

This *Pricing Methodology* outlines how Transend will determine prices for *prescribed transmission services*. It also:

- gives effect to and is consistent with the *Pricing Principles for Prescribed Transmission Services* set out in clause 6A.23 of the *Rules*; and
- complies with the requirements of, and contains such information as is required by, the *pricing methodology guidelines* made for that purpose under clause 6A.25 of the *Rules* and published by the *AER*.

<sup>1</sup> The *AER*'s reasons for not approving the proposed *pricing methodology* are outlined in section 12.6 and Appendix K of the draft decision.

#### 1.4 DEFINITIONS

In this framework the words in *italics* have the meaning given to them in:

- (1) this definitions section; or
- (2) if not defined in this definitions section, the *Rules*.

##### 1.4.1 Definition of a pricing methodology

Clause 6A.24.1(b) of the *Rules* states that a *pricing methodology* is a methodology, formula, process or approach that, when applied by a *TNSP*:

- (1) allocates the *aggregate annual revenue requirement for prescribed transmission services* provided by that *TNSP* to:
  - (i) the *categories of prescribed transmission services* for that *TNSP*; and
  - (ii) *transmission network connection points of Transmission Network Users*; and
- (2) determines the structure of the prices that a *TNSP* may charge for each of the *categories of prescribed transmission services* for that *TNSP*.

##### 1.4.2 Definition of a prescribed transmission service

As noted in section 1.3 above, this *Pricing Methodology* relates to *prescribed transmission services* only. The *Rules* defines *prescribed transmission services* to be any of the following services:

- (a) a *shared transmission service* that:
  - (i) does not exceed such *network performance requirements* (whether as to quality or quantity) as that *shared transmission service* is required to meet under any *jurisdictional electricity legislation*;
  - (ii) except to the extent that the *network performance requirements* which that *shared transmission service* is required to meet are prescribed under any *jurisdictional electricity legislation*, does not exceed such *network performance requirements* (whether as to quality or quantity) as are set out in Schedule 5.1a or 5.1 of the *Rules*; or
  - (iii) is an *above-standard system shared transmission service*;
- (b) services that are required to be provided by a *Transmission Network Service Provider* under the *Rules*, or in accordance with *jurisdictional electricity legislation*, to the extent such services relate to the provision of the services referred to in paragraph (a), including such of those services as are:
  - (i) required by *NEMMCO* to be provided under the *Rules*; and
  - (ii) necessary to ensure the integrity of a *transmission network*, including through the maintenance of *power system security* and assisting in the planning of the *power system*; or
- (c) *connection services* that are provided by a *Transmission Network Service Provider* to another *Network Service Provider* to connect their *networks* where neither of the *Network Service Providers* is a *Market Network Service Provider*;

but does not include a *negotiated transmission service* or a *market network service*.

#### 1.4.3 Other definitions

- *billing demand* is the greater of a *Transmission Customer's* 30 minute maximum demand and that customer's 30 minute maximum apparent power (in MVA) multiplied by their minimum *Rules* -required power factor.
- *contract agreed maximum demand*<sup>2</sup> means the agreed maximum demand negotiated between a *TNSP* and a *Transmission Customer*.
- *Transend* means Transend Networks Pty Ltd (ABN 57 082 586 892).

#### 1.5 REFERENCES

This *Pricing Methodology* should be read in conjunction with the following documents:

- Chapters 6A, 10 and 11 of the *Rules*;
- *AER's Pricing Methodology Guidelines*, October 2007; and
- *Transend's Cost Allocation Methodology*.

## 2 TRANSEND'S TRANSMISSION PRICING POLICY

In December 1999, the Tasmanian Electricity Regulator issued a determination in relation to electricity pricing policies. As part of that determination, *Transend* was required to develop a transmission pricing policy through a consultative process with (Tasmanian Electricity) Code Participants and interested parties. In November 2000 *Transend's* original Transmission Pricing Policy was published, describing how transmission prices were determined and applied in Tasmania from that date. It was based on pricing principles set out in the Tasmanian Electricity Code – as it existed then – and the State Regulator's Pricing Determination of December 1999.

The Transmission Pricing Policy has been updated regularly, including when *Transend* became subject to the (then) National Electricity Code. Even though there was no formal requirement for *Transend* to prepare such a document *Transend* continued to publish the Transmission Pricing Policy to assist customers and other interested parties. As noted in the latest version of the Transmission Pricing Policy:

"[T]he objective of this policy is to provide existing and potential *Transmission Network Users*, as well as other interested parties, with an understanding of how *Transend* applies the *Rules* to set prices for non-contestable revenue-capped transmission services to enable *Transend's* revenue cap to be recovered."<sup>3,4</sup>

The information required to be included in a *pricing methodology* includes all the information contained in, and in fact expands upon, *Transend's* Transmission Pricing Policy. Therefore, *Transend* will discontinue publication of the Transmission Pricing Policy from 1 July 2009.

<sup>2</sup> As defined in *AER, Final Decision, Electricity transmission network service providers, Pricing methodology guidelines*, 29 October 2007, p.iv.

<sup>3</sup> At that time, non-contestable transmission services under Chapter 6 of the *Rules* referred to all transmission services that were provided under a *TNSP's* revenue cap.

<sup>4</sup> *Transend, Transmission Pricing Policy, version 3.0, October 2005*, available online at <http://www.transend.com.au/portals/0/publications/TPP3.pdf>



### 3 PRICING METHODOLOGY GUIDELINES

As noted in section 1.1, the *Rules* require that a *TNSP's pricing methodology* must comply with the requirements of, and contain or be accompanied by such information as is required by, the *pricing methodology guidelines* made for that purpose under clause 6A.25 of the *Rules*. On 29 October 2007, the *AER* published the first version of its *Pricing Methodology Guidelines*. The role of the guidelines is to:

"specify or clarify:

- (a) the information that is to accompany a proposed *pricing methodology*;
- (b) permitted pricing structures for the recovery of the locational component of providing *prescribed TUOS services*;
- (c) permitted postage stamp pricing structures for *prescribed common transmission services* and the recovery of the adjusted non-locational component of providing *prescribed TUOS services*;
- (d) the types of *transmission system* assets that are *directly attributable* to each *category of prescribed transmission services*; and
- (e) those parts of a proposed *pricing methodology*, or the information accompanying it that will not be publicly disclosed without the consent of the *TNSP*.<sup>5</sup>

### 4 INTRODUCTION

#### 4.1 BACKGROUND

*Transend* is a licensed *transmission network service provider (TNSP)* and owns and operates the electricity transmission system in Tasmania. The company owns 3,650 circuit kilometres of transmission lines, 47 substations and nine switching stations, with a control centre located in Hobart.

*Transend* is registered with *NEMMCO* as a participant in Australia's *National Electricity Market (NEM)*. The *NEM* operates on an *interconnected power system* that extends from Queensland to South Australia. The *interconnected system* was extended in 2006 when the Tasmanian power system was physically connected to the *NEM* via Basslink.

#### 4.2 PRESCRIBED TRANSMISSION SERVICE PROVIDERS

*Transend* is the sole provider of *prescribed transmission services* in Tasmania. As such, there are no *appointing providers* or any need to appoint a *Co-ordinating Network Service Provider*.

#### 4.3 DEROGATIONS

*Transend* does not have any *derogations* under Chapter 9 of the *Rules* that are relevant to this *Pricing Methodology*.

#### 4.4 TRANSITIONAL ARRANGEMENTS

In accordance with the transitional arrangements for existing *prescribed transmission services* outlined in clause 11.6.11 of the *Rules*, *Transend* has grandfathered *connection services* where permissible under clause 11.6.11 of the *Rules*.

<sup>5</sup> *AER, Final Decision, Electricity transmission network service providers, Pricing methodology guidelines*, 29 October 2007, p.1

#### 4.5 PERIOD COVERED BY PRICING METHODOLOGY

This *Pricing Methodology* is to apply for the *regulatory control period* commencing on 1 July 2009 and ending on 30 June 2014.

#### 4.6 DIFFERENCES BETWEEN PRICING METHODOLOGIES

As this is the first *pricing methodology* required to be prepared and submitted by *Transend* there is no existing *pricing methodology* to compare it against.

##### 4.6.1 Differences between pricing methodology and pricing policy

There are a number of differences between this *Pricing Methodology* and *Transend's* Transmission Pricing Policy. The catalyst for the differences between the two documents is the changes to Chapter 6A of the *Rules*. A key difference between the two documents is that the *Pricing Methodology* contains considerably more detailed information than the pricing policy. This is due to the detailed requirements for a *pricing methodology* listed in the *Rules* and the *Pricing Methodology Guidelines*. For example, the *Rules* require considerable detail about informational requirements and pricing issues, as well as requiring *TNSPs* to include worked examples to demonstrate the practical application of the *pricing methodology*. The pricing policy, on the other hand, is less detailed as there were no prescribed or statutory obligations.

In developing this *Pricing Methodology*, *Transend's* philosophy has been to retain its previous pricing practices where permitted to do so the *Rules*, as existing *Transmission Network Users* are familiar with these practices. *Transend* has departed from these pricing practices only where it was required to do so under the *Rules* and/or the *Pricing Methodology Guidelines*.

Other differences between this *Pricing Methodology* and *Transend's* Transmission Pricing Policy are outlined below.

##### 4.6.2 Allocation of AARR

The *aggregate annual revenue requirement (AARR)* for *prescribed transmission services* is allocated to the four *categories of prescribed transmission services* on the basis of optimised replacement cost (ORC) of assets in each category, rather than on the basis of the depreciated optimised replacement cost (DORC)<sup>6</sup>.

The impact of this change is that a larger share of the *AARR* will be allocated to those *categories of prescribed transmission services* with relatively older assets. Correspondingly, a smaller share of the *AARR* will be allocated to those categories with relatively younger assets.

##### 4.6.3 Priority ordering

Costs that could be allocated to more than one *category of prescribed transmission service* are allocated according to the priority ordering process described in clause 6A.23.2(d) of the *Rules*. The majority of these costs are *substation establishment costs* which, as required under the old Chapter 6, were allocated to *connection costs* at each *substation* where *connection services* were provided<sup>7</sup>.

The impact of this change will be a re-allocation of the *substation establishment costs* (and other shared costs) between *categories of prescribed transmission service*. A significantly larger share of the costs will be allocated to *prescribed TUOS services*, and significantly smaller shares will be allocated to *prescribed entry services* and

<sup>6</sup> See sections 7.2 and 7.4 of this document.

<sup>7</sup> See section 7.3 and Appendix 2 of this document.

prescribed exit services. For the first time, a small share of the costs will be allocated to prescribed common transmission services but is not anticipated that this will be significant.

#### 4.6.4 Calculation of locational prices and charges

The price for the locational component of *prescribed TUOS services* will be determined using a different measure of *demand* to that used under *Transend's* Pricing Policy to determine the equivalent of locational prices (currently the average of the monthly *maximum demands* from the most recent complete financial year is used to determine the price). The *Pricing Methodology Guidelines* specify the measures of *demand* permitted to be used to calculate locational prices from the lump sums output from the CRNP (or modified CRNP) process. *Transend* will use *contract agreed maximum demand* to determine the locational prices<sup>8</sup>.

A customer's *contract agreed maximum demand* is larger than their average *maximum demand*, which means that the locational prices will be smaller than they would otherwise have been. The impact of this change is detailed in the following example. A *Transmission Network User* with large seasonal changes in demand will have a significant difference between *contract agreed maximum demand* and average *maximum demand*, leading to a large reduction in locational price. On the other hand, *Transmission Network Users* with relatively constant demand levels are likely to have a small difference between *contract agreed maximum demand* and average *maximum demand*, leading to a small reduction in locational price.

A different measure of *demand* will also be used to calculate the charge for the locational component of the *prescribed TUOS services*. *Transend* will multiply the relevant locational price by a customer's *contract agreed maximum demand* to determine the charge for the locational component of the *prescribed TUOS services*.

As the same measure of demand is being used to convert the lump sum output from the CRNP (or modified CRNP) process into a locational price and to convert that price into a charge, it is expected the locational charge (on an annual basis) will equal the initial lump sum figure, notwithstanding changes to a customer's *contract agreed maximum demand* or application of the 2 per cent rule<sup>9</sup>.

#### 4.6.5 Expression of locational prices

The *Pricing Methodology Guidelines* requires the price for the locational component of *prescribed TUOS services* to be expressed as a daily rather than a monthly price. As a result, the locational prices will appear to have fallen by about 97 per cent<sup>10</sup>.

#### 4.6.6 Changes to 2 per cent rule

Annual movements in locational prices were previously limited to be no more than 2 percentage points different to the average (weighted) price for the region. The *Rules* now permit annual changes in locational prices of more than 2 percentage points if certain criteria are met, including the AER approving the change<sup>11</sup>.

#### 4.6.7 Determining non-locational and common service charges

For those customers facing *energy based prices* for the non-locational component of *prescribed TUOS services* and for *prescribed common transmission services*, TNSPs

<sup>8</sup> See section 9.4.1 of this document.

<sup>9</sup> The 2 per cent rule is detailed further in section 9.4.2 of this document.

<sup>10</sup> See section 9.4.3 of this document.

<sup>11</sup> See section 9.4.2 of this document.

are permitted to use current energy to determine the charges provided that the historical energy levels differ significantly from current energy levels. Previously, these charges could only be calculated using current energy if historic energy was not available or, if it was available, the AER had approved the use of current energy.

The change to the Rules will not affect the manner in which Transend calculates these charges but Transend will not be required to seek the AER's approval to use current energy where historic energy exists. It should also be noted that the Rules provide no direction as to what the threshold is for the difference between historic and current energy levels to be considered 'significantly different'.

#### 4.6.8 Treatment of radial lines connecting both generator and load

Transend had previously identified a category of radial transmission line that connected generators but also provided additional transmission services. There are three radial transmission lines that are used primarily to connect generators to the transmission network but may also be required to supply load. Under Transend's Pricing Policy the costs of these assets were allocated to the shared network.

Chapter 6A of the Rules classifies these assets as connection assets and specifies the costs of these assets will be recovered from prescribed connection services rather than prescribed TUOS services.

### 4.7 PUBLICATION OF PRICING METHODOLOGY

Once it has been approved by the AER, Transend will publish a copy of its current pricing methodology on its website ([www.transend.com.au](http://www.transend.com.au)).

### 4.8 PUBLICATION OF TRANSMISSION PRICES

For the purposes of determining the distribution service prices as outlined in clause 6A.24.2(b) in Part J of Chapter 6A of the Rules, Transend will publish the prices for each of the categories of prescribed transmission services to apply for the following financial year, by 15 May each year on its website ([www.transend.com.au](http://www.transend.com.au)).

### 4.9 COMPLIANCE WITH PRICING METHODOLOGY

Prior to the prices for prescribed transmission services being published for a financial year, Transend will engage independent auditors to review the prices to determine whether they have been prepared in accordance with this Pricing Methodology.

To enable independent auditors (or the AER, if it so chooses) to undertake such a review and to be able to determine clearly whether or not the provisions of this Pricing Methodology have been followed, Transend will ensure that appropriate records relating to the price setting process are retained and made available to the auditors (or the AER if so requested).

The independent auditors will prepare an Audit Report that will address the extent to which the prices calculated for the forthcoming financial year are in accordance with this Pricing Methodology. As this Audit Report has been prepared by the auditor for Transend, it cannot be provided to third parties, even though they will face the calculated prices. However, following completion of the Audit Report, the auditor will provide a copy of the Audit Report to Transend's customers and the AER once these parties have signed a release letter, to be provided by the auditor to each customer (and the AER).

## 5 OVERVIEW

As the AER noted in its Final Decision on the pricing methodology guidelines<sup>12</sup>:

*"Revenue cap regulation allows a TNSP to earn up to a maximum allowed revenue (MAR) within a regulatory year. The MAR is used to derive the aggregate annual revenue requirement (AARR) which is recovered from transmission network users by charging for prescribed transmission services. The charges levied by a TNSP are based on transmission service prices derived for each category of prescribed transmission service."*

This Pricing Methodology outlines how Transend will apply the Rules to calculate these transmission services prices. In summary, prices are determined by:

- (1) calculating the AARR Transend is permitted to recover for a financial year;
- (2) apportioning the AARR to each category of prescribed transmission service to determine the ASRR;
- (3) allocating the ASRR to individual connection points; and
- (4) calculating prices for each category of prescribed transmission service.

Appendix 1 contains a flowchart of an overview of this process.

The rest of this Pricing Methodology describes in detail the process for calculating prices for prescribed transmission services.

## 6 CALCULATION OF THE AARR

The maximum allowed revenue (MAR) for a TNSP for a regulatory year of a regulatory control period is the amount calculated as such in accordance with clause 6A.3 of the Rules.

Clause 6A.22.1 of the Rules notes that for the purpose of pricing of prescribed transmission services, the aggregate annual revenue requirement (AARR) for prescribed transmission services provided by a TNSP, is the MAR referred to in clause 6A.3.1 adjusted:

- (1) in accordance with clause 6A.3.2 of the Rules; and
- (2) by subtracting the operating and maintenance costs expected to be incurred in the provision of prescribed common transmission services.

These operating and maintenance costs expected to be incurred in the provision of prescribed common transmission services will be sourced from budget estimates for the relevant regulatory year and will include:

- transmission network switching costs;
- administration and management of the business;
- transmission network planning and development; and
- general overheads.

<sup>12</sup> AER, Final Decision, Electricity transmission network service providers, Pricing methodology guidelines, 29 October 2007, p.3.



## **7 ALLOCATING THE AARR TO CATEGORIES OF SERVICE**

### **7.1 CATEGORIES OF SERVICE**

*Transend is permitted to recover its AARR from connected parties for the provision of prescribed transmission services. There are four prescribed transmission services:*

- *prescribed entry services which are entry services that are prescribed transmission services by virtue of the operation of clause 11.6.11 of the Rules;*
- *prescribed exit services which are exit services that are prescribed transmission services by virtue of the operation of clause 11.6.11 of the Rules and all exit services provided to Distribution Network Service Providers (DNSP);*
- *prescribed common transmission services which provide equivalent benefits to all Transmission Customers who have a connection point with Transend's transmission network without any differentiation based on their location within the transmission system; and*
- *prescribed transmission use of system (TUOS) services which are prescribed transmission services that:*
  - ❖ *provide different benefits to Transmission Customers who have a connection point with the relevant transmission network depending on their location within the transmission system; and*
  - ❖ *are not prescribed common transmission services, prescribed entry services or prescribed exit services.*

### **7.2 ATTRIBUTABLE COST SHARE**

The *attributable cost share* is defined in clause 6A.22.3 of the Rules and is used to calculate the AARR (see section 7.4 below). Clause 6A.22.3 states that:

- (a) For a *Transmission Network Service Provider* for a *category of prescribed transmission services*, the *attributable cost share* for that provider for that category of services must, subject to any adjustment required under the principles in clause 6A.23.2, substantially reflect the ratio of:
  - (i) the costs of the *transmission system* assets directly attributable to the provision of that *category of prescribed transmission services*; to
  - (ii) the total costs of all the *Transmission Network Service Provider's* *transmission system* assets directly attributable to the provision of *prescribed transmission services*.
- (b) The costs of the *transmission system* assets referred to in paragraph (a) refers to optimised replacement cost or to an accepted equivalent to optimised replacement cost that is referable to values contained in the accounts of the *Transmission Network Service Provider*.

From this definition it is clear that:

- the *attributable cost share* is a ratio; that is, it lies between 0 and 1;
- there is an *attributable cost share* for each *category of prescribed transmission service*; and
- the sum of the *attributable cost shares* for all four *categories of prescribed transmission service* will be equal to 1.

While paragraph (a) of clause 6A.22.3 implies that *attributable cost shares* could be determined in a manner different to that outlined in the clause, they must "substantially

reflect the ratios" that would be calculated in the prescribed manner. Given that ratios must be calculated according to the manner prescribed in clause 6A.22.3 in order to verify that the *attributable cost shares* used do, in fact, "substantially reflect the ratios", Transend calculates the *attributable cost shares* in accordance with clause 6A.22.3(a).

Similarly, paragraph (b) of clause 6A.22.3 permits a TNSP to use the optimised replacement cost (ORC) of assets or "an accepted equivalent to optimised replacement cost" when determining the *attributable cost shares*. In accordance with clause 6A.22.3(b), Transend uses the ORC from its statutory financial accounts to determine the *attributable cost shares*.

### 7.2.1 Worked example

Assume that the total optimised replacement cost of the *transmission system* asset providing *prescribed transmission services* is \$1,000 million, comprising:

- \$100 million providing *prescribed entry services*;
- \$200 million providing *prescribed exit services*;
- \$300 million providing *prescribed common transmission services*; and
- \$400 million providing *prescribed TUOS services*.

Category of service	Cost of assets (ORC, \$m)	Attributable cost share
Prescribed entry services	100.0	0.10
Prescribed exit services	200.0	0.20
Prescribed common transmission services	300.0	0.30
Prescribed TUOS services	400.0	0.40
Total prescribed transmission services	1,000.0	1.00

Table 1 – Worked example: attributable cost shares

Following clause 6A.22.3 of the *Rules*, the *attributable cost share* for *prescribed entry services* is calculated as (\$100 million / \$1,000 million) or 0.10. The *attributable cost shares* for the other *categories of prescribed transmission services* are outlined in Table 1. It should be noted that the sum of the *attributable cost shares* for all *categories of prescribed transmission services* is 1.00.

### 7.3 COST ALLOCATION

From section 7.2 above, it is clear that the correct allocation of costs is a critical step in the calculation of *attributable cost shares*. The first step in the cost allocation process is to identify all Transend's *transmission system* assets directly attributable<sup>13</sup> to the provision of *prescribed transmission services*. The next step is to allocate these assets to each *category of prescribed transmission services*. Section 2.4 of the *Pricing Methodology Guidelines* informs this allocation process by outlining the types of *transmission system* assets that are directly attributable to each *category of prescribed transmission service*<sup>14</sup>.

<sup>13</sup> The term 'directly attributable' appears in the *Rules* but is not defined in the *Rules*. However, the AER states that "directly attributable in relation to *transmission* assets refers to asset that are used or required to provide the relevant pricing *category of prescribed transmission service*". AER, *Final Decision, Electricity transmission network service providers, Pricing methodology guidelines*, 29 October 2007, p.iv

<sup>14</sup> *ibid*, p.10.

As required by clause 6A.22.3 of the *Rules*, if an asset is not directly attributable to a single category of prescribed transmission service, then the priority ordering process outlined in clause 6A.23.2(d) of the *Rules* is applied. Appendix 2 contains a detailed explanation of how Transend will apply the priority ordering process.

As noted in section 7.2 above, Transend will use the optimised replacement cost of its assets sourced from its statutory financial accounts.

Once assets have been allocated to a single category of prescribed transmission service (either directly or under the priority ordering process), the total value of assets for each category is determined by summing the total value of all assets within that category. As demonstrated in section 7.2.1 above, the attributable cost share for each category of prescribed transmission service is the value of assets for that category divided by the sum of the value of assets for all categories.

#### 7.3.1 Allocation of assets providing shared prescribed connection services

Clause 6A.23.2(d)(3) of the *Rules* requires the costs of any transmission system asset not attributed to prescribed TUS services or prescribed common transmission services under the priority ordering process to be attributed to prescribed entry services and prescribed exit services. However, no guidance is provided as to how the costs should be attributed if the assets provide prescribed connection services to more than one Transmission Network User.

In the first instance, any such assets will be attributed to prescribed entry service and prescribed exit service based on a negotiated agreement between the parties involved.

In the absence of any such agreement, any such assets will be attributed on the basis of contract agreed maximum demand (or recent annual maximum demand if contract agreed maximum demand is not available) and the installed generator capacity of each Transmission Network User.

#### 7.4 CALCULATION OF ANNUAL SERVICE REVENUE REQUIREMENT

Clause 6A.22.2 defines the annual service revenue requirement (ASRR) for a TNSP as "the portion of the AARR for prescribed transmission services provided by a Transmission Network Service Provider that is allocated to each category of prescribed transmission services for that provider and that is calculated by multiplying the AARR by the attributable cost share for that category of services in accordance with the principles in clause 6A.23.2".

The ASRR for each category of prescribed transmission service is equal to the attributable cost share for that category multiplied by the AARR. While the attributable cost shares are ratios (between 0 and 1), the ASRRs are dollar values between 0 and the total value of the AARR.

##### 7.4.1 Worked example

Following on from the worked example in section 7.2.1, further assume that the MAR is \$120 million and that the operating and maintenance costs expected to be incurred in the provision of prescribed common transmission services is \$20 million. Therefore, the AARR will be (\$120 million – \$20 million) or \$100 million.

The ASRR for each category of prescribed transmission service is the product of the relevant attributable cost share and the AARR. For example, the ASRR for prescribed entry services is calculated as (0.10 \* \$100 million) or \$10 million. The ASRRs for the other categories of prescribed transmission services are outlined in Table 2. It should be noted that the sum of the ASRRs for all categories of prescribed transmission services is equal to the AARR.



Category of service	Attributable cost share	ASRR (\$m)
Prescribed entry services	0.10	10.0
Prescribed exit services	0.20	20.0
Prescribed common transmission services	0.30	30.0
Prescribed TUOS services	0.40	40.0
Total prescribed transmission services	1.00	100.0

Table 2 – Worked example: ASRRs

## 8 ALLOCATING THE ASRR TO CONNECTION POINTS

The next step in the pricing process is to allocate the *ASRR* for *prescribed entry services*, *prescribed exit services* and the locational component of *prescribed TUOS services* to individual *connection points*. The remaining *ASRR* (being for *prescribed common transmission services* and the adjusted non-locational component for *prescribed TUOS services*) are not allocated during this step but directly through the pricing step (see section 9 below).

### 8.1 ATTRIBUTABLE CONNECTION POINT COST SHARE

The *attributable connection point cost share* is defined in clause 6A.22.4 of the *Rules* and is used to allocate the *ASRR* for *prescribed entry services* and *prescribed exit services* to *connection points*. Clause 6A.22.4 states that:

- (a) For a *Transmission Network Service Provider* for *prescribed entry services* and *prescribed exit services*, the *attributable connection point cost share* for that provider for each of those categories of services must substantially reflect the ratio of:
  - (i) the costs of the *transmission system* assets directly attributable to the provision of *prescribed entry services* or *prescribed exit services*, respectively, at a *transmission network connection point*; to
  - (ii) the total costs of all the *Transmission Network Service Provider's* *transmission system* assets directly attributable to the provision of *prescribed entry services* or *prescribed exit services*, respectively.
- (b) The costs of the *transmission system* assets referred to in paragraph (a) refers to optimised replacement cost or to an accepted equivalent to optimised replacement cost that is referable to values contained in the accounts of the *Transmission Network Service Provider*.

The *attributable connection point cost share* is analogous to the *attributable cost share* but applies to individual *connection points* rather than a *category of prescribed transmission service*. Therefore, *Transend* calculates the *attributable connection point cost shares* in a comparable manner to the calculation of the *attributable cost shares*.

To determine the *attributable connection point cost share* the allocation process is to a lower level – assets are allocated to individual *connection points* rather than *categories of prescribed transmission service*.

### 8.2 PRESCRIBED ENTRY SERVICES

The *ASRR* for *prescribed entry services* is allocated to individual *connection points* using the *attributable connection point cost share* for *prescribed entry services*.

From section 8.1 it is clear that, with respect to *prescribed entry services*:

- the *attributable connection point cost share* is a ratio; that is, it lies between 0 and 1;
- there is an *attributable connection point cost share* for each *connection point*; and
- the sum of the *attributable connection point cost shares* for all *connection points* will be equal to 1.

The *ASRR* allocated to each *connection point* is equal to the *attributable connection point cost share* for that *connection point* multiplied by the *ASRR*. While the *attributable connection point cost shares* are ratios (between 0 and 1), the *ASRRs* for each *connection point* are dollar values between 0 and the total value of the *ASRR*.

### 8.2.1 Worked example

Following on from the worked example in section 7.4.1, further assume that there are three *connection points* through which *prescribed entry services* are being provided and that the cost of the assets providing these *prescribed entry services* is:

- \$50 million at *connection point A*;
- \$30 million at *connection point B*; and
- \$20 million at *connection point C*.

The *attributable connection point cost share* for *prescribed entry services* at *connection point A* is calculated as (\$50 million / \$100 million) or 0.50. The *attributable connection point cost shares* for *prescribed entry services* at the other *connection points* are outlined in Table 3. The sum of the *attributable connection point cost shares* for *prescribed entry services* for all *connection points* is 1.00.

Connection Point	Cost of assets (ORC, \$m)	Attributable cost share	ASRR (\$m)
Connection point A	50.0	0.50	5.00
Connection point B	30.0	0.30	3.00
Connection point C	20.0	0.20	2.00
Total prescribed entry services	100.0	1.00	10.0

Table 3 – Worked example: allocating ASRR for prescribed entry services to connection points

The *ASRR* for *prescribed entry services* for each *connection point* is the product of the relevant *attributable connection point cost share* and the *ASRR* for *prescribed entry services*. For example, the *ASRR* for *prescribed entry services* for *connection point A* is calculated as (0.50 \* \$10 million) or \$5 million. The *ASRR* for *prescribed entry services* for the other *connection points* are outlined in Table 3. It should be noted that the sum of the *ASRR* for *prescribed entry services* for all *connection points* is equal to the *ASRR* for *prescribed entry services*.

### 8.3 PRESCRIBED EXIT SERVICES

The process to allocate the *ASRR* for *prescribed exit services* to *connection points* is the same as that for *prescribed entry services* outlined above in section 8.2.

Section 7.3.1 outlines the process that is followed if an asset provides *prescribed connection services* to more than one connected party.

## 8.3.1 Worked example

Following on from the worked example in section 7.4.1, further assume that there are five *connection points* through which *prescribed exit services* are being provided and that the cost of the assets providing these *prescribed exit services* is:

- \$72 million at *connection point D*;
- \$50 million at *connection point E*;
- \$35 million at *connection point F*;
- \$25 million at *connection point G*; and
- \$18 million at *connection point H*.

The *attributable connection point cost share* for *prescribed exit services* at *connection point D* is (\$72 million / \$200 million) or 0.360. The *attributable connection point cost shares* for *prescribed exit services* at the other *connection points* are outlined in Table 4. The sum of the *attributable connection point cost shares* for *prescribed exit services* for all *connection points* is 1.00.

Connection Point	Cost of assets (ORC, \$m)	Attributable cost share	ASRR (\$m)
Connection point D	72.0	0.360	7.20
Connection point E	50.0	0.250	5.00
Connection point F	35.0	0.175	3.50
Connection point G	25.0	0.125	2.50
Connection point H	18.0	0.090	1.80
Total prescribed exit services	200.0	1.000	20.00

Table 4 – Worked example: allocating ASRR for prescribed exit services to connection points

The *ASRR* for *prescribed exit services* for each *connection point* is the product of the relevant *attributable connection point cost share* and the *ASRR* for *prescribed exit services*. For example, the *ASRR* for *prescribed exit services* for *connection point D* is calculated as (0.360 \* \$20 million) or \$7.2 million. The *ASRR* for *prescribed exit services* for the other *connection points* are outlined in Table 4. It should be noted that the sum of the *ASRR* for *prescribed exit services* for all *connection points* is equal to the *ASRR* for *prescribed exit services*.

## 8.4 PRESCRIBED TUOS SERVICES

Clause 6A.23.3(c) requires the *ASRR* for *prescribed TUOS services* to be recovered from a locational component and an adjusted non-locational component. As noted above, the adjusted non-locational component is not allocated during this step but directly through the pricing step (see section 9.5 below). However, adjustments required to be made to this non-locational component are derived from this step, so it is relevant to include discussion of its derivation at this stage.

## 8.4.1 Locational component of prescribed TUOS services

The first step to allocate the locational component of the *prescribed TUOS services* to *connection points* is to determine how much of the *ASRR* is to be allocated initially to each component. Clause 6A.23.3(d) requires that 50 per cent of the *ASRR* for *prescribed TUOS services* is to be allocated initially to each of the locational and

non-locational components, unless different allocation shares can be justified. *Transend* will use the prescribed 50 per cent shares, in line with *Transend*'s previous practices<sup>15</sup>.

The locational component is allocated to connection points by the modified *cost reflective network pricing*<sup>16</sup> (CRNP) methodology using the TPRICE software currently used by all TNSPs. *Transend* has previously employed the modified CRNP because of the highly radialised nature of the transmission system in Tasmania and will continue to apply the modified CRNP.

The modification of the standard CRNP process employed by *Transend* is to discount the charges to be recovered from radial transmission lines by the utilisation of those lines. For example, if the CRNP methodology suggests that *Transend* should recover \$1 million from a particular radial line that has a utilisation factor of 60 per cent, then only \$0.6 million is recovered from connection points relating to this line through the locational component of the prescribed TUOS services ASRR. The modification applies to radial lines only and is not applied to those assets that are part of the meshed transmission network.

The reason for applying this modification is that it means that existing customers are not penalised for the low utilisation of such assets and it provides potential customers with a financial incentive to locate where the utilisation rate is low, thereby enhancing overall utilisation of the transmission system and potentially deferring augmentation.

Consistent with section 2.2(b) of the *Pricing Methodology Guidelines*, the output of the TPRICE software is a 'lump sum dollar amount to be recovered at each transmission connection point'<sup>17</sup>. Using the modified CRNP will mean that the aggregate value of these lump sum dollar amounts is less than the 50 per cent allocation of the ASRR for prescribed TUOS services that was to be allocated through locational component. Any part of the ASRR for the locational component that is not allocated due to application of the modified CRNP is added to the non-locational component. In the example above, \$0.4 million would not be allocated to connection points by virtue of the modified CRNP, so this amount is added to (and recovered via) the non-locational component.

A set of load and generation data is required to allocate the locational component to connection points using the TPRICE software. *Transend* uses the 30 minute data for each connection point for the most recently completed financial year. For example, load and generation data from 2007-08 would be used when determining prices for 2009-10 as this would be the most recently completed financial year when the prices are being determined in early 2009. This would involve 35 136 pieces of data for each connection point, comprising 17 568 observations each for active power and reactive power (one observation for each 30 minute period during the financial year).

Basslink is the only interconnector between Tasmania and the rest of the NEM. As Basslink is a market network service provider (MNSP), there is no requirement for *Transend* to make allowance for the estimated inter-regional settlements residue auction amounts as outlined in clause 6A.23.3(c)(1) of the Rules.

<sup>15</sup> As noted in clause 6A.23.3(d), these 50 per cent shares are allocated to the locational and non-locational components prior to subsequent adjustments allowed by the Rules (see later in this section). Therefore, the actual share of the ASRR for prescribed TUOS services that is recovered from the locational component will be different to the 50 per cent share initially allocated to this component.

<sup>16</sup> The CRNP and modified CRNP processes are outlined in Schedule 6A.3 of the Rules.

<sup>17</sup> AER, *Final Decision, Electricity transmission network service providers, Pricing methodology guidelines*, 29 October 2007, p.6.

#### 8.4.2 Network support costs

Clause 5.6.2(m) of the *Rules* permits *TNSPs* to implement a *generation* option as an alternative to *network augmentation*. In situations where this network support option is pursued, the *TNSP* must make a *network support payment* to the *generator*. Clause 6A.7.2 of the *Rules* describes how a *TNSP* can recover an *AER*-approved *network support payment* in respect of a *network support event* from *Transmission Network Users* by way of a *network support pass through amount*.

As the *network support payment* is made in lieu of *network augmentation*, an estimate of this payment is converted to an equivalent asset replacement cost and added to the cost of the *prescribed TUOS service assets* being supported. This conversion is performed using the same rate of return that is used to determine the locational component of the *prescribed TUOS service prices* using the *TPRICE* software.

## 9 CALCULATION OF TRANSMISSION SERVICE PRICES

Clause 6A.23.4(b) of the *Rules* requires that:

- (b) Separate prices are to be developed for each *category of prescribed transmission services*, being:
  - (i) *prescribed entry services*;
  - (ii) *prescribed exit services*;
  - (iii) *prescribed common transmission services*;
  - (iv) *prescribed TUOS services* – locational component; and
  - (v) *prescribed TUOS services* – the adjusted non-locational component.

### 9.1 PRESCRIBED ENTRY SERVICE PRICES

Clause 6A.23.4(c) requires prices for *prescribed entry services* and *prescribed exit services* to be a fixed annual amount. With respect to the price for *prescribed entry services*, the process to determine the *ASRR* for *prescribed entry services* for each individual *connection point* was determined in the previous step (see section 8.2). This amount will be recovered by a fixed dollar amount per month.

#### 9.1.1 Worked example

In the example in section 8.2.1, the *ASRR* for *prescribed entry services* to be recovered from *connection point B* was determined to be \$3 million. Therefore, the price for *prescribed entry services* for *connection point B* will be (\$3 million / 12 months) or \$250,000 per month.

### 9.2 PRESCRIBED EXIT SERVICE PRICES

An identical process to that described in section 9.1 above will be followed to determine the price for *prescribed exit services* for individual *connection points*.

#### 9.2.1 Worked example

In the example in section 8.3.1, the *ASRR* for *prescribed exit services* to be recovered from *connection point D* was determined to be \$7.2 million. Therefore, the price for *prescribed exit services* for *connection point D* will be (\$7.2 million / 12 months) or \$600,000 per month.



### 9.3 PRESCRIBED COMMON TRANSMISSION SERVICES PRICES

As described in section 6 above, the *ASRR* is determined by subtracting from the *MAR* “the operating and maintenance costs expected to be incurred in the provision of *prescribed common transmission services*”<sup>18</sup>. However, clause 6A.23.3(f) of the Rules requires that “the *ASRR* for *prescribed common transmission services* and the operating and maintenance costs incurred in the provision of those services, are to be recovered through prices charged to *Transmission Customer* and *Network Service Provider transmission network connection points* set in accordance with clause 6A.23.4”. Therefore, the dollar amount used to determine the prices for *prescribed common transmission services* is more than just the *ASRR* for *prescribed common transmission services* as it also includes the operating and maintenance costs expected to be incurred in the provision of *prescribed common transmission services*.

Clause 6A.23.4(d) of the Rules requires “prices for *prescribed common transmission services* must be on a *postage-stamp basis*”. Section 2.3 of the *Pricing Methodology Guidelines* details how such prices must be determined.

Section 2.3(b) of the *Pricing Methodology Guidelines* permits three possible *postage stamp pricing* structures. Transend has elected to use the first pricing structure (either *contract agreed maximum demand* or *historical energy*) as this is consistent with previous pricing structures, and *Transmission Network Users* will be familiar with it.

The process to determine prices for *prescribed common transmission services* under this pricing structure satisfies the requirements of section 2.3(c) of the *Pricing Methodology Guidelines* as set out below.

- (1) Each financial year Transend must determine the following two prices:
  - (i) an *energy based price* that is a price per unit of historical metered energy or current metered energy at a *connection point*; and
  - (ii) a *contract agreed maximum demand price* that is a price per unit of *contract agreed maximum demand* at a *connection point*.
- (2) Either the *energy based price* or the *contract agreed maximum demand price* applies at a *connection point* except for those *connection points* where a *transmission customer* has negotiated reduced charges for *prescribed common transmission services* in accordance with clause 6A.26.1 of the Rules<sup>19</sup>.
- (3) The *energy based price* and the *contract agreed maximum demand price* referred to in section (1) above must be determined so that:
  - (i) a *transmission customer* with a load factor in relation to its *connection point* equal to the median load factor for *connection points* with *transmission customers* connected to Transend’s *transmission network* is indifferent between the use of the *energy based price* and the *contract agreed maximum demand price*; and
  - (ii) the total amount to be recovered by *prescribed common transmission services* does not exceed the relevant *ASRR*<sup>20</sup>.

<sup>18</sup> See clause 6A.22.1 of the Rules.

<sup>19</sup> At this stage there are no negotiated reduced charges for *prescribed common transmission services* in accordance with clause 6A.26.1 of the Rules.

<sup>20</sup> All references to the *ASRR* for *prescribed common transmission services* in this section includes the operating and maintenance costs expected to be incurred in the provision of those services.

- (4) The charge for the *prescribed common transmission service* using the *energy based price* for a *billing period* in a *financial year* for each *connection point* must be calculated by:
- (i) multiplying the *energy based price* by the *metered energy offtake* at that *connection point* in the corresponding *billing period* two years earlier (that is, *historical metered energy offtake*); or
  - (ii) multiplying the *energy based price* by the *metered energy offtake* at that *connection point* in the same *billing period* (*current metered energy offtake*) if the *historical metered energy offtake* is not available; or
  - (iii) multiplying the *energy based price* by the *current metered energy offtake* if the *historical metered energy offtake* is significantly different to the *current metered energy offtake*.
- (5) The charge calculated for *prescribed common transmission services* or the adjusted non-locational component of *prescribed TUDS services* using the *contract agreed maximum demand price* for a *billing period* in a *financial year* for each *connection point* must be calculated by multiplying the *contract agreed maximum demand price* by the *maximum demand* for the *connection point* in that *financial year* and then dividing this amount by the number of *billing periods* in the *financial year*.
- (6) The *energy based price* or the *contract agreed maximum demand price* that applies for *prescribed common transmission services* must be the one which results in the lower estimated charge for that *prescribed transmission service*.
- (7) A *contract agreed maximum demand price* must only be used for the calculation of the *prescribed common transmission services* charge if the *Transmission Customer's* connection agreement or other enforceable instrument governing the terms of connection of the *Transmission Customer*:
- (i) nominates a *contract agreed maximum demand* for the *connection point*; and
  - (ii) specifies penalties for exceeding the *contract agreed maximum demand*.

### 9.3.1 Changes to contract agreed maximum demand

On the basis that customers' *contract agreed maximum demands* are used to determine prices and to calculate charges, any changes to a customer's *contract agreed maximum demand* will have repercussions on the recovery of the *AARR*. Further, a core tenet of pricing for *prescribed transmission services* is that a customer's current behaviour should only affect their locational charge, with all other charges effectively being fixed (or sunk costs). Therefore it is clear that customers should not be able to change their *contract agreed maximum demand* simply for the sake of reducing their charges.

If customers were permitted to reduce their *contract agreed maximum demand* during a financial year, it would provide an incentive for customers with seasonal demands to alter their *contract agreed maximum demand* to match their demand. This would introduce an unnecessary element of complexity into the pricing calculations, as well as customer and asset management.

While the implications for pricing would be addressed through the existing under and over-recovery process, it would not overcome the principle outlined above that a customer's current behaviour should only affect their locational charge.

There would also be a further complication for sites providing connection services to more than one customer. In such situations, the cost of assets providing services to more than one customer are (typically) allocated according to the ratio of each customer's *contract agreed maximum demand*. In the situation where one customer reduces their *contract agreed maximum demand*, the other customer(s) at that site would face increased connection charges.

Providing customers with the ability to amend their *contract agreed maximum demand* during a financial year would also mean connection agreements would need to be re-negotiated (both when the demand reduces and then when it rises again). This would also require appropriate system studies to be undertaken to ensure that the increased demand could be met. *Transend* considers that such changes would create unnecessary administrative burden for minimal benefit.

*Transend* proposes that a customer's connection agreement will specify the process required to adjust its *contract agreed maximum demand*. However, any requests to reduce a customer's *contract agreed maximum demand* will not see any reduction during the prevailing *financial year* in any charges calculated using *contract agreed maximum demand*. However, any increases in *contract agreed maximum demand* will be applied immediately to the calculation of relevant charges.

While this apparent asymmetry may seem inequitable from the perspective of an individual *Transmission Network User*, it is equitable considering all *Transmission Network Users* in aggregate, and it is necessary to ensure that customers are not unduly affected by increased charges as a result of other customers trying to minimise their charges.

#### 9.4 PRESCRIBED TUOS SERVICES – LOCATIONAL COMPONENT PRICES

As noted in section 8.4.1 above, section 2.2(b) of the *Pricing Methodology Guidelines* "provides guidance on the process for cost allocation for the locational component of *prescribed TUOS services* and results in a lump sum dollar amount to be recovered at each *transmission connection point*"<sup>21</sup>. These lump sum dollar amounts are converted into prices by dividing by a relevant demand figure.

##### 9.4.1 Measure of demand used to determine price

Section 2.2(c) of the *Pricing Methodology Guidelines* outlines two permitted measures of demand that may be used to convert the lump sum amounts into prices, while section 2.2(d) states that other measures of demand may be used provided they meet the criteria listed in section 2.2(e).

*Transend's* previous measure of demand (the average monthly *maximum demand* from the most recently completed *financial year*) is not one of the two measures listed in section 2.2(c), so it is necessary to select a new measure of *demand* – one of these two nominated measures. However, the choice of which of these measures to use cannot be done in isolation but must be considered with the manner in which the price will be converted into a charge.

Each billing period the *prescribed TUOS services* locational component price will be multiplied by a measure of demand to derive a *prescribed TUOS services* locational component charge. Consistency between the measure of demand used to determine the price and the measure of demand used to determine the charge will ensure the aggregate amount recovered for the *financial year* approximates the lump sum dollar

<sup>21</sup> AER, *Final Decision, Electricity transmission network service providers, Pricing methodology guidelines*, 29 October 2007, p.6



amount of the *ASRR* for that connection point, thereby minimising under- or over-recovery of the *ASRR*.

While the demand measure outlined in section 2.2(c)(2) of the *Pricing Methodology Guidelines* has greater intuitive appeal as it provides an appropriate pricing signal to customers<sup>22</sup>, this measure is likely to lead to the *ASRR* being under-recovered if a prevailing measure of demand is used to calculate the charge. This is because the measure of demand used to determine the price ("the average of the *transmission customer's* half-hourly maximum demand recorded at a connection point on the 10 weekdays when system demand was highest between the hours of 11:00 and 19:00 in the local time zone during the previous 12 months") would be higher (and in some cases significantly higher – particularly for *DNSPs*) than the average measure of demand used to calculate the charge (*billing demand* in the *billing period*).

On the other hand, the *contract agreed maximum demand* fails to provide customers with pricing signals, even though it would minimise under- or over-recoveries of the *ASRR*<sup>23</sup>.

Further, section 2.2(c) of the *Pricing Methodology Guidelines* requires that prices for the locational component must be expressed as \$/MW/day. Therefore, the lump sum dollar amount for each connection point output from the TPRICE software must be divided by both the relevant measure of demand and by 365<sup>24</sup> to yield an initial locational price for each connection point. As outlined in section 9.4.2 below, customers may not face this initial price as a further adjustment may be required.

After consideration Transend has determined that its preferred approach is to:

- (1) Use prevailing *contract agreed maximum demand* as the measure of demand to convert the lump sum amounts into prices.
- (2) Apply the 2 per cent rule outlined in section 9.4.2 below to determine the final *prescribed TUOS services* locational component price for each connection point.

During each *billing period*, locational charges will be determined by multiplying the locational price applicable to each connection point by the relevant *contract agreed maximum demand*.

#### 9.4.2 The 2 per cent rule

Clause 6A.23.4(f) of the *Rules* states that unless otherwise permitted "prices for recovering the locational component of the *ASRR* for the provision of *prescribed TUOS services* must not change by more than 2 per cent per annum compared with the load weighted average price for this component for the relevant region"<sup>25</sup>. Therefore, the annual percentage change in the prices initially determined for each connection point must be calculated and compared with the average price change for the locational component from the previous year.

The locational component price at each connection point will be amended, where necessary, to ensure that the absolute difference between the annual percentage change

<sup>22</sup> If a customer's *maximum demand* in the *billing period* is used to calculate the charge then the customer's behaviour (demand) will clearly affect their charge.

<sup>23</sup> Under- or over-recoveries of the *ASRR* would only occur if a customer changes its *contract agreed maximum demand*, a customer is disconnected or a new customer is connected.

<sup>24</sup> In cases of a leap year, the divisor would be 366 rather than 365.

<sup>25</sup> Clause 6A.23.4(g) of the *Rules* allows for the annual change in price for a connection point to exceed the average price change by more 2 percentage points provided that three criteria are met, including that the *AER's* approval is obtained.

in the locational component price at an individual *connection point* and the annual average percentage change for all *connection points* is no greater than 2 percentage points.

Where the annual percentage change for the price at a given *connection point* is within 2 percentage points of the average annual price change, there will be no adjustment to the locational component price for that *connection point*.

Where the annual percentage change for the price at a given *connection point* is more than 2 percentage points above the average annual price change, the locational component price for that *connection point* will be reduced until the annual percentage change is 2 percentage points above the average annual price change. This reduction in price will mean that the lump sum dollar amount identified by the TPRICE software cannot be recovered from this *connection point*. As noted in section 9.5 below, this deficit will be added to the non-locational component to ensure that the ASRR for prescribed TUOS services is fully recovered.

Where the annual percentage change for the price at a given *connection point* is more than 2 percentage points below the average annual price change, the locational component price for that *connection point* will be increased until the annual percentage change is 2 percentage points below the average annual price change. This increase in price will mean that more than the lump sum dollar amount identified by the TPRICE software will be recovered from this *connection point*. As noted in section 9.5 below, this surplus amount will be deducted to the non-locational component to ensure that the ASRR for prescribed TUOS services is fully recovered.

#### 9.4.3 Transitional arrangements

As noted in section 9.4.1 above, the manner in which prices for the locational component of prescribed TUOS services is markedly different to that used to determine the usage prices under the old Chapter 6 of the Rules. This means that the usage prices from 2008-09 – the final year of usage prices – cannot be used when applying the 2 per cent rule for 2009-10 – the first year of locational prices. This is demonstrated clearly by the fact that the usage prices were calculated on a \$/MW/month basis whereas the locational prices are calculated on a \$/MW/day basis – the usage prices will be about 30 times that of the locational prices, even if nothing else had changed.

Therefore, to ensure that a suitable base price is used when applying the 2 per cent rule in 2009-10, the usage prices for 2008-09 will be re-calculated on a comparable basis to the locational prices but will be used solely as a base for applying the 2 per cent rule.

#### 9.4.4 Worked example

The locational component price in year 1 for *connection points* X, Y and Z are all \$100/MW/day and the initial prices for year 2 are calculated to be \$105, \$111 and \$114, while the weighted average price for year 2 is \$110 (based on equal *contract agreed maximum demands* at each *connection point*). Therefore, the annual average price change is 10% while the annual price change for the *connection points* are 5%, 11% and 14%. However, the 2 per cent rule means these price changes must be constrained to between 8% and 12% (that is, within 2 percentage points of the average annual price change of 10%).

In the case of *connection point* X, the price must be adjusted up to \$108, which means that more will be recovered from this *connection point* than indicated by the TPRICE software. This additional amount will be deducted from the non-locational component.

In the case of *connection point* Y, no adjustment is required to the price so it remains at \$111, which means that the amount recovered from this *connection point* is that indicated by the TPRICE software.

In the case of *connection point Z*, the price must be adjusted down to \$112, which means that less will be recovered from this *connection point* than indicated by the TPRICE software. This additional amount will be added to the non-locational component.

## 9.5 PRESCRIBED TUOS SERVICES – ADJUSTED NON-LOCATIONAL COMPONENT PRICES

Clause 6A.23.3(c)(2) of the *Rules* outlines how the 50 per cent share of the *ASRR* for *prescribed TUOS service* that was initially allocated to be recovered by the non-locational prices (the pre-adjusted non-locational component – see section 8.4.1) is adjusted to yield the adjusted non-locational component. These adjustments are:

- by subtracting or adding any *settlements residue* due to *intra-regional loss factors* which is expected to be distributed or recovered (as the case may be) to or from the *TNSP* in accordance with clause 3.6.5(a) of the *Rules*<sup>26</sup>;
- for any *over-recovery amount* or *under-recovery amount* that has not previously been recovered;
- for any amount arising as a result of the application of the *modified CRNP methodology* rather than the *CRNP methodology* (see section 8.4.1);
- for any amount arising as a result of the application of *Rules* clause 6A.23.4(h) and (i); that is, application of the 2 per cent rule (see section 9.4.2); and
- for any amount arising as a result of the application of prudent discounts in clause 6A.26.1(d)-(g) of the *Rules* (see section 11).

Once the adjusted non-locational component has been determined, it is to be recovered in accordance with clause 6A.23.4(j) of the *Rules*; that is, on a *postage-stamp* basis. The methodology used to determine prices for the non-locational component is identical to that outlined in section 9.3 used to determine prices for *prescribed common transmission services*.

As the two postage-stamp prices are determined on the same basis, an individual customer will face either *energy based prices* for both charges or the *contract agreed maximum demand* prices for both charges. A customer cannot face an *energy based price* for one charge and the *contract agreed maximum demand price* for the other.

## 10 EXCESS ACTIVE DEMAND CHARGE

As noted in section 9.3, a *contract agreed maximum demand* price can only be applied for the *postage-stamped* prices if the *Transmission Customer's* connection agreement or other enforceable instrument governing the terms of connection of the *Transmission Customer*:

- nominates a *contract agreed maximum demand* for the *connection point*; and
- specifies penalties for exceeding the *contract agreed maximum demand*.

If in any month the 30 minute *billing demand* at a connection point exceeds the *contract agreed maximum demand* for that *connection point* without the prior approval of *Transend*, then the *Transmission Customer* will be liable to pay an excess active demand charge.

<sup>26</sup> As noted previously, *Transend* does not receive any settlements residue auction proceeds as the *interconnection* between Tasmania and the rest of the *NEM* is a *MNSP*. However, *Transend* does receive payments from *NEMMCO* in relation to *settlements residue* amounts that arise due to Tasmania's *intra-regional loss factors*.

As outlined in section 9.4, the *prescribed TUOS services* locational component charge is calculated using *contract agreed maximum demand* (rather than *billing demand*). The excess active demand charge will be set at three times the *prescribed TUOS services* locational component price for the relevant *connection point* multiplied by the amount by which the *billing demand* exceeds the *contract agreed maximum demand*. The excess active demand charge maintains the same financial disincentive for customers to exceed *contract agreed maximum demand* as the *prescribed TUOS services* locational charge will be lower than the old *TUOS* usage charge. To demonstrate this, the *TUOS* usage charge and excess active demand charges can be determined using the same data in the example in section 10.1.

For the avoidance of doubt, it should be noted that the excess active demand charge is levied in addition to the *prescribed TUOS services* locational component charge. Monies recovered through the excess active demand charge is treated as revenue from *prescribed transmission services* and therefore included in *Transend's* maximum allowed revenue.

#### 10.1 WORKED EXAMPLE

Assume that the *contract agreed maximum demand* for a *connection point* is 100 MW and the *prescribed TUOS services* locational component price for the *connection point* is \$40/MW/day. If the *billing demand* for that *connection point* for a *billing period* (comprising 30 days) is 105 MW, then an excess active demand charge would be levied. The amount of the excess active demand would be \$18,000 – calculated as  $(3 * 5 \text{ MW} * \$40/\text{MW}/\text{day} * 30 \text{ days})$  – while the *prescribed TUOS services* locational component charge for this *connection point* for this *billing period* would be \$120,000 – calculated as  $(100 \text{ MW} * \$40/\text{MW}/\text{day} * 30 \text{ days})$ .

Under *Transend's* old pricing policy, the equivalent *TUOS* usage price would be about \$1,200/MW/month ( $\$40/\text{MW}/\text{day} * 30 \text{ days}$ ). The *TUOS* usage charge would be \$126,000 – calculated as  $(105 \text{ MW} * \$1,200/\text{MW}/\text{month})$ , while the excess active demand charge would be \$12,000 – calculated as  $(2 * 5 \text{ MW} * \$1,200/\text{MW}/\text{month})$ . The sum of these two charges is \$138,000. Therefore, the same charge results under both old and new methodologies.

## 11 PRUDENT DISCOUNTS

Currently none of *Transend's* customers are in receipt of prudent discounts. In the event that a customer does seek a prudent discount in the future, *Transend* will follow the requirements outlined in clause 6A.26 of the *Rules* to ensure that the correct process for determining and applying prudent discounts is followed and, where *Transend* proposes to recover more than 70 per cent of the amount of the discount from other customers, approval of the *AER* is sought.

With respect of the impact of prudent discount on *prescribed transmission service* prices, *Transend* will adjust, in accordance with clause 6A.26.1(d)-(g) of the *Rules*, the non-locational component of the *ASRR* for *prescribed TUOS services* for the amount of any anticipated under-recovery arising from prudent discounts applied. As noted above, this anticipated under-recovery will only exceed 70 per cent of the value of the prudent discounts where *Transend* has obtained the approval of the *AER*.

## 12 BILLING ARRANGEMENTS

Clause 6A.27 of the *Rules* describes the manner in which *Transmission Network Users* are billed for *prescribed transmission services* and how payments for those services are made. *Transend's* billing arrangements for *prescribed transmission services* are outlined below and are consistent with clause 6A.27.

Clauses 6A.27.4 and 6A.27.5 are not relevant to *Transend* at this point in time as it is the sole provider of *prescribed transmission services* in Tasmania (as noted in section 4.2), so *Transend* currently has no payments or transfers with other *TNSPs*.

### 12.1 BILLING FOR PRESCRIBED TRANSMISSION SERVICES

Charges for *prescribed transmission service* payable by *Transmission Network Users* will be calculated for each *connection point* in accordance with the *published transmission service prices*. *Transend* will issue a bill to each *Transmission Network User* for *prescribed transmission services*.

Where the billing for a particular *financial year* is based on quantities which are undefined until after the commencement of the *financial year*, charges will be estimated from the previous year's billing quantities with a reconciliation to be made when the actual billing quantities are known and, where the previous year's billing quantities are unavailable or no longer suitable, nominated quantities may be used as agreed between the parties.

Charges for *prescribed transmission services* which are determined from *metering data*<sup>27</sup> will be based on kW or kWh obtained from the *metering data* managed by *NEMMO*.

### 12.2 INFORMATION TO BE PROVIDED IN NETWORK SERVICE BILLS

At a minimum, the following information will be provided with a bill for a *connection point* issued by *Transend* directly to a *Transmission Network User*:

- the *connection point identifier*;
- the dates on which the *billing period* starts and ends;
- the identifier of the *published transmission service price* from which the *connection point charges* are calculated;
- measured quantities, billed quantities, agreed quantities, prices and amounts charged for each component of the total *transmission service account*.

In addition, a bill for a *connection point* issued by *Transend* directly to a *Transmission Network User* will separately identify, for the total amount levied in relation to *prescribed TUOS services* in the *billing period* for that *connection point* each of the following components:

- charges for the locational and the adjusted non-locational component of *prescribed TUOS services*; and
- charges for *prescribed common transmission services*.

### 12.3 OBLIGATION TO PAY CHARGES FOR PRESCRIBED TRANSMISSION SERVICES

*Transend* notes that the *Rules* oblige a *Transmission Network User* to pay charges for *prescribed transmission services* properly charged to it and billed in accordance with this *Pricing Methodology* by the date specified in the bill.

The remedies available to *Transend* in the event that a *Transmission Network User* fails to pay charges for *prescribed transmission services* properly charged to it and billed in

<sup>27</sup> Generally this will be charges for the *prescribed TUOS service* non-locational component and the *prescribed common transmission services* where a *transmission customer* faces *energy based prices*, and also excess active demand charges.



accordance with this *Pricing Methodology* by the date specified in the bill are outlined in the relevant connection agreement.

## **13 PRUDENTIAL REQUIREMENTS**

Clause 6A.28 of the *Rules* recognises *Transend's* right to minimise financial risks associated with investment in *transmission network assets*. *Transend's* *prudential requirements for prescribed transmission services* are outlined below and are consistent with clause 6A.28.

### **13.1 PRUDENTIAL REQUIREMENTS FOR PRESCRIBED TRANSMISSION SERVICES**

*Transend* may require a *Transmission Network User* to establish *prudential requirements* for either or both *connection services* and *transmission use of system services*. These prudential requirements may take the form of, but need not be limited to, capital contributions, pre-payments or financial guarantees.

### **13.2 CAPITAL CONTRIBUTION OR PREPAYMENT FOR A SPECIFIC ASSET**

Where *Transend* is required to construct specific assets to provide *connection services* or *transmission use of system services* to a *Transmission Network User*, *Transend* may require that user to make a capital contribution or prepayment for all or part of the cost of the new assets installed. Any contribution made will be taken into account in the determination of *transmission service prices* applicable to that user.

### **13.3 TREATMENT OF PAST CAPITAL CONTRIBUTIONS**

The treatment of capital contributions for *connection services* and/or *transmission use of system services* made by a *Transmission Network User* prior to 13 December 1998 must be in accordance with the relevant contractual arrangements with *Transend* applicable at that time.

Where contractual arrangements are not in place, the treatment of past capital contributions for *connection services* and/or *transmission use of system services* must be negotiated by *Transend* and the *Transmission Network User* and, if a dispute arises and cannot be resolved, the matter must be referred to the *AER*.

### **13.4 SUBSEQUENT BENEFICIARY OF PAST CAPITAL CONTRIBUTIONS**

Where an asset, fully or partly funded through capital contributions, that was previously dedicated to a *Transmission Network User* subsequently becomes shared, the new user(s) shall be charged an amount in recognition of this capital contribution and *Transend* shall refund this same amount to the original user who made the initial capital contribution.

## APPENDIX 1 – OVERVIEW OF PRICING PROCESS

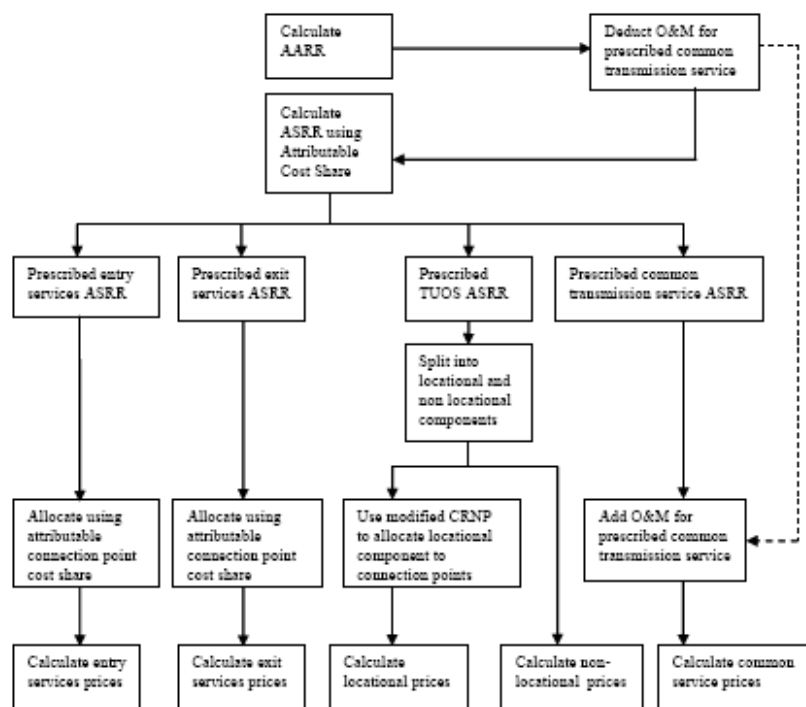


Figure 1 – Overview of Pricing Process

## APPENDIX 2 – APPLICATION OF PRIORITY ORDERING PROCESS

### RULES REQUIREMENT

Clause 6A.23.2(d) of the *Rules* states that:

Where, as a result of the application of the *attributable cost share*, a portion of the *AARR* would be attributable to more than one category of *prescribed transmission services*, that *attributable cost share* is to be adjusted and applied such that any costs of a *transmission system asset* that would otherwise be attributed to the provision of more than one category of *prescribed transmission services*, is allocated as follows:

- (1) to the provision of *prescribed TUOS services*, but only to the extent of the *stand-alone amount* for that category of *prescribed transmission services*;
- (2) if any portion of the costs of a *transmission system asset* is not allocated to *prescribed TUOS services*, under subparagraph (1), that portion is to be allocated to *prescribed common transmission services*, but only to the extent of the *stand-alone amount* for that category of *prescribed transmission services*;
- (3) if any portion of the costs of a *transmission system asset* is not attributed to *prescribed transmission services* under subparagraphs (1) and (2), that portion is to be attributed to *prescribed entry services* and *prescribed exit services*.

The term “*stand-alone amount*” is defined in the *Rules* as:

*For a category of prescribed transmission services, the costs of a transmission system asset that would have been incurred had that transmission system asset been developed, exclusively to provide that category of prescribed transmission services.*

### AEMC RULE DETERMINATION

In its rule determination the AEMC provided the following guidance on the application of the priority ordering approach for the allocation of costs which can be attributed to more than one category of *prescribed transmission service*:

*The Commission has maintained a priority ordering approach for the allocation of expenses or costs which can be attributed to more than one type of service. The cascading principle adopted by the Commission is based on the premise that users are seen to be the ‘cause’ of transmission investment. Therefore, costs should be first allocated to prescribed transmission use of system services on a standalone basis and then to prescribed common services. Where a service/cost cannot justifiably be attributed to TUoS or common services it should be allocated to entry and exit services.<sup>28</sup>*

In developing this *Pricing Methodology Transend* has had regard for the following example that the AEMC presented in the rule determination<sup>29</sup>:

*Consider a substation costing \$30 million that was developed:*

- *partly in order to provide Prescribed Transmission Use of System Services;*

<sup>28</sup> AEMC 2006, *National Electricity Amendment (Pricing of Prescribed Transmission Services)* Rule 2006 No. 22, Rule Determination, 21 December 2006, Sydney, p.5.

<sup>29</sup> AEMC 2006, *National Electricity Amendment (Pricing of Prescribed Transmission Services)* Rule 2006 No. 22, Rule Determination, 21 December 2006, Sydney, pp.37-38.



- partly in order to provide Common Transmission Services; and
- partly in order to provide Prescribed Exit Services.

*Then assume that had the substation been developed solely to provide Prescribed TUoS Services, it could have been much smaller and would have cost only \$10 million. Had the substation been developed solely in order to provide Common Services, it would have cost \$5 million. Finally, had the substation been developed solely in order to provide Prescribed Exit Services, it would have cost \$20 million.*

*The application of the principle would then lead to the \$30 million cost of the substation being attributed to Prescribed Transmission Service categories as follows:*

- \$10m to the Prescribed TUoS ASRR;
- \$5m to the Prescribed Common Services ASRR; and
- the remaining \$15 million to the Prescribed Exit Service ASRR.

#### OBJECTIVE AND GENERAL APPROACH

*Transend's allocation methodology for the priority ordering process relies on the premise that substation infrastructure and establishment costs are proportionate to the number of high voltage circuit breakers in the substation. Transend believes that the use of high voltage circuit breakers as an allocating mechanism is appropriate as the breakers:*

1. are easily identifiable and attributable;
2. are practical and straightforward for the AER or other parties to review; and
3. provide the basis for a predictable and repeatable process.

Further, *Transend* believes the circuit breaker methodology is consistent with the (simple and easily replicated) "desktop-style" study that the AEMC anticipated that TNSPs would undertake<sup>30</sup>.

Based on this assumption, the appropriate allocator for substation infrastructure and establishment costs for a stand-alone arrangement is the ratio of the number of high voltage circuit breakers in the stand-alone arrangement to the number of high voltage circuit breakers in the whole substation.

<sup>30</sup> In its draft determination of the pricing Rule, the AEMC stated that "The Commission's intent is that TNSPs would undertake an internal desktop style study of their assets and make an informed but approximate judgment as to the relevant standalone costs of providing different services rather than engage in a prolonged and detailed DORC-style consultant-led audit and evaluation of their assets". AEMC 2006, *Draft National Electricity Amendment (Pricing of Prescribed Transmission Services) Rule 2006*, Draft Determination, 19 October 2006, Sydney, p.47.

## PROPOSED METHODOLOGY

As illustrated by the diagrams below, a “branch” is a collection of assets (for example, *transmission lines*, circuit breakers, capacitors, buses and *transformers*) that provide a *transmission service*.

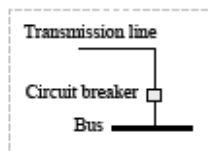


Figure 2 – Branch with Transmission Line, Bus and Circuit Breaker

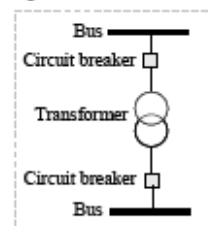


Figure 3 – Branch with Transformer, Circuit Breaker and two Buses

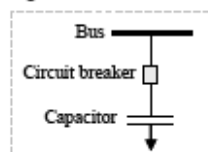


Figure 4 – Branch with Capacitor, Circuit Breaker and Bus

### Step 1: Branch Identification

Identify the branches – being the *transmission lines*, *transformers*, major reactive devices and exits/entries in the *substation* which provide *prescribed TUOS services*, *prescribed common transmission services* and *prescribed entry services* or *prescribed exit services* – in the *substation*.

### Step 2: Allocation of Circuit Breakers to Branches

For each *high voltage* circuit breaker in the *substation*, identify the branches directly connected to it. Any circuit breaker that does not directly connect to a branch is excluded from allocation and all costs associated with it are added to the *substation* infrastructure and establishment cost.

Count the total number of circuit breakers directly connected to branches.

As a general rule, branches connecting *Distribution Network Service Providers (DNSPs)* are classified as *prescribed exit services* while branches connecting *generators* are classified as *prescribed entry service*. Assets providing *negotiated services* are not part of the regulatory asset base and fall outside the priority ordering process detailed in clause 6A.23.2(d) of the *Rules*.

**Step 3: Determination of Stand alone Arrangements****Step 3.1: Stand-alone Arrangements for Prescribed TUOS Services**

With reference to the number of *transmission lines* providing *prescribed TUOS services*, determine the number of circuit breakers required to provide *TUOS services* of an equivalent standard on a stand-alone basis. Transend understands the stand-alone configuration should be the simplest *substation* configuration (in the absence of development) had the *substation* been developed to provide only *prescribed TUOS services*. This may be done by way of a look up of typical stand-alone configurations.

**Step 3.2: Stand-alone Arrangements for Prescribed Common Transmission Services**

With reference to the number of *transmission lines* providing *prescribed TUOS services* and devices providing *prescribed common transmission services*, determine the number of circuit breakers required to provide *prescribed common transmission services* of an equivalent standard on a stand-alone basis<sup>31</sup>. Transend understands the stand-alone configuration to be the simplest *substation* configuration (in the absence of development) had the *substation* been developed to provide only *prescribed common transmission services*. This may be done by way of a look up of typical stand-alone configurations.

**Step 4: Allocation of Substation Infrastructure and Establishment Costs****Step 4.1: Allocation to Prescribed TUOS Services**

Allocate a portion of the *substation* infrastructure and establishment costs to *prescribed TUOS services* according to the ratio of the *high voltage* circuit breakers identified in step 3.1 to the total number of *high voltage* circuit breakers connected to branches in the *substation* identified in step 2.

**Step 4.2: Calculate the Unallocated Substation Infrastructure Costs after TUOS Allocation**

Calculate the unallocated *substation* infrastructure cost by subtracting the amount calculated in step 4.1 from the total *substation* infrastructure amount. If the unallocated *substation* infrastructure cost is zero (that is, the *prescribed TUOS services* component of the *substation* infrastructure costs equals the total *substation* infrastructure amount), then no *substation* infrastructure costs would be allocated to *prescribed common transmission services*, *prescribed entry services* or *prescribed exit services*.

**Step 4.3: Allocation to Prescribed Common Transmission Services**

Allocate a portion of the *substation* infrastructure and establishment costs to *prescribed common transmission services* based on to the ratio of the *high voltage* circuit breakers providing *prescribed common transmission services* identified in step 3.2 to the total number of *high voltage* circuit breakers connected to branches in the *substation*. If the *common service* portion of *substation* infrastructure is greater than the unallocated costs calculated in step 4.2, then only the unallocated portion is attributed to *prescribed common transmission service*. In this instance, no *substation* infrastructure costs would be allocated to *prescribed entry services* or *prescribed exit services*.

<sup>31</sup> The number of *transmission lines* providing *prescribed TUOS services* is included in determining the number of circuit breakers required to provide *prescribed common transmission services* on a stand-alone basis because the *common services* are provided to the entire *transmission network*, so they cannot be considered in isolation but must be connected to the *transmission network* through the *prescribed TUOS services*.

**Step 4.4 Calculate the Unallocated Substation Infrastructure Costs after Common Service Allocation**

Re-calculate the unallocated *substation* infrastructure cost by subtracting the amount calculated in step 4.3 from the amount calculated in step 4.2. If the unallocated *substation* infrastructure cost is zero (that is, the *prescribed TUOS services* and *prescribed common transmission services* components of the *substation* infrastructure costs equals the total *substation* infrastructure amount), then no *substation* infrastructure costs would be allocated to *prescribed entry services* or *prescribed exit services*.

**Step 4.5 Allocation of Prescribed Entry and Exit Service**

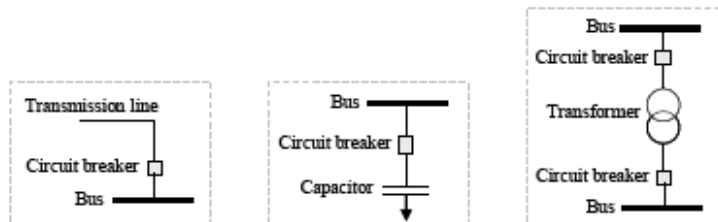
Allocate the remaining *substation* infrastructure and establishment costs (calculated in step 4.4) to each branch providing *prescribed entry services* or *prescribed exit services*. This allocation will be based on the ratio of the *high voltage* circuit breakers providing the *prescribed entry services* or *prescribed exit services* to the total number of *high voltage* circuit breakers, or in accordance with *Transend's* cost allocation methodology as appropriate<sup>32</sup>.

**Notes on Process**

The following points should be noted:

- costs are only allocated in step 4 until fully allocated;
- consistent with clause 6A.23(d)(3) of the *Rules*, it is possible that no costs will be attributed to entry and exit services;
- new and existing *negotiated service* assets are excluded from the analysis as any incremental establishment costs associated with such assets are taken to be included in the *negotiated services* charges on a causation basis; and
- the assessment of stand-alone arrangements only needs to be conducted once per *substation* except where changes to the configuration of the *substation* occur.

**Key to Diagrams**



<sup>32</sup> The allocation between (or within) *prescribed entry services* or *prescribed exit services* is not included in the priority ordering process as it was not considered in clause 6A.23.3(d)(3) of the *Rules*.

## EXAMPLES OF APPLICATION OF PRIORITY ORDERING PROCESS

## Example A

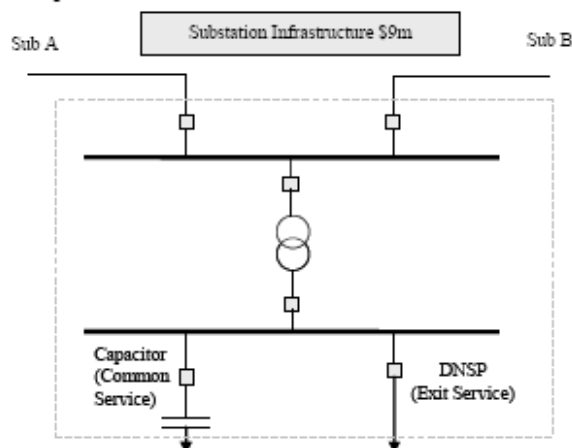


Figure 5 – Substation Configuration: example A

Step 1: The branches are *transmission lines* to Sub A and Sub B, a *prescribed exit service* to a DNSP, a *transformer* and a *capacitor*<sup>33</sup>.

Step 2: The total number of circuit breakers directly connected to branches is 6.

Step 3.1: The stand-alone arrangement for the provision of *prescribed TUOS services* to an equivalent standard is shown below and consists of 2 circuit breakers.

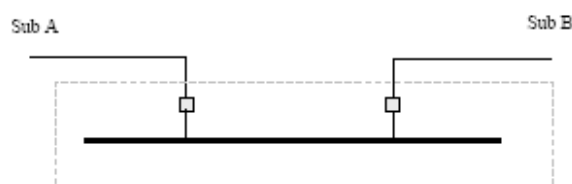


Figure 6 – Stand-alone Prescribed TUOS Services: example A

<sup>33</sup> These examples do not include reference to any *prescribed entry services* for two reasons (i) for the sake of simplicity and (ii) because the impact of a *prescribed entry service* is the same as for a *prescribed exit service*. Therefore, references in the examples to *prescribed exit service* are interchangeable with references to *prescribed entry services*. This interchangeability between *prescribed entry services* and *prescribed exit service* for the purpose of cost allocation under priority ordering is the reason that the table in each example includes reference to "Costs to entry and exit" even though the relevant example may only include *prescribed exit services*.

Furthermore, in a situation where there is more than one *prescribed entry services* and/or *prescribed exit service*, as shown in Example D for example, the allocation of costs between the *prescribed entry services* and/or *prescribed exit service* is described in section 7.3.1.

Step 3.2: The stand-alone arrangement for the provision of *prescribed common transmission services* to an equivalent standard is shown below and consists of 3 circuit breakers.

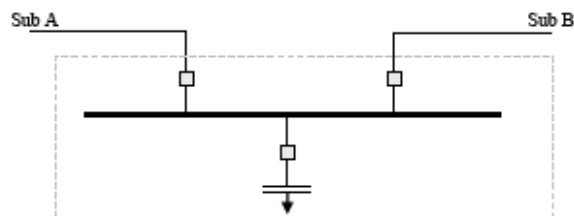


Figure 7 – Stand-alone Prescribed Common Transmission Services: example A

Step 4: Assume the total infrastructure cost that can be allocated to more than one category of *prescribed transmission service* is \$9 million.

Step 4.1: Costs are allocated to *prescribed TUOS services* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *TUOS* =  $(2/6) \times \$9m = \$3m$

Step 4.2: Unallocated =  $\$9m - \$3m = \$6m$

Step 4.3: Costs are allocated to *prescribed common transmission service* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *common service* =  $(3/6) \times \$9m = \$4.5m$

Step 4.4: Unallocated =  $\$6m - \$4.5m = \$1.5m$

Step 4.5: The remaining (unallocated) infrastructure cost are allocated to *prescribed entry services* and *prescribed exit services*. Therefore, the infrastructure cost allocated to *exit services* = \$1.5m

		Allocated	Yet to be allocated
Substation infrastructure costs			9,000,000
Total breakers	6		
TUOS stand-alone breakers	2		
Costs to TUOS	0.333	3,000,000	6,000,000
Common service stand-alone breakers	3		
Costs to common service	0.500	4,500,000	1,500,000
Costs to entry and exit		1,500,000	0
<b>TOTAL</b>		<b>9,000,000</b>	<b>0</b>

Table 5 – Priority ordering allocation: example A

## Example B

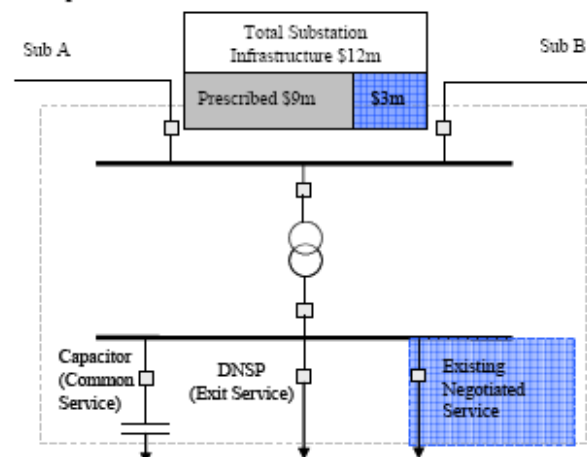


Figure 8 – Substation Configuration: example B

Step 1: The branches are *transmission lines* to Sub A and Sub B, a *prescribed exit service* to a DNSP, a *transformer*, a *capacitor* and an *existing negotiated service*.

Step 2: The total number of circuit breakers directly connected to branches is 6 (none of the costs for *prescribed transmission services* are allocated to the *negotiated service*).

Step 3.1: The stand-alone arrangement for the provision of *prescribed TUOS services* to an equivalent standard is shown below and consists of 2 circuit breakers.

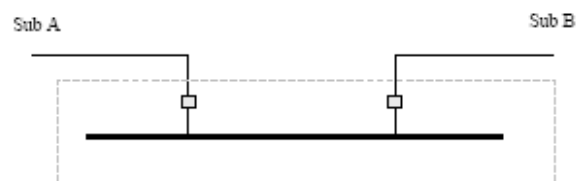


Figure 9 – Stand-alone Prescribed TUOS Services: example B

Step 3.2: The stand-alone arrangement for the provision of *prescribed common transmission services* to an equivalent standard is shown below and consists of 3 circuit breakers.

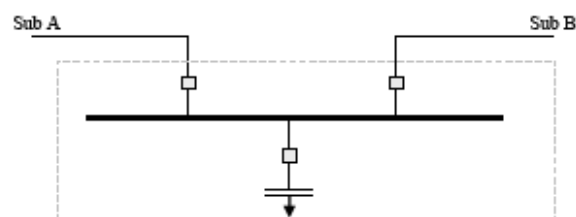


Figure 10 – Stand-alone Prescribed Common Transmission Services: example B

Step 4: Assume the total infrastructure cost is \$12m; \$3m of which is for the existing negotiated service, which does not form part of the regulatory asset base and is not governed by clause 6A.23.2(d) of the Rules. Therefore, the total infrastructure cost that can be allocated to more than one category of prescribed transmission service is \$9 million.

Step 4.1: Costs are allocated to *prescribed TUOS services* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *TUOS* =  $(2/6) \times \$9m = \$3m$

Step 4.2: Unallocated =  $\$9m - \$3m = \$6m$

Step 4.3: Costs are allocated to *prescribed common transmission service* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *common service* =  $(3/6) \times \$9m = \$4.5m$

Step 4.4: Unallocated =  $\$6m - \$4.5m = \$1.5m$

Step 4.5: The remaining (unallocated) infrastructure cost are allocated to *prescribed entry services* and *prescribed exit services*. Therefore, the infrastructure cost allocated to *exit services* = \$1.5m

		Allocated	Yet to be allocated
Substation infrastructure costs			9,000,000
Total breakers	6		
TUOS stand-alone breakers	2		
Costs to TUOS	0.333	3,000,000	6,000,000
Common service stand-alone breakers	3		
Costs to common service	0.500	4,500,000	1,500,000
Costs to entry and exit		1,500,000	0
<b>TOTAL</b>		<b>9,000,000</b>	<b>0</b>

Table 6 – Priority ordering allocation: example B



## Example C

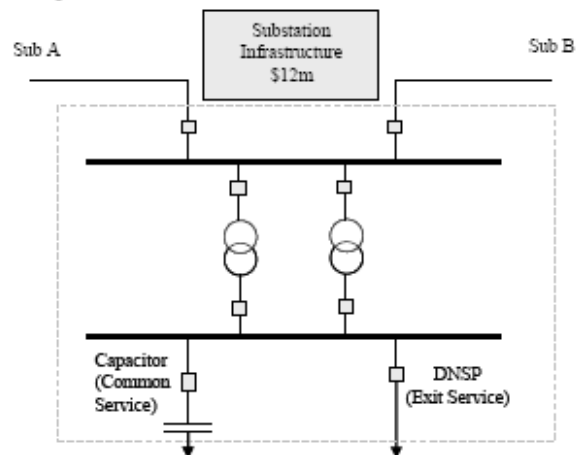


Figure 11 – Substation Configuration: example C

Step 1: The branches are *transmission lines* to Sub A and Sub B, a *prescribed exit service* to a DNSP, two *transformers* and a capacitor.

Step 2: The total number of circuit breakers directly connected to branches is 8.

Step 3.1: The stand-alone arrangement for the provision of *prescribed TUOS services* to an equivalent standard is shown below and consists of 2 circuit breakers.

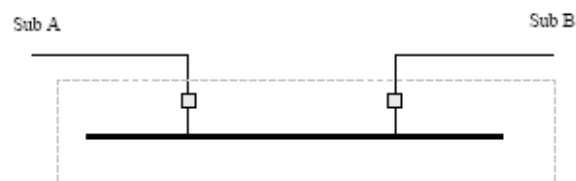


Figure 12 – Stand-alone Prescribed TUOS Services: example C

Step 3.2: The stand-alone arrangement for the provision of *prescribed common transmission services* to an equivalent standard is shown below and consists of 3 circuit breakers.

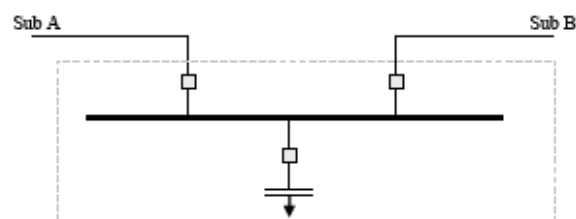


Figure 13 – Stand-alone Prescribed Common Transmission Services: example C

Step 4: Assume the total infrastructure cost that can be allocated to more than one category of *prescribed transmission service* is \$12 million.

Step 4.1: Costs are allocated to *prescribed TUOS services* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *TUOS* =  $(2/8) \times \$12\text{m} = \$3\text{m}$

Step 4.2: Unallocated =  $\$12\text{m} - \$3\text{m} = \$9\text{m}$

Step 4.3: Costs are allocated to *prescribed common transmission service* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *common service* =  $(3/8) \times \$12\text{m} = \$4.5\text{m}$

Step 4.4: Unallocated =  $\$9\text{m} - \$4.5\text{m} = \$4.5\text{m}$

Step 4.5: The remaining (unallocated) infrastructure cost are allocated to *prescribed entry services* and *prescribed exit services*. Therefore, the infrastructure cost allocated to *exit services* =  $\$4.5\text{m}$

		Allocated	Yet to be allocated
Substation infrastructure costs			12,000,000
Total breakers	8		
TUOS stand-alone breakers	2		
Costs to TUOS	0.250	3,000,000	9,000,000
Common service stand-alone breakers	3		
Costs to common service	0.375	4,500,000	4,500,000
Costs to entry and exit		4,500,000	0
<b>TOTAL</b>		<b>12,000,000</b>	<b>0</b>

Table 7 – Priority ordering allocation: example C

## Example D

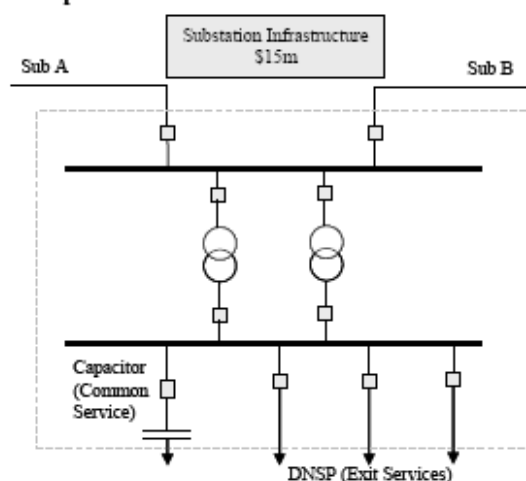


Figure 14 – Substation Configuration: example D

Step 1: The branches are *transmission lines* to Sub A and Sub B, *prescribed exit services* to DNSP(s), two *transformers* and a capacitor.

Step 2: The total number of circuit breakers directly connected to branches is 10.

Step 3.1: The stand-alone arrangement for the provision of *prescribed TUOS services* to an equivalent standard is shown below and consists of 2 circuit breakers.

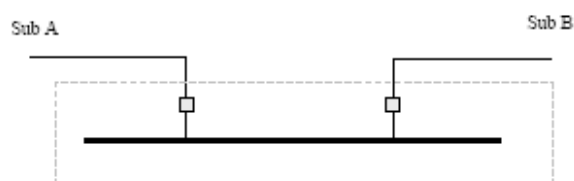


Figure 15 – Stand-alone Prescribed TUOS Services: example D

Step 3.2: The stand-alone arrangement for the provision of *prescribed common transmission services* to an equivalent standard is shown below and consists of 3 circuit breakers.

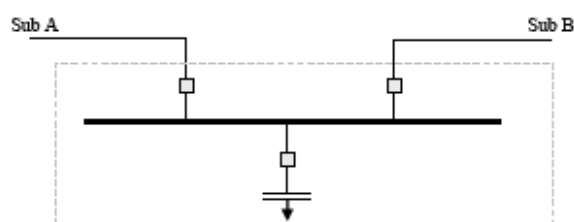


Figure 16 – Stand-alone Prescribed Common Transmission Services: example D

Step 4: Assume the total infrastructure cost that can be allocated to more than one category of *prescribed transmission service* is \$15 million.

Step 4.1: Costs are allocated to *prescribed TUOS services* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *TUOS* =  $(2/10) \times \$15\text{m} = \$3\text{m}$

Step 4.2: Unallocated =  $\$15\text{m} - \$3\text{m} = \$12\text{m}$

Step 4.3: Costs are allocated to *prescribed common transmission service* in the ratio of the number of circuit breakers in the stand-alone arrangement to the total number of circuit breakers. Therefore, the infrastructure cost allocated to *common service* =  $(3/10) \times \$15\text{m} = \$4.5\text{m}$

Step 4.4: Unallocated =  $\$12\text{m} - \$4.5\text{m} = \$7.5\text{m}$

Step 4.5: The remaining (unallocated) infrastructure cost are allocated to *prescribed entry services* and *prescribed exit services*. Therefore, the infrastructure cost allocated to *exit services* =  $\$7.5\text{m}$

		Allocated	Yet to be allocated
Substation infrastructure costs			15,000,000
Total breakers	10		
TUOS stand-alone breakers	2		
Costs to TUOS	0.200	3,000,000	12,000,000
Common service stand-alone breakers	3		
Costs to common service	0.300	4,500,000	7,500,000
Costs to entry and exit		7,500,000	0
<b>TOTAL</b>		<b>15,000,000</b>	<b>0</b>

Table 8 – Priority ordering allocation: example D

## APPENDIX 3 – LIST OF PRICING POINTS

In its *Draft Decision – Transend transmission determination 2009–10 to 2013–14*, the AER requested that Transend specify the points in the *transmission network* where costs will be allocated and prices determined in Transend's *Pricing Methodology* as the AER considers that it would be beneficial. Table 9 below contains a listing of these points.

Point in network – load	Point in network – load	Point in network – generation
Arthur's Lake	Newton	Bastvan
Avoca	North Hobart	Bell Bay
Boyer	Norwood	Butlers Gorge
Bridgewater	Palmerston	Catagunya
Burnie	Port Latta	Cethana
Chapel St	Que	Chumv
Comalco	Queenstown	Devils Gate
Creek Rd	Railton	Fisher
Derby	Risdon	Gordon
Derwent Bridge	Rokeby	John Butters
Devonport	Rosebery	Lake Echo
Electrona	Savage River	Lemonthyme
Emu Bay	Scottsdale	Liapootah
George Town	Smithton	Mackintosh
Hadspen	Sorell	Meadowbank
Hampshire	St Marys	Paloona
Huon River	Starwood	Poatina
Kermadie	Temco	Reece
Kingston	Trevallyn	Repulse
Knights Rd	Triabunna	Tarraleah
Lindisfarne	Tungatinah	Trevallyn
Meadowbank	Ulverstone	Tribute
Mowbray	Waddamana	Tungatinah
New Norfolk	Wesley Vale	Wayatinah
		Wilmot

Table 9 – Points in the transmission network where costs will be allocated and prices determined