

Jemena Electricity Networks (Vic) Ltd ABN 82 064 651 083

Level 16, 567 Collins Street Melbourne, VIC 3000 PO Box 16182 Melbourne, VIC 3000 T +61 3 9173 7000 F +61 3 9173 7516 www.jemena.com.au

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Mark Feather General Manager Strategic Energy Policy and Energy Systems Innovation Australian Energy Regulator GPO Box 3131 Canberra, ACT, 2601

Submitted via email to <u>AERringfencing@aer.gov.au</u>

Dear Mark,

AER's electricity transmission ring-fencing guideline review

Jemena Electricity Networks (**JEN**) welcomes the opportunity to respond to the Australian Energy Regulator's (**AER**) draft electricity transmission ring-fencing guideline¹ (**guideline**).

The AER's intent for reviewing the guideline is to highlight the increasing appetite to promote contestability in areas that have traditionally been provided by monopoly transmission network service providers (**TNSPs**).²

As a part of the review, the AER's draft guideline and accompanying explanatory statement outline the AER's scope of power regarding electricity transmission ring-fencing. Specifically, the review describes the limitations of its current powers under the National Electricity Rules (**NER**), stating:

In developing our draft position on obligations to prevent discrimination, we are mindful of the limitations on our current ring-fencing powers under the NER. The NER (clause 6A.21.2(a)) limits the AER's transmission ring-fencing powers to requiring accounting and functional separation of prescribed transmission services provided by a TNSP from other services.

We do not have the power to require accounting and/or functional separation of negotiated transmission services (most commonly the non-contestable components of a transmission connection) from non-regulated transmission services (including the contestable components of connections).³

Since TNSPs provide negotiated transmission services exclusively, the AER highlights there is a risk that TNSPs can continue to use this monopoly power to achieve favourable outcomes in providing transmission connection services.⁴

¹ Dated November, 2022.

² AER, Electricity transmission ring-fencing guideline – Explanatory statement version 4, draft, November 2022, p. vi.

³ AER, Electricity transmission ring-fencing guideline – Explanatory statement version 4, draft, November 2022, pp. 26-27.

⁴ AER, Electricity transmission ring-fencing guideline – Explanatory statement version 4, draft, November 2022, p. 27.

One of the reasons the AER considers brand separation is not required is that transmission customers are sophisticated.⁵

In its review, the AER distinguished transmission customers from distribution customers (focusing on low-voltage residential and small business customers), who they state are less sophisticated and, therefore, in need of brand separation.

pursuing a Rule change request to expand its ring-fencing powers to include the ability to specifically ring-fence negotiated transmission services in addition to prescribed transmission services from contestable services.⁶ The Australian Energy Market Commission (**AEMC**) has also noted that negotiated transmission services should be within the scope of the electricity transmission ring-fencing guideline⁷, which is also highlighted in the AER's explanatory statement:⁸

The Commission is of the view that a more appropriate division would be between a TNSP's provision of prescribed transmission services and negotiated transmission services, and its non-transmission or other contestable transmission services.

If you have any questions regarding this submission, please get in touch with Matthew Serpell on

Kind regards,

Ana Dijanosic General Manager Regulation Jemena Electricity Networks

or

- ⁵ AER, *Electricity transmission ring-fencing guideline Explanatory statement version 4, draft*, November 2022, p. x.
- ⁶ AER, Electricity transmission ring-fencing guideline Explanatory statement version 4, draft, November 2022, p. 27.
- ⁷ AEMC, Transmission connection and planning arrangements, Rule determination, May 2017, pp. 167-168.
- ⁸ AER, Electricity transmission ring-fencing guideline Explanatory statement version 4, draft, November 2022, p. 27.