29 January 2015

Mr Sebastian Roberts General Manager Australian Energy Regulator GPO Box 520 Melbourne VIC 3001

Email: SAElectricity2015@accc.gov.au

Dear Mr Roberts,

RE: SA Power Networks electricity distribution regulatory proposal 2015-2016 to 2019-20 Issues paper

The Energy Retailers Association of Australia (ERAA) welcomes the opportunity to provide comments in response to the Australian Energy Regulator's (AER) SA Power Networks (SAPN) electricity distribution regulatory proposal 2015-2016 to 2019-20 (the proposal) Issues paper (**the Issues paper**).

The ERAA represents the organisations providing electricity and gas to over 10 million Australian households and businesses. Our member organisations are mostly privately owned, vary in size and operate in all areas within the National Electricity Market (NEM) and are the first point of contact for end use customers of both electricity and gas.

As our members are considered one of the primary parties involved in the roll out of smart meters under a market driven approach, the ERAA submission is primarily focused on the metering fees proposed by SAPN. The proposal is also of significant interest to our members as network costs comprise approximately 50% of the retail bill.¹

The ERAA supports the framework and approach set out in the AER's Issues paper to assess the regulatory proposal of SAPN. The reclassification of metering types 5-6 as alternative control services from standard control services is an important change in the context of the Australian Energy Market Commission's Rule Change process to support metering contestability and with it, a market driven smart meter rollout.² This is consistent with the AER's draft decision in November 2014 related to the NSW distribution businesses (NSW draft decision).

In the NSW draft decision, the mechanism to compensate the NSW distribution businesses (the NSW Distributors) for the residual value of the metering assets is achieved through the transfer of this value to the standard control service.³ The utilisation of the approaches outlined above to the SAPN proposal should lead to lower exit fees, deliver streamlined administration and minimise cross-subsidies between customer groups.

Metering fees

A significant impediment in the development of a viable business case for the market driven rollout of smart meters are excessive upfront costs that may arise through high metering exit or transfer fees (exit fees). The ERAA is of the view that SAPN's proposed metering exit fees

¹ AEMC Electricity Trends Report to FY15 , March 2013,

² AER Issues paper SA Power Networks regulatory proposal, p.31
³ AER Draft decision, Ausgrid, Endeavour Energy and Essential Energy, attachment 16

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are sufficiently high to act as a disincentive for consumers to select a smart meter. This, therefore, may delay the emergency of metering contestability in the South Australian market. In our view, the metering exit fees outlined in the SAPN proposal is not economically efficient or in the long term interests of consumers.

The ERAA notes that the SA Power administration fees appear consistent in structure and approach to those set out by the NSW distributors. The ERAA recommends that the AER investigates the veracity of these fees when considering SAPN's proposal.

When assessing what the annual metering charges should be for SAPN, the ERAA encourages the AER to set these charges at a level that is not only within an efficient range but also promotes entry into the market for meter provision. Promoting efficient market entry will allow customers to obtain advanced metering infrastructure from a range of competitive providers and therefore benefit from products and services that they could not otherwise access. Setting annual costs at a level below a new entrant's cost of service provision provides little incentive for new parties to enter the market. Effective competition, and, therefore, the diversity of customer choice, will suffer.

The removal of exit fees and clearly defined and efficiently set metering charges are both necessary to promote effective competition in metering and related services and to allow customers to compare the costs and benefits of different metering service options.

On the basis of these issues outlined in this submission, the ERAA recommends that the AER exercise its full powers to seek further information from SAPN to justify all aspects of its regulatory proposal, inclusive of matters raised by our members in their submissions.

Should you wish to discuss the details of this submission, please contact me on (02) 8241 1800 and I will be happy to facilitate such discussions with my member companies.

Yours sincerely,

Cameron O'Reilly CEO Energy Retailers Association of Australia