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Ring-Fencing Guideline

Electricity Distribution

November 2016

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# Nature and authority

## Application of this guideline

### Background and summary

This Electricity Distribution Ring-fencing Guideline (**Guideline**) is made under clause 6.17.2 of the National Electricity Rules (**NER**).

Under clause 6.17.1 of the **NER**, this **Guideline** is binding on all **Distribution Network Service Providers** (**DNSP**s). For the avoidance of doubt, any references in this **guideline** to **transmission services** do not bind **Transmission Network Service Providers** who are not also **DNSP**s.

The objective of this **Guideline** is to:

* promote the **National Electricity Objective** by providing for the accounting and functional separation of the provision of **direct control services** by **DNSP**s from the provision of **other services** by them, or by their **affiliated entities**.
* promote competition in the provision of **electricity services**.

This **Guideline** imposes obligations on **DNSP**s targeted at, among other things:

* cross-subsidisation, with provisions that aim to prevent a **DNSP from** providing **other services** that could be cross-subsidised by its **distribution services**; and
* discrimination, with provisions that aim to:
* prevent a **DNSP** conferring a competitive advantage on **affiliated entities** which might provide **other distribution services** and / or which provide **other electricity services**; and
* ensure a **DNSP** keeps information it acquires or generates confidential, and handles that information appropriately.

### Commencement

This **Guideline** commences on 1 December 2016.

## Confidentiality

The **AER** will assess confidentiality claims by **DNSP**s arising under this **Guideline** in accordance with the **Distribution** **Confidentiality Guidelines**, the **Competition and Consumer Act 2010** and the National Electricity Law (**NEL**).

## Interpretation

In this Guideline, unless the contrary intention appears:

* a term in bold type that is expressly defined in clause 1.4 of this **Guideline** has the meaning set out in that clause.
* a term in bold type that is not expressly defined in clause 1.4 of this **Guideline** has the same meaning it has in the **NEL** or the **NER.**
* For the purposes of the application of this **Guideline** in the Northern Territory, the reference to ‘national electricity system’ in s 7 of the **NEL** must be taken to mean a reference to a ‘local electricity system’ or to all ‘local electricity systems’, as the case requires.
* The words ‘shall’ and ‘must’ indicate mandatory requirements.
* The singular includes the plural, and vice versa.
* A reference to any legislation, legislative instrument or other instrument is a reference to that legislation or instrument as in force from time to time.
* Explanations in this Guideline about why certain information is required are provided for guidance only. They do not limit in any way the AER’s objectives, functions or powers.

## Definitions

In this **Guideline**:

* **affiliated entity**, in relation to a DNSP, means a **legal entity**:
1. which is a direct or indirect shareholder in the **DNSP** or otherwise has a direct or indirect legal or equitable interest in the **DNSP**;
2. in which the **DNSP** is a direct or indirect shareholder or otherwise has a direct or indirect legal or equitable interest;
3. in which a **legal entity** referred to in paragraph (a) or (b) is a direct or indirect shareholder or otherwise has a direct or indirect legal or equitable interest.

and includes, in clauses 4.1 and 4.3 of this **Guideline**, the part of the **DNSP** that provides **Other Distribution Services** and / or **Other Electricity Services**.

* **electricity information** means information about electricity networks, electricity customers or **electricity services**, excluding:

(a)aggregated financial information;

(b) other service performance information;

that does not relate to an identifiable customer or class of customer.

* **existing service** means a type of service that the DNSP was providing on 1 December 2016.
* **information register** means the register established and maintained by a **DNSP** under clause 4.3.5.
* **law** means any law, rule, regulation or other legal obligation (however described and whether statutory or otherwise).
* **legal entity** means a natural person, a body corporate (including a statutory corporation or public authority), a partnership, or a trustee of a trust.
* **NEL** means, for the purposes of the application of this **Guideline** in a **participating jurisdiction**,the National Electricity Law set out in the schedule to the *National Electricity (South Australia) Act 1996* (SA), as applied by the participating jurisdiction and subject to any modification made to the National Electricity Law by that jurisdiction.
* **NER** means, for the purposes of the application of this **Guideline** in a **participating jurisdiction**,the rules called the National Electricity Rules made under Part 7 of the National Electricity Law, subject to any modification made to the National Electricity Rules by that jurisdiction.
* **non-distribution services** means:
1. **transmission services**; and
2. **other services**.
* **office** means:
1. a building;
2. an entire floor of a building; or
3. a part of a building that has separate and secure access requirements such that **staff** from elsewhere in the building do not have unescorted access to it.
* **officer** means a director or company secretary of the **legal entity**, and any other person:

(a) who makes, or participates in making, decisions that affect the whole, or a substantial part, of the business of the **legal entity**; or

(b) who has the capacity to affect significantly the **legal entity's** financial standing;

* **other distribution services** means **distribution services** other than:
	1. **direct control services**~~.;~~
	2. **network services;**
	3. **connection services; or**
	4. any of the services referred to in clause 3.1(d).

[**Note**: this includes all other **negotiated distribution services** and **distribution services** that are not classified.]

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| CommentThe above amendments are required to ensure that a DNSP is not required to separate out services which only it can provide – which would only otherwise create confusion and unnecessary costs. |

* **other electricity services** means services for the supply of electricity or that are necessary or incidental to the supply of electricity, other than:
1. **transmission services**; or
2. **distribution services**.
* **other services** means services other than:

(a) **transmission services**; or

(b) **distribution services**.

* **regional office** means an **office** that has less than 50,000 people living within a 100 kilometre radius of it.

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| CommentWhile Energy Networks Australia considers the AER has taken a positive step in creating a definition of ‘regional office’ and by allowing regional offices an exemption from complying with the physical separation/co-location obligations as set out in clause 4.2.1 of the Exposure Draft, we also consider that the proposed definition will be difficult to interpret with certainty and will therefore affect the operability of the Guideline. Specifically, in our view an arbitrary demarcation based on population and location will inadvertently capture some quite small depots where there is little or no competition, thereby extending the reach of ring-fencing to areas where there is very little or no chance of the occurrence of the harm that ring-fencing seeks to avoid. In the absence of an amendment to the current definition, many DNSPs will be required to submit multiple waiver applications, resulting in increased cost and uncertainty for all impacted parties. On this basis the we recommend that the AER considers an alternative definition of the term ‘regional office’ that is based on customer numbers only and does not include a reference to distance or location. |

* **regulated gas services** means services provided by means of a 'covered pipeline', as that term is defined in the National Gas Law.
* **regulated water services** means [requires definition]

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| CommentThis is to reflect changes made to clause 3.1. |

* **staff**, of an entity (such as a DNSP),includes:
1. employees of the entity;
2. direct or indirect contractors to the entity (whether the contractors are individuals or corporate or other entities);
3. employees of direct or indirect contractors to the entity; and
4. individuals (including secondees) otherwise made available to the entity by another party.
* **staff position,** in relation means a position within the organisational staffing structure of a DNSP, or an affiliated entity, that involves the performance of particular roles, functions or duties.

## Process for revisions

The **AER** may amend or replace this Guideline from time to time to meet changing needs, in accordance with clause 6.17.2 of the **NER** and the **distribution consultation procedures**.

# Relationship with other regulatory instruments

This Guideline should be read in conjunction with:

1. The decision in the AER's **distribution determination** on the classification of the **distribution services** to be provided by a DNSP in a regulatory control period, in accordance with clauses 6.2 and 6.12.1(1) of the NER;
2. Clause 6.15 of the NER, the Cost Allocation Guidelines and the AER-approved Cost Allocation Method (CAM);
3. Clause 6.4.4 of the NER and the Shared Asset Guideline;
4. Aregulatory information instrument served on a DNSP by the AER, or made by the AER, under section 28F of the NEL.

Together, these instruments achieve the desired ring-fencing outcomes in the long term interest of consumers.

The **AER**'s service classification decisions determine the nature of the economic regulation, if any, applicable to a **DNSP**'s **distribution services**. The classification of a **distribution service** (for example, as a **direct control service** or as a **negotiated distribution service**) affects the application of obligations in clauses 3 and 4 of this Guideline. For the purposes of this **Guideline**, distribution services that are not classified are categorised as **other distribution services**.

The **Cost Allocation Guideline** and a **DNSP**'s **CAM** relate to the allocation and attribution of its costs between its **distribution services**. They complement the obligations in clause 3.2.2 of this Guideline, which relate to the allocation and attribution of a **DNSP**'s costs between **distribution services** and non-distribution services.

The **Shared Asset Guideline** enables the adjustment of a **DNSP's** revenues that it can recover from its **standard control services** where the assets used to provide those services were acquired in order to provide **standard control services** but are then subsequently used to also provide **other distribution services** or **other services**. The shared asset mechanism therefore modifies the effect of the **CAM**.

A **regulatory information instrument** can require a **DNSP** to provide information to the **AER** and to have this information certified and audited, subject to the requirements of the **NEL**. This can include information that is subject to ring-fencing obligations under this Guideline.

# Prevention of cross subsidies

## Legal separation

1. A DNSP must be a **legal entity**.
2. Subject to this clause 3.1, a **DNSP** may provide **distribution services** and transmission services, but must not provide other services.
3. This clause 3.1 does not prevent:
4. an affiliated entity of a DNSP from providing other services;
5. a **DNSP** and a **Transmission Network Service Provider** from being the same legal entity;
6. This clause 3.1 does not prevent a **DNSP**:
7. granting another **legal entity** the non-exclusive right to use assets of the **DNSP** in providing **other distribution services** or **other services,** where those assets are also used by the DNSP to provide **distribution services** or **other services** but doing so does not materially prejudice the provision of **direct control services** by the **DNSP**;
8. providing corporate services(such as general administration, accounting, payroll, human resources, legal, or information technology support services) to an affiliated entity of the **DNSP**;
9. providing **staff**, and / or **offices** to an **affiliated entity** where doing so is not prohibited by clause 4.2 (including by reason of a waiver granted by the AER in respect of clause 4.2);
10. providing **electricity information** to another party where doing so is not prohibited by clause 4.3;
11. otherwise providing assistance to another **DNSP** in response to an event (such as an emergency) that is beyond the other **DNSP**’s reasonable control;
12. providing any **other services** authorised in accordance with the waiver process set out in clause 5 of this Guideline~~.;~~
13. providing **regulated gas services** or **regulated water services**; and
14. providing any service that a **DNSP** is required to provide by **law**.

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| CommentThis change is to explicitly exclude regulated gas and water services, or services that network businesses are required to provide by law from the requirement for legal separation. This is also a less costly alternative to seeking a waiver for these services. |

 as long as the **DNSP** complies with clause 3.2 in relation to those arrangements.

1. A **DNSP** can apply for a waiver of the obligations set out in this clause 3.1.

## Establish and maintain accounts

### Separate accounts

1. A DNSP must establish and maintain appropriate internal accounting procedures to ensure that it can demonstrate the extent and nature of transactions between the DNSP and its affiliated entities.

[Note: The AER may include a requirement in a regulatory information instrument for a DNSP to:

1. provide its internal accounting procedures to the **AER**;
2. report on transactions between the **DNSP** and its **affiliated entities**.]
3. A **DNSP** cannot apply for a waiver of the obligations set out in this clause 3.2.1.

### Cost allocation and attribution

1. A DNSP must allocate or attribute costs to distribution services in a manner that is consistent with the **Cost Allocation Principles** and its approved **CAM**, as if the **Cost Allocation Principles** and **CAM** otherwise applied to the allocation and attribution of costs between **distribution services** and **non-distribution services**.
2. A **DNSP** must only allocate or attribute costs to **distribution services** in accordance with clause 3.2.2(a), and must not allocate or attribute other costs to the **distribution services** it provides.
3. A DNSP must establish, maintain and keep records that demonstrate how it meets the obligations in clauses 3.2.2(a) and 3.2.2(b).

[Note: A **regulatory information instrument** may include a requirement that a **DNSP** provide those records to the **AER** established, maintained and kept in accordance with clause 3.2.2(a) and (b) and / or otherwise demonstrate to the **AER** how it meets those obligations.

1. A **DNSP** cannot apply for a waiver of the obligations set out in this clause 3.2.2.

# Functional Separation

##  Obligation to not discriminate

1. For the purposes of this clause 4.1:

i. an **affiliated entity includes a customer, or potential customer, of the affiliated entity;**

**ii. a competitor of an affiliated entity** includes a customer, or potential customer, of the competitor of the **affiliated entity**;

**iii. dealing, or offering to deal, includes dealing or offering to deal in relation to the provision of goods or services, or the grant of rights, by the DNSP or to the DNSP.**

1. A **DNSP** must not discriminate (either directly or indirectly) between an **affiliated entity** and a competitor (including a potential new competitor) of the **affiliated entity**in connection with the provision of:

**i. direct control services by the DNSP (whether to itself or to any other party);** and / or

ii. **other distribution services** or **other electricity services** by any other party.

1. Without limiting its scope, clause 4.1(b) requires a **DNSP** to:

i. deal or offer to deal with an **affiliated entity** as if the **affiliated entity** is not connected with the **DNSP** rather than being an **affiliated entity** of the **DNSP;**

ii. in like circumstances, deal or offer to deal with an **affiliated entity** and a competitor of the **affiliated entity** on substantially the same terms and conditions;

1. in like circumstances, provide substantially the same quality, reliability and timeliness of service to an **affiliated entity** and a competitor of the **affiliated entity**;
2. not disclose to an **affiliated entity** information the **DNSP** has obtained through its dealings with a competitor of the **affiliated entity** where the disclosure would, or would be likely to, provide an advantage to the **affiliated entity**;
3. A **DNSP** cannot apply for a waiver of the obligations set out in this clause 4.1.

## Offices, staff, branding and promotions

### Physical separation/co-location

1. Subject to this clause 4.2.1, in providing **direct control services**, a **DNSP** must use **offices** that are separate from:
2. any **office** from which it provides **other distribution services** or **other electricity services**; and
3. any **office** from which an **affiliated entity** provides **other distribution services** or **other electricity services**.
4. Clause 4.2.1(a) does not apply in respect of:
5. office accommodation for **staff** who, in the course of their duties:
	1. do not have access to **electricity information**;
	2. have access to **electricity information** but do not have, in performing the roles, functions or duties of their **staff position**, any opportunity to use that **electricity information** to engage in conduct that is contrary to the **DNSP’s** obligations under clause 4.1; or
	3. only have access to **electricity information** to the extent necessary to perform services that are not **electricity services** (such as general administration, accounting, payroll, human resources, legal, or information technology support services).
6. providing assistance to another **DNSP** in response to an event (such as an emergency) that is beyond the other **DNSP**’s reasonable control;
7. **regional offices,** except to the extent that this exemption has been revoked under clause 5.6;
8. any arrangements authorised in accordance with the waiver process set out in clause 5of this Guideline.

### Staff sharing

1. Subject to this clause 4.2.2, a **DNSP** must ensure that its **staff** involved in the provision or marketing of **direct control services** are not also involved in:
	1. the provision or marketing of **other distribution services** or **other electricity services** by the **DNSP**; or
	2. the provision or marketing of **other distribution services** or **other electricity services** by an **affiliated entity**.
2. Clause 4.2.2(a) does not apply in respect of:
	1. a member of **staff** who, in the course of their duties:
	2. does not have access to **electricity information**;
	3. has access to **electricity information** but does not have, in performing the roles, functions or duties of their **staff position**, any opportunity to use that **electricity information** to engage in conduct that is contrary to the **DNSP’s** obligations under clause 4.1; or
	4. only has access to **electricity information** to the extent necessary to perform services that are not **electricity services** (such as general administration, accounting, payroll, human resources, legal, or information technology support services);
	5. providing assistance to another **DNSP** in response to an event (such as an emergency) that is beyond the other **DNSP**’s reasonable control;
	6. staff located at **regional offices,** except to the extent that this exemption has been revoked under clause 5.6;
	7. any arrangements authorised in accordance with the waiver process set out in clause 5 of this Guideline.
3. The incentives and other benefits (financial or otherwise) a **DNSP** provides to its **staff** must not give its **staff** an incentive to act in manner that is contrary to the **DNSP**’s obligations under this **guideline.**
4. Clause 4.2.2(a) does not apply to a member of the **staff** of a **DNSP** where the member of **staff** is an **officer** of both the **DNSP** and an **affiliated entity.**

### Branding and cross-promotion

A DNSP:

* + 1. must use independent and separate branding for its **direct control services from~~;~~**
1. **the branding that it or an affiliated entity uses for ~~its~~ other distribution services and / or other electricity services.~~;~~**

~~ii the branding of an~~ **~~affiliated entity~~**~~;~~

such that a reasonable person would not infer from the branding that the **DNSP** and the **affiliated entity** are related, or that the DNSP is providing both **direct control services** and ~~services that are not~~ **~~direct control services~~ other distribution services** and/or **electricity services**.

 (b) must not advertise or promote its **direct control services** and its services that are ~~not~~ **other distribution services** and/or **electricity services ~~direct control services~~** together (including by way of cross-advertisement or cross-promotion).

(c) must not advertise or promote **other distribution services** and/or **electricity services** ~~services~~ provided by an **affiliated entity**.

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| CommentThe proposed changes provide greater clarity around the situations when separate branding is required to link it back to the requirements contained in other sections – that is the separating out of direct control services from other distribution services and/or other electricity service (rather than, any services, at large). Given the way in which we have amended “other distribution services”, this means that the DNSP will be able to continue to have the same branding for distribution services which only it, by regulation, can provide – that is, direct control services, network and connection services, as well as the critical services set out in clause 3.1(d). |

### Office and staff registers

A **DNSP** must establish, maintain and keep a written register that identifies:

1. the classes of offices to which it has not applied clause 4.2.1(a) by reason of clause 4.2.1(b)(i);
2. the **staff positions** to which it has not applied clause 4.2.2(a) by reason of clauses 4.2.2(b)(i) or 4.2.2(d), including a description of the roles, functions and duties of each **staff position**.

**and must make the register publicly available on its website.**

### Waiver

A **DNSP** can apply for a waiver of the obligations set out in this clause 4.2.

## Information access and disclosure

### Meaning of confidential information

For the purposes of this clause 4.3, ‘**confidential information’** means **electricity information**,acquired or generated by a **DNSP** in connection with its provision of **direct control services**, that is not already publicly available, and includes **electricity information**:

1. that the **DNSP** derives from that information; or
2. provided to the DNSP by or in relation to a customer or prospective customer of **direct control services**;

[Note: aggregated financial information, or other service performance information, that does not relate to an identifiable customer, or class of customer, is excluded from the definition of **confidential information**.]

### Protection of confidential information

Subject to this clause 4.3, a **DNSP** must:

1. keep **confidential information** confidential; and
2. only use **confidential information** for the purpose for which it was acquired or generated.

### Disclosure of information

A **DNSP** must not disclose **confidential information** to any person, including an **affiliated entity, unless:**

**(a)**  the **DNSP** has first obtained the explicit informed consent of the relevant customer, prospective customer, to whom the **confidential information** relates;

(b) the disclosure is required by, or for the purpose of complying with any **law**,

1. the disclosure is necessary to enable the **DNSP** to provide its **distribution services,** its **transmission services** or its **other services,** (including by acquiring services from other parties);
2. the **DNSP** complies with clause 4.3.4 in relation to that **confidential information**.

### Sharing of information

1. Subject to clauses 4.3.4(b) and 4.3.4(c), where a **DNSP** acquires or generates **electricity information** in connection with providing **direct control services**, and shares that information (including information derived from that information) with an **affiliated entity**, it must provide access to that information (including the derived information) to third parties on an equal basis**.**
2. **A DNSP is only required to provide information to a third party where:**
	1. **the third party has requested that it be included on the information register in respect of that information; and**
	2. **the third party is competing, or is seeking to compete, with the DNSP or an affiliated entity of the DNSP in relation to distribution services or other electricity services.**
3. **A DNSP is not required to provide information to a third party where the DNSP has disclosed the information to an affiliated entity in the circumstances set out in clauses 4.3.3(a) to (c).**
4. **Without limiting clause 4.3.4(a), a DNSP must establish an information sharing protocol that sets how and when it will make the information referred to in clause 4.3.4(a) available to third parties, and must make that protocol publicly available.**
5. **Where a DNSP discloses information referred to clause 4.3.4(a) to any other party (including an affiliated entity) it must do so on terms and conditions that require the other party to comply with this clause 4.3 in relation to that information.**

### Information register

1. A DNSP must establish, maintain and keep a written register of all other parties (including **affiliated entities**) who request access to information identified in clause 4.3.4(a).
2. A third party may request that the **DNSP** include it on the **information register** in relation to some or all of the information that the **DNSP** is required to provide under clause 4.3.4, and the **DNSP** must comply with that request.

### No waiver

A **DNSP** cannot apply for a waiver of the obligations set out in this clause 4.3.

## Service providers

A DNSP must use its best endeavours to ensure that any provider of services to the DNSP does not engage in conduct which, if the DNSP engaged in the conduct itself, would be contrary to the DNSP’s obligations under clause 4 of this Guideline.

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| CommentWhile network businesses can undertake to impose certain controls on third party providers (e.g. contractual obligations with respect to the use of information we provide to them), there is no legal basis upon which we can fully control service providers’ actions or structural organisation decisions (e.g. how they control their IT systems, locate their staff). For this reason, this alternative wording is suggested. |

# Waivers

## Granting a waiver

The **AER** will not grant a waiver of an obligation under this **Guideline** other than in accordance with this clause 5.

## DNSP's application for a waiver

A **DNSP** may apply in writing to the **AER** for a waiver of its obligations under clauses 3.1 and 4.2 of this Guideline for itself, or for itself and one or more other DNSPs who are affiliated entities of the DNSP. An application for a waiver must contain all information and materials necessary to support the **DNSP**'s application, including:

1. the obligation in respect of which the **DNSP** is seeking a waiver;
2. the reasons why the **DNSP** is seeking the waiver;
3. details of the service**, or** services**,** in relation to which the **DNSP** is requesting the waiver**;**
4. **details of the requested commencement date for the waiver, the requested expiry date (if any), and the reasons for requesting those dates;**
5. details of the costs associated with the **DNSP** complying with the obligation if the waiver of the obligation were refused;
6. the **regulatory control period(s) to which the waiver would apply**;
7. any additional measures the **DNSP** proposes to undertake if the waiver were granted; and
8. the reasons why the **DNSP** considers the waiver should be granted with reference to the matters set out in clause 5.3.2, including the benefits, or likely benefits, of the grant of the waiver to electricity consumers.

## AER's consideration of a waiver application

### Requirement to consider a waiver

The **AER** must consider an application made under clause 5.2, and may, subject to this clause 5.3:

1. grant the waiver subject to any conditions the AER considers appropriate; or
2. grant the waiver as an interim waiver; or
3. refuse to grant the waiver.

### The AER’s assessment of the waiver application

In assessing a waiver application and deciding whether to grant a waiver (subject to any conditions) or refuse to grant a waiver, the **AER**:

1. subject to clause 5.3.4(a), must have regard to:

i. the **National Electricity Objective**;

ii. the potential for cross-subsidisation and discrimination if the waiver is granted or refused; and

iii. whether the benefit, or likely benefit, to electricity consumers of the **DNSP** complying with the obligation (including any likely benefit from increased competition) would be outweighed by the cost to the **DNSP** of complying with that obligation.

1. may:
2. reject the application if it considers that the application has been made on trivial or vexatious grounds;
3. have regard to any other matter it considers relevant;
4. request any further information from the **DNSP** it considers appropriate;
5. invite public submissions on the application;
6. otherwise conduct such consultation as it considers appropriate with any person.

### Form of waiver

The **AER** may grant a waiver that applies:

(a) to one or more **DNSPs for whom the waiver has been sought.**

(b) for the **DNSP’s** current **regulatory control period,** the next **regulatory control period** or both; and

(c) subject to such conditions as the **AER** considers appropriate.

* + 1. **Interim waiver**

(a) Clause 5.3.2(a) does not apply in relation to a waiver that is expressed to be an interim waiver.

(b) An interim waiver granted under clause 5.3.1(b) ceases to have effect:

i. when then AER makes a further decision under clauses 5.3.1(a) or 5.3.1(c) to grant or refuse to grant the waiver; or

ii. on the expiry date (if any) specified by the AER when granting the interim waiver;

 whichever occurs first.

1. If the AER grants an interim waiver that has an expiry date, and the AER has not made a further decision under clauses 5.3.1(a) or 5.3.1(c) in respect of the waiver application, the AER is deemed to have made a decision to refuse to grant the waiver.

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| Drafting noteThere should not be a presumption that the AER will refuse to grant the waiver if it has not made a further decision by the expiry date. We suggest adopting a similar procedure to that in the pass through rules such that if the AER has not made a further decision by the expiry date, the AER is deemed to have made a decision to grant the waiver. We note that moving away from a deemed refusal is in line with the current proposed reforms to Part IIIA of the Competition and Consumer Act 2010. |

## Publication of waiver etc

* + 1. The AER may publish its reasons for granting or refusing to grant a waiver;
		2. The AER may publish the terms and conditions of any waiver that is granted.

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| Drafting noteIn the interests of transparency and accountability, it important that the AER provides reasons for its decisions, subject to protecting any confidential information. Furthermore, if the AER is considering refusing to grant a waiver, DNSPs should have the opportunity to engage with the AER before it makes its decision. |

## Reviewing a waiver

(a) Subject to this clause 5.5, the **AER** may, in its absolute discretion and at any time, vary or revoke a **DNSP**’s waiver(including varying the terms and / or conditions of a DNSP’s waiver), as long as it has given the **DNSP** at least 40 days’ notice that it is considering doing so.

(b) In deciding whether to revoke a waiver or vary the conditions of a waiver, the AER:

* + 1. must have regard to the matters specified in clause 5.3.2(a);
		2. may do the things, or otherwise have regard to matters, specified in clause 5.3.2(b);

|  |
| --- |
| Drafting noteThe allowance of 40 days’ notice to be too short. Further clarity is required regarding how this will operate in practice, including what is to happen during the 40 day period, how long after the 40 day period the AER will notify the DNSP of its decision, and how long after that the DNSP will have to transition to any new arrangements. It is important that the AER issues guidelines regarding waiver applications to provide guidance and clarity to DNSPs. |

## Reviewing a regional office exemption

(a) Subject to this clause 5.6, the AER may, in its absolute discretion and at any time, vary or revoke a **DNSP’s** exemption from the staff and / or office sharing restrictions conferred by clauses 4.2.1(iv) and 4.2.2(iv) of this **Guideline**, as long as it has given the **DNSP** at least 40 days’ notice that it is considering doing so.;

 (b) In deciding whether to revoke an exemption, the AER:

i. must have regard to the matters specified in clause 5.3.2(a);

ii. may do the things, or otherwise have regard to matters, specified in clause 5.3.2(b);

# Compliance and enforcement

## Maintaining compliance

A **DNSP** must establish and maintain appropriate internal procedures to ensure it complies with its obligations under this Guideline. The **AER** may require the **DNSP** to demonstrate the adequacy of these procedures upon reasonable notice. However, any statement made or assurance given by the **AER** concerning the adequacy of the **DNSP**’s compliance procedures does not affect the **DNSP**’s obligations under this Guideline.

## Compliance reporting

### Annual compliance report

1. A **DNSP** must prepare an annual ring–fencing compliance report each **regulatory year** in accordance with this clause 6.2.1, and submit it to the **AER in accordance with clause 6.2.2**.
2. The annual compliance report must identify and describe, in respect of the **regulatory year** to which the report relates:

i. the measures the **DNSP** has taken to ensure compliance with its obligations under this Guideline;

ii. any breaches of this **Guideline** by the **DNSP**, or which otherwise relate to the **DNSP; and**

iii. all **other services** provided by the **DNSP** in accordance with clause 3.1**~~Error! Reference source not found.~~**~~;~~

iv the nature of all transactions between the **DNSP** and an **affiliated entity**.

1. The annual compliance report must be accompanied by an assessment of compliance by a suitably qualified independent authority.
2. Annual compliance reports may be made publicly available by the **AER**.

### Timing of annual compliance reporting

1. Subject to clause 6.2.2(b), a **DNSP** must submit its annual compliance report to the **AER** within 4 months of the end of the **regulatory year** to which the compliance report relates.
2. A DNSP is not required to submit an annual compliance report in accordance with clause 6.2.1 for its **regulatory year** in which this Guideline commences..

### Reporting by the AER

The **AER** may publish reports from time to time about **DNSP**s' compliance with this Guideline on the basis of information provided to it under this clause 6.2.

## Compliance breaches

A **DNSP** must notify the **AER** in writing within five business days of becoming aware of a material breach of its obligations under this Guideline. The **AER** may seek enforcement of this Guideline by a court in the event of any breach of this Guideline by a **DNSP**, in accordance with the **NEL**.

## Complaints and investigations

The AER may, at any time, require a **DNSP** to provide a written response to a complaint or concern the AER raises with the **DNSP** about its compliance with this Guideline, including where the AER has previously required the DNSP to provide one or more written responses to the relevant complaint or concern.

Clause 7 Transitional arrangements

7.1. Despite clause 1.1.2:

(a) a DNSP must fully comply with clauses 3.1 and 4.2 in respect of their **existing services** as soon as reasonably practicable, having regard to the likely costs of having to fully comply with those clauses any sooner, but no later than 1 January 2018.

(b) where a **distribution determination** applicable to a **DNSP** results in a change in the classification of a **distribution service** provided by the **DNSP**, and that change materially affects the **DNSP**’s compliance with this **Guideline**, the **DNSP** must ensure that it complies with the **Guideline** within 12 months of the commencement date of the **distribution determination**.

7.3. Subject to clause 7.4, the **transitional guidelines** (referred to in clause 11.14.5 of the NER) in force in the **participating jurisdictions** are revoked on 1 December 2016.

7.4. Clause 7.3 does not apply:

(a) to any **transitional guidelines** in force in Victoria or (for the avoidance of doubt) the Northern Territory; and

(b) to the extent that the **transitional guidelines** apply to gas distribution.