

COMMONWEALTH OF AUSTRALIA

*National Electricity Law*

IN THE AUSTRALIAN COMPETITION TRIBUNAL

File No 4 of 2010



**RE: APPLICATION UNDER S 71B OF THE NATIONAL ELECTRICITY LAW  
FOR A REVIEW OF A DISTRIBUTION DETERMINATION MADE BY THE  
AUSTRALIAN ENERGY REGULATOR IN RELATION TO ETSA  
UTILITIES PURSUANT TO CLAUSE 6.11.1 OF CHAPTER 6 OF THE  
NATIONAL ELECTRICITY RULES**

**BY: ETSA UTILITIES (ABN 13 332 330 749)**

**DETERMINATION**

**TRIBUNAL:** Justice Middleton (Deputy President)  
Mr R Davey  
Mr R Shogren

**DATE OF ORDER:** 19 May 2011

**WHERE MADE:** Melbourne

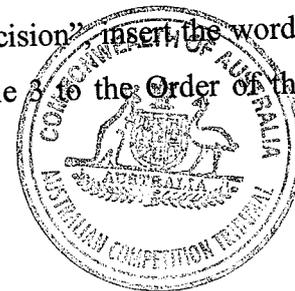
**THE TRIBUNAL DETERMINES THAT:**

1. Pursuant to s 71P(2)(a) of the National Electricity Law, the "ETSA Utilities Distribution Determination 2010-11 to 2014-15" made by the Australian Energy Regulator, dated 4 May 2010 (**Final Determination**) is varied as follows:
  - (a) Page 1: delete the words "table 8.10 of the decision", and insert the words "Table 1 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011".
  - (b) Page 2: delete the words "\$2772.4 million for standard control services", and insert the words "\$2900.0 million for standard control services, as calculated in Table 2 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011".

- (c) Page 2: delete the words “table 9.3 of the decision”, and insert the words “Table 3 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (d) Page 2: delete the words “table 10.4 of the decision”, and insert the words “Table 4 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (e) Page 3: delete the words “table 6.17 of the decision”, and insert the words “Table 5 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (f) Page 3: delete the words “table 16.6 of the decision”, and insert the words “Table 6 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (g) Page 6: delete the words “table 16.6 of the decision”, and insert the words “Table 6 of Schedule 1 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (h) Page 6: delete the words “sections 16.4 and 16.5 of the decision”, and insert the words “Schedule 2 to the Order of the Australian Competition Tribunal dated 19 May 2011”.
- (i) Page 4: following the words “section 17.4.1 of the decision” insert the words “and the X factors to be used are set out in Schedule 3 to the Order of the Australian Competition Tribunal dated 19 May 2011”.

2. There be no order as to costs.

Dated entered: 19 May 2010



.....  
 REGISTRAR  
 Australian Competition Tribunal

**Schedule 1: Amendments to relevant tables from the "Final decision – South Australia Distribution Determination 2010-11 to 2014-15" (Final Decision) made by the Australian Energy Regulator in May 2009**

**Table 1: Amended table 8.10 & 7 of the Final Decision: AER conclusion on ETSA Utilities total opex allowance (\$m, 2009–10)**



|  | 2010–11                   | 2011–12                   | 2012–13                   | 2013–14                   | 2014–15                   | Total                       |
|--|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|-----------------------------|
| ETSA Utilities' proposed forecast opex | 199.5                     | 207.7                     | 215.8                     | 226.4                     | 232.3                     | 1081.7                      |
| Adjustments to controllable opex       | -1.0                      | -1.5                      | -2.0                      | -2.7                      | -3.3                      | -10.5                       |
| Adjustments to self insurance          | -1.5                      | -1.6                      | -1.7                      | -1.7                      | -1.8                      | -8.3                        |
| Adjustment to debt raising costs       | <del>-1.9</del><br>-1.8   | <del>-2.0</del><br>-1.9   | -2.0                      | <del>-2.1</del><br>-2.0   | <del>-2.2</del><br>-2.1   | <del>-10.2</del><br>-9.9    |
| Adjustment to cost escalators          | -1.9                      | -3.2                      | -4.2                      | -5.0                      | -5.5                      | -19.7                       |
| AER opex allowance                     | <del>193.2</del><br>193.1 | <del>199.4</del><br>199.5 | <del>205.9</del><br>205.9 | <del>214.9</del><br>215.0 | <del>219.5</del><br>219.7 | <del>1032.9</del><br>1033.2 |

**Table 2: Amended table 5.2 & 1 of the Final Decision: AER conclusion on ETSA  
Utilities' opening RAB (\$m, nominal)**



|   | 2005-06                     | 2006-07                     | 2007-08                     | 2008-09                     | 2009-10                     |
|---|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| Opening RAB   | <del>2504.9</del><br>2615.0 | <del>2593.4</del><br>2706.8 | <del>2628.9</del><br>2745.0 | <del>2701.6</del><br>2822.6 | <del>2767.0</del><br>2891.0 |
| Actual net capex<br>(adjusted for actual<br>CPI and weighted<br>average cost of<br>capital) | 149.4                       | 122.5                       | 119.9                       | 170.0                       | 193.5                       |
| Regulatory<br>depreciation<br>(adjusted for actual<br>CPI)                                  | -61.0<br>-57.7              | -87.0<br>-84.2              | -47.3<br>-42.3              | -104.6<br>-101.6            | -106.6<br>-103.1            |
| Closing RAB   | <del>2593.4</del><br>2706.8 | <del>2628.9</del><br>2745.0 | <del>2701.6</del><br>2822.6 | <del>2767.0</del><br>2891.0 | <del>2853.8</del><br>2981.5 |
| Difference between actual and forecast capex<br>for 2004-05                                 |                             |                             |                             |                             | -0.3                        |
| Return on difference  |                             |                             |                             |                             | -0.2                        |
| Removal of metering assets  |                             |                             |                             |                             | -81.0                       |
| Opening RAB at 1 July 2010  |                             |                             |                             |                             | 2772.4<br>2900.0            |

**Table 3: Amended table 9.3 & 8 of the Final Decision: AER conclusion on ETSA  
Utilities corporate income tax allowances (\$m, nominal)**

|                | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | Total |
|----------------|---------|---------|---------|---------|---------|-------|
| ETSA Utilities | 32.3    | 32.6    | 32.0    | 33.6    | 34.6    | 165.2 |
|                | 80.7    | 81.8    | 80.3    | 84.1    | 86.7    | 413.6 |

**Table 4: Amended table 10.4 & 9 of the Final Decision: AER conclusion on ETSA Utilities' regulatory depreciation (\$m, nominal)**



|                         | 2010-11                  | 2011-12                   | 2012-13                   | 2013-14                   | 2014-15                   | Total                     |
|-------------------------|--------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| Regulatory depreciation | <del>100.2</del><br>97.0 | <del>113.3</del><br>110.0 | <del>126.8</del><br>123.4 | <del>142.5</del><br>139.1 | <del>157.7</del><br>154.2 | <del>640.5</del><br>623.7 |

**Table 5: Amended table 6.17 of the Final Decision: AER conclusion on ETSA Utilities' peak demand, customer number and energy consumption forecasts**

|                                       | 2010-11                     | 2011-12                     | 2012-13                     | 2013-14                     | 2014-15                     | Average annual growth 2010-15 |
|---------------------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-------------------------------|
| ETSA Utilities amended forecast (GWh) | 11 144                      | 11 185                      | 10 934                      | 10 714                      | 10 481                      | -1.5%                         |
| Final energy sales forecast (GWh)     | <del>11 636</del><br>11 618 | <del>11 543</del><br>11 422 | <del>11 416</del><br>11 264 | <del>11 354</del><br>11 194 | <del>11 318</del><br>11 194 | <del>-0.7%</del><br>-0.9%     |
| 10% PoE Peak demand forecast (MW)     | 3159                        | 3274                        | 3361                        | 3410                        | 3477                        | 2.4%                          |
| Customer numbers forecast             | 828 162                     | 838 160                     | 846 778                     | 854 779                     | 863 230                     | 1.0%                          |

**Table 6: Amended table 16.6 & 12 of the Final Decision: AER conclusion on ETSA Utilities' annual revenue requirements and X factors (\$m, nominal)**

|                             | 2010-11                   | 2011-12                    | 2012-13                   | 2013-14                   | 2014-15                   |
|-----------------------------|---------------------------|----------------------------|---------------------------|---------------------------|---------------------------|
| Regulatory depreciation     | <del>100.2</del><br>97.0  | <del>113.3</del><br>110.0  | <del>126.8</del><br>123.4 | <del>142.5</del><br>139.1 | <del>157.7</del><br>154.0 |
| Return on capital           | <del>270.5</del><br>283.0 | <del>292.7</del><br>304.8  | <del>318.5</del><br>330.9 | <del>339.8</del><br>352.6 | <del>360.7</del><br>373.8 |
| Opex                        | <del>197.9</del><br>198.0 | <del>209.6</del><br>209.7  | <del>221.8</del><br>221.9 | <del>237.4</del><br>237.5 | <del>248.7</del><br>248.8 |
| Tax allowance               | <del>32.3</del><br>80.7   | <del>32.6</del><br>81.8    | <del>32.0</del><br>80.3   | <del>33.6</del><br>84.1   | <del>34.6</del><br>86.7   |
| Capex carryover             | 8.6                       | 7.9                        | 4.5                       | 0.4                       | 0.0                       |
| Annual revenue requirements | <del>609.6</del><br>667.3 | <del>656.1</del><br>714.2  | <del>703.6</del><br>761.1 | <del>753.7</del><br>813.7 | <del>801.7</del><br>863.4 |
| Expected revenues           | <del>619.7</del><br>618.8 | <del>656.9</del><br>726.6  | <del>695.8</del><br>776.7 | <del>745.9</del><br>841.7 | <del>804.0</del><br>868.0 |
| Forecast CPI (%)            | 2.52                      | 2.52                       | 2.52                      | 2.52                      | 2.52                      |
| X factors (%)               | -12.14                    | <del>-5.75</del><br>-18.10 | <del>-5.75</del><br>-7.00 | <del>-5.75</del><br>-7.00 | <del>-5.75</del><br>-0.89 |



**Schedule 2: Other amounts, values and inputs on which ETSA Utilities' building block determination is based**

**Table 7: Amended table 16.4 of the Final Decision: AER's forecast roll-forward of ETSA Utilities' regulatory asset base (\$m, nominal)**



|                               | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 |
|-------------------------------|---------|---------|---------|---------|---------|
| Opening RAB                   | 2772.4  | 2999.6  | 3263.9  | 3482.5  | 3696.3  |
|                               | 2900.0  | 3124.0  | 3391.6  | 3613.5  | 3830.7  |
| Net capex <sup>a</sup>        | 327.4   | 377.6   | 345.4   | 356.3   | 361.3   |
|                               | 321.0   |         |         |         |         |
| Indexation of the opening RAB | 69.9    | 75.6    | 82.2    | 87.8    | 93.1    |
|                               | 73.1    | 78.7    | 85.5    | 91.1    | 96.5    |
| Straight-line depreciation    | -170.1  | -188.9  | -209.0  | -230.3  | -250.8  |
|                               |         | -188.7  | -208.9  | -230.1  | -250.7  |
| Closing RAB                   | 2999.6  | 3263.9  | 3482.5  | 3696.3  | 3899.8  |
|                               | 3124.0  | 3391.6  | 3613.5  | 3830.7  | 4037.8  |

**Table 8: Amended table 16.5 of the Final Decision: AER decision on ETSA Utilities' net tax allowance (\$m, nominal)**

|                             | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 |
|-----------------------------|---------|---------|---------|---------|---------|
| Tax payable                 | 92.4    | 93.3    | 91.5    | 95.9    | 98.8    |
|                             | 107.6   | 109.1   | 107.1   | 112.2   | 115.6   |
| Value of imputation credits | -60.1   | -60.6   | -59.5   | -62.4   | -64.2   |
|                             | -26.9   | -27.3   | -26.8   | -28.0   | -28.9   |
| Net tax allowance           | 32.3    | 32.6    | 32.0    | 33.6    | 34.6    |
|                             | 80.7    | 81.8    | 80.3    | 84.1    | 86.7    |

**Table 9: Amended table 16.6 & 12 of the Final Decision: AER conclusion on ETSA Utilities' annual revenue requirements and X factors (\$m, nominal)**



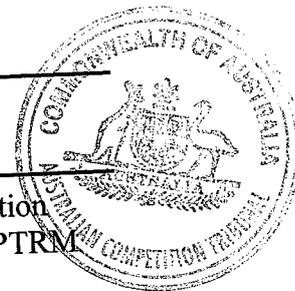
|                             | 2010-11                   | 2011-12                    | 2012-13                   | 2013-14                   | 2014-15                   |
|-----------------------------|---------------------------|----------------------------|---------------------------|---------------------------|---------------------------|
| Regulatory depreciation     | <del>100.2</del><br>97.0  | <del>113.3</del><br>110.0  | <del>126.8</del><br>123.4 | <del>142.5</del><br>139.1 | <del>157.7</del><br>154.2 |
| Return on capital           | <del>270.5</del><br>283.0 | <del>292.7</del><br>304.8  | <del>318.5</del><br>330.9 | <del>339.8</del><br>352.6 | <del>360.7</del><br>373.8 |
| Opex                        | <del>197.9</del><br>198.0 | <del>209.6</del><br>209.7  | <del>221.8</del><br>221.9 | <del>237.4</del><br>237.5 | <del>248.7</del><br>248.8 |
| Tax allowance               | <del>32.3</del><br>80.7   | <del>32.6</del><br>81.8    | <del>32.0</del><br>80.3   | <del>33.6</del><br>84.1   | <del>34.6</del><br>86.7   |
| Capex carryover             | 8.6                       | 7.9                        | 4.5                       | 0.4                       | 0.0                       |
| Annual revenue requirements | <del>609.6</del><br>667.3 | <del>656.1</del><br>714.2  | <del>703.6</del><br>761.1 | <del>753.7</del><br>813.7 | <del>801.7</del><br>863.4 |
| Expected revenues           | <del>619.7</del><br>618.8 | <del>656.9</del><br>726.6  | <del>695.8</del><br>776.7 | <del>745.9</del><br>841.7 | <del>804.0</del><br>868.0 |
| Forecast CPI (%)            | 2.52                      | 2.52                       | 2.52                      | 2.52                      | 2.52                      |
| X factors (%)               | -12.14                    | <del>-5.75</del><br>-18.10 | <del>-5.75</del><br>-7.00 | <del>-5.75</del><br>-7.00 | <del>-5.75</del><br>-0.89 |

**Table 10: Amended table 16.7 & 13 of the Final Decision: Retail price impacts (%)**

|                                    | 2010-11 | 2011-12               | 2012-13               | 2013-14               | 2014-15               |
|------------------------------------|---------|-----------------------|-----------------------|-----------------------|-----------------------|
| ETSA Utilities regulatory proposal |         |                       |                       |                       |                       |
| Real impacts                       | 6.3     | 2.4                   | 4.2                   | 4.2                   | 4.2                   |
| Nominal impacts                    | 7.4     | 3.5                   | 5.3                   | 5.3                   | 5.3                   |
| AER decision                       |         |                       |                       |                       |                       |
| Real impacts                       | 4.9     | <del>2.3</del><br>7.2 | <del>2.3</del><br>2.8 | <del>2.3</del><br>2.8 | <del>2.3</del><br>0.4 |
| Nominal impacts                    | 6.0     | <del>3.4</del><br>8.4 | <del>3.4</del><br>3.9 | <del>3.4</del><br>3.9 | <del>3.4</del><br>1.4 |

**Table 11: Amended table 7.7 of the Final Decision: AER conclusion on ETSA Utilities' benchmark equity raising cost (\$m, nominal)**

| Cash flow analysis                             | AER final decision (total) | Notes  |
|--|----------------------------|--|
| Dividends                                      | <del>628.3</del><br>516.0  | Set to distribute imputation credits assumed in the PTRM   |
| Dividends reinvested                           | <del>188.5</del><br>154.8  | 30% of dividends paid  |
| Cost of dividend reinvestment plans            | <del>1.9</del><br>1.5      | Dividends reinvested multiplied by benchmark cost (1%)   |
| Capex funding requirement                      | 1678.8                     | This is the forecast capex funding requirement (not the capex value that includes a half year WACC adjustment) |
| Debt component                                 | <del>670.9</del><br>681.0  | Set to equal 60% of RAB increase (not capex)   |
| Equity component                               | <del>1007.9</del><br>997.7 | Residual of capex funding requirement and debt component   |
| Retained cash flows available for reinvestment | <del>761.8</del><br>961.8  | Includes dividends reinvested  |
| External equity requirement                    | <del>246.1</del><br>35.9   | Equal to equity component less retained cash flows   |
| External equity raising cost                   | <del>7.4</del><br>1.1      | External equity requirement multiplied by benchmark direct cost (3%)   |
| Total equity raising cost                      | <del>9.3</del><br>2.6      | Sum of dividend reinvestment plan cost and external equity raising cost  |
| Total equity raising cost (\$2009–10)          | <del>8.6</del><br>2.6      | To be added to the RAB at the start of the next regulatory control period                                      |



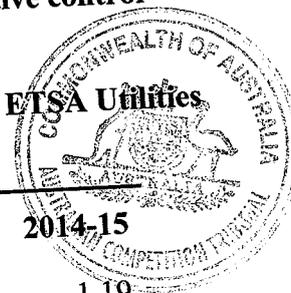
**Table 12: Amended table 8.5 of the Final Decision: AER conclusion on debt raising costs (\$m, 2009–10)**

|                    | 2010–11 | 2011–12 | 2012–13 | 2013–14               | 2014–15               | Total                 |
|--------------------|---------|---------|---------|-----------------------|-----------------------|-----------------------|
| Debt raising costs | 1.5     | 1.6     | 1.7     | <del>1.7</del><br>1.8 | <del>1.8</del><br>1.9 | <del>8.3</del><br>8.5 |



**Schedule 3: Inputs to the weighted average price cap formula for alternative control services**

**Table 13: Amended table 17.12 of the Final Decision: AER conclusion on ETSA Utilities corporate income tax allowance (\$m, nominal)**



|                            | 2010-11                 | 2011-12                 | 2012-13                 | 2013-14                 | 2014-15                 |
|----------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| ETSA Utilities proposal    | 0.72                    | 0.83                    | 0.95                    | 1.07                    | 1.19                    |
| AER adjustments            | 0.48                    | 0.54                    | 0.62                    | 0.69                    | 0.78                    |
| AER approved tax allowance | <del>0.49</del><br>1.20 | <del>0.55</del><br>1.38 | <del>0.63</del><br>1.58 | <del>0.71</del><br>1.77 | <del>0.80</del><br>1.98 |

**Table 14: Amended table 17.13 of the Final Decision: AER decision on annual revenue requirement (\$m, nominal)**

|                                       | 2010-11                   | 2011-12                    | 2012-13                   | 2013-14                   | 2014-15                   |
|---------------------------------------|---------------------------|----------------------------|---------------------------|---------------------------|---------------------------|
| Return on capital                     | 7.87                      | <del>8.73</del><br>8.71    | <del>9.56</del><br>9.54   | <del>10.21</del><br>10.20 | <del>10.92</del><br>10.90 |
| Return of capital                     | 3.60                      | <del>4.37</del><br>4.36    | <del>5.20</del><br>5.19   | <del>6.04</del><br>6.03   | <del>6.99</del><br>6.98   |
| Operating expenditure                 | 6.49                      | 6.71                       | 7.05                      | 7.44                      | 7.86                      |
| Tax allowance                         | <del>0.49</del><br>1.20   | <del>0.55</del><br>1.38    | <del>0.63</del><br>1.58   | <del>0.71</del><br>1.77   | <del>0.80</del><br>1.98   |
| AER decision                          | <del>18.45</del><br>19.17 | <del>20.36</del><br>21.16  | <del>22.44</del><br>23.36 | <del>24.40</del><br>25.43 | <del>26.57</del><br>27.72 |
| ETSA Utilities proposed X factors (%) | -9.18                     | -9.18                      | -9.18                     | -9.18                     | -9.18                     |
| AER X factors (%)                     | -8.05                     | <del>-8.05</del><br>-16.50 | <del>-8.05</del><br>-6.90 | <del>-8.05</del><br>-6.90 | <del>-8.05</del><br>-3.03 |

**Table 15: Amended table 17.14 of the Final Decision: AER indicative prices for ETSA  
Utilities metering services (\$2009–10)**



| Metering service   | 2009–10 | 2010–11 | 2011–12          | 2012–13          | 2013–14          | 2014–15          |
|--|---------|---------|------------------|------------------|------------------|------------------|
| Meter provision<br>type 6 DCC (\$/day)                                 | 0.0525  | 0.0567  | 0.0612<br>0.0660 | 0.0662<br>0.0706 | 0.0715<br>0.0755 | 0.0773<br>0.0777 |
| Meter provision<br>type 6 current<br>transformer<br>connected (\$/day) | 0.2325  | 0.2512  | 0.2714<br>0.2926 | 0.2933<br>0.3128 | 0.3169<br>0.3344 | 0.3424<br>0.3445 |
| Meter provision<br>Type 1–4<br>exceptional (\$/day)                    | 0.8151  | 0.8807  | 0.9516<br>1.0260 | 1.0282<br>1.0968 | 1.1110<br>1.1724 | 1.2005<br>1.2079 |
| Meter service other<br>meter provider<br>customer (\$/day)             | 0.0000  | 0.0000  | 0.0000           | 0.0000           | 0.0000           | 0.0000           |
| Meter service exit<br>fee type 6 (CTC)<br>(\$)                         | 232     | 232     | 232              | 232              | 232              | 232              |
| Meter service exit<br>fee type 1–4 (\$)                                | 518     | 518     | 518              | 518              | 518              | 518              |