

Aurora Energy Electricity Distribution Determination 1 July 2012 to 30 June 2017

Pre-determination conference

Andrew Reeves Chairman AER

13 December 2011

Housekeeping

- Please sign the attendance sheet
- A record of this meeting will be made
- There will be morning tea served after the presentation



Framework

- Under the National Electricity Law (NEL), the AER is responsible for the economic regulation of distribution services.
- The NEL requires the AER to regulate distribution services in a manner that will promote efficient investment in, and the efficient operation and use of, electricity services for the long term benefit of consumers.
- Under the National Electricity Rules the AER must make a distribution determination covering, amongst other matters:
 - How Aurora's distribution services will be regulated
 - Aurora's allowed revenues and prices
 - Incentive schemes that will apply to Aurora

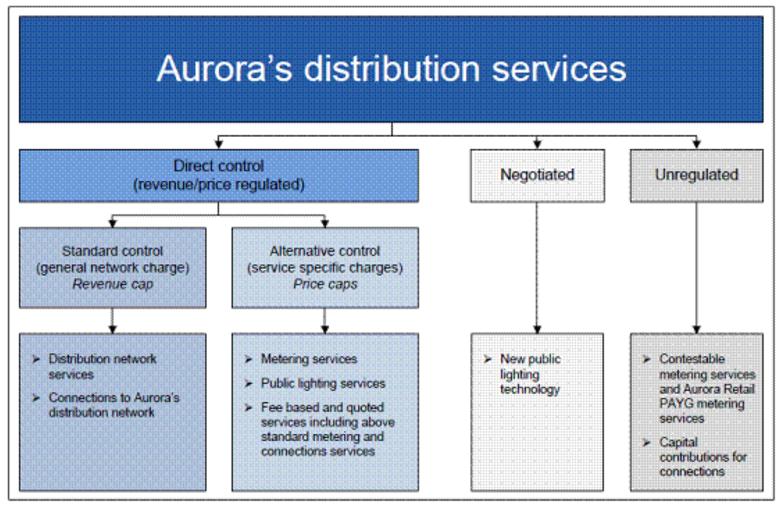


Aurora's regulatory proposal

- Aurora's regulatory proposal would have resulted in a once-off revenue increase of 13 per cent and then a moderate annual decrease (before inflation).
- Aurora's proposed expenditure was broadly in line with its current expenditure.
- The AER has accepted much of Aurora's regulatory proposal as being consistent with the requirements of the NER.



Classification of Aurora's services





Cost allocation

- Aurora must allocate costs to its distribution services in accordance with its Cost Allocation Method (CAM).
- The AER approved the latest version of Aurora's CAM in May this year.
- The CAM prevents cross-subsidisation between the distribution and other services that Aurora provides.

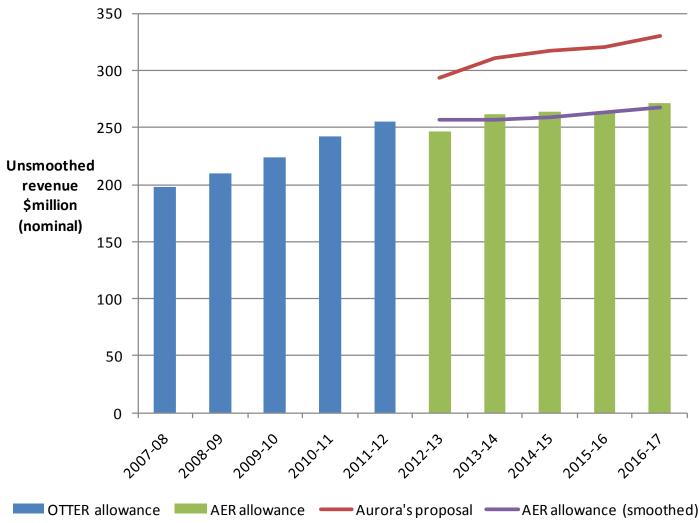


Standard control services

- The AER has determined lower revenues
 & prices than those proposed by Aurora.
- The AER's draft determination would result in no average increase to a typical residential electricity bill, arising from this determination.



Revenue





Change in prices

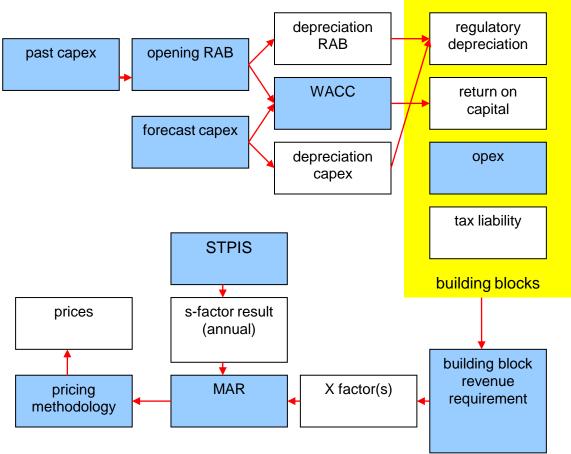
	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	Average
Proposed by Aurora							
Residential bill	\$2,000	\$2,147	\$2,164	\$2,181	\$2,199	\$2,216	
Percentage change in residential bill		7.37%	0.78%	0.79%	0.79%	0.80%	2.1%
AER draft determination							
Residential bill	\$2,000	\$1,990	\$1,980	\$1,979	\$1,985	\$1,991	
Percentage change in residential bill		-0.50%	-0.49%	-0.08%	0.30%	0.30%	-0.1%

Outcomes from Final Determination will take account of Aurora response and circumstances in financial markets



Revenue

The revenue allowance is calculated from the following components



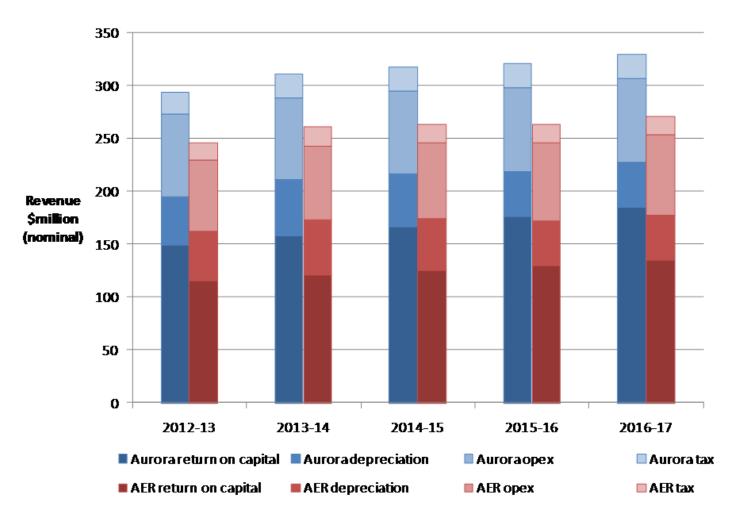


Key drivers of revenue reductions

- Aurora proposed total revenue for the regulatory control period of \$1,571.6 million (\$nominal).
- The AER's draft determination is for total (smoothed) expected revenues of \$1,305.4 million (\$nominal) for the regulatory control period – 17 per cent below Aurora's proposal.
- The main reductions are due to the AER's position on the proposed return on investment, forecast capex and forecast opex.



Revenue comparison





Return on investment

- The NER requires the AER to determine an appropriate return on Aurora's investment in distribution assets.
- The rate of return is represented by the Weighted Average Cost of Capital (WACC).
- The AER's position on the WACC is the most significant driver of the AER's reductions to Aurora's proposed revenues.
- The WACC values will be updated in the final determination for prevailing market conditions.



WACC parameters

Parameter	Aurora's proposal	AER draft determination
Nominal risk free rate	5.53%	4.28%
Equity beta	0.8	0.8
Market risk premium	6.50%	6.00%
Gearing level (debt/debt plus equity)	60%	60%
Debt risk premium	4.54%	3.14%
Assumed utilisation of imputation credits (gamma)	0.25	0.25
Inflation forecast	2.58%	2.62%
Cost of equity	10.73%	9.08%
Cost of debt	10.07%	7.42%
Nominal vanilla WACC	10.33%	8.08%



Return on investment (WACC)

Aurora's proposal

10.33 per cent

AER draft determination

8.08 per cent

Reasons

- A change in market conditions is the driver of a lower nominal risk free rate.
- A lower DRP results from the AER's updated methodology using observed market data.
- The AER considers that there is persuasive evidence to deviate from a MRP of 6.5%.

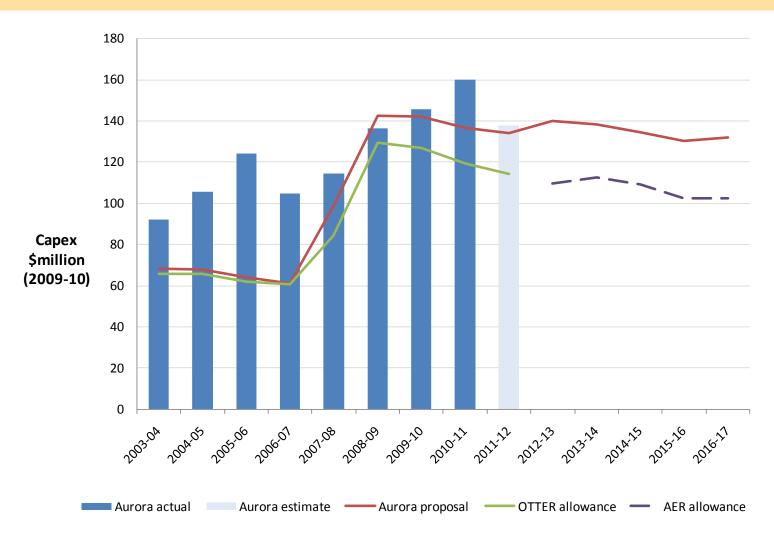


Return on investment (WACC)

	decreased in revenues (\$million, nominal)	decrease in revenues (per cent)
Risk free rate (Rf)	109.4	8.4
Debt risk premium (DRP)	66.0	5.1
Market risk premium (MRP)	16.2	1.2
Rf + DRP + MRP	191.6	14.7



Total Capex





Capital Expenditure

Aurora's proposal

• \$675.3 million (\$2009-10)

AER draft determination

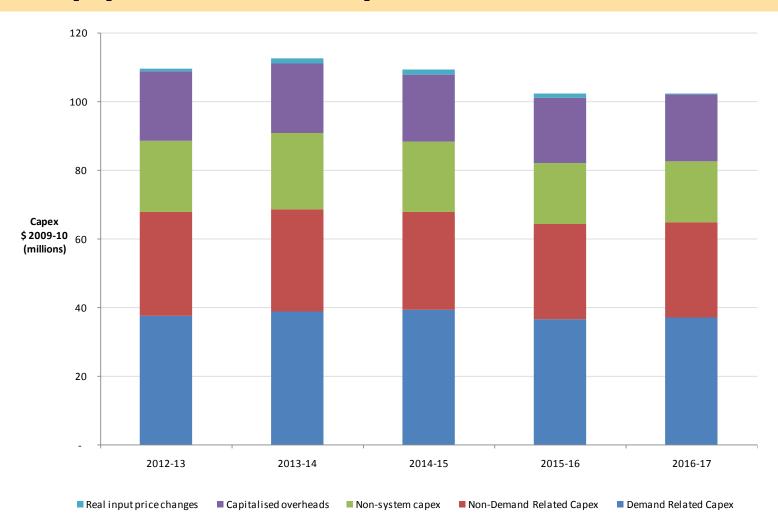
- \$535.8 million (\$2009-10)
- Decrease of 21 per cent

Reasons

- reduced customer connections forecast
- Above necessary capital expenditure for projects to improve reliability or reduce operating costs



Approved capex breakdown



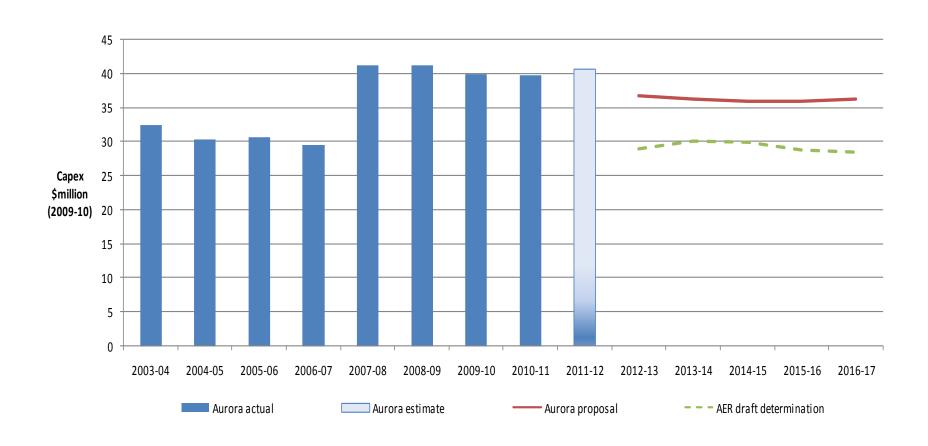


Capex - connections

- The AER considers that a reduction of \$35.2 million to customer connections capex is required.
- Aurora's forecast of new residential connections is too high.
- Aurora's unit costs for new commercial connections is too high.

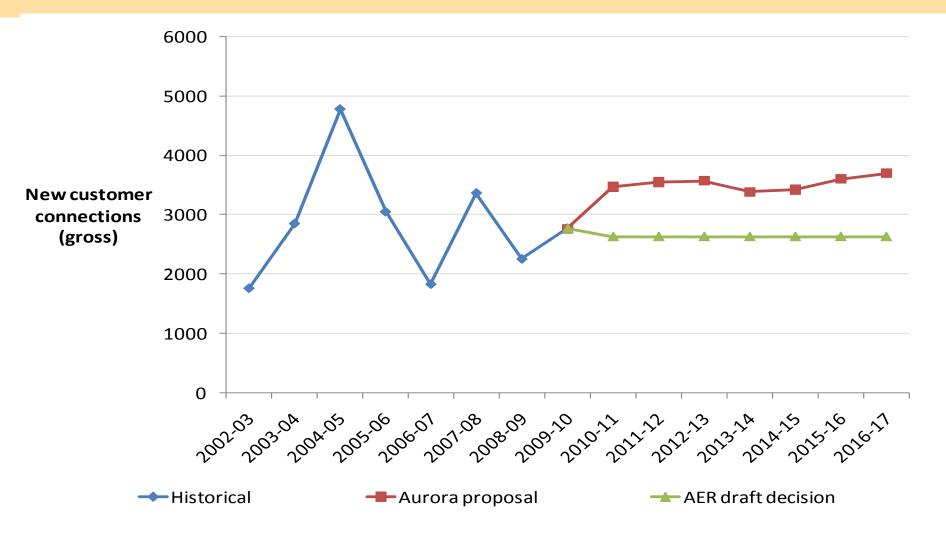


Capex - connections





Residential customer connections



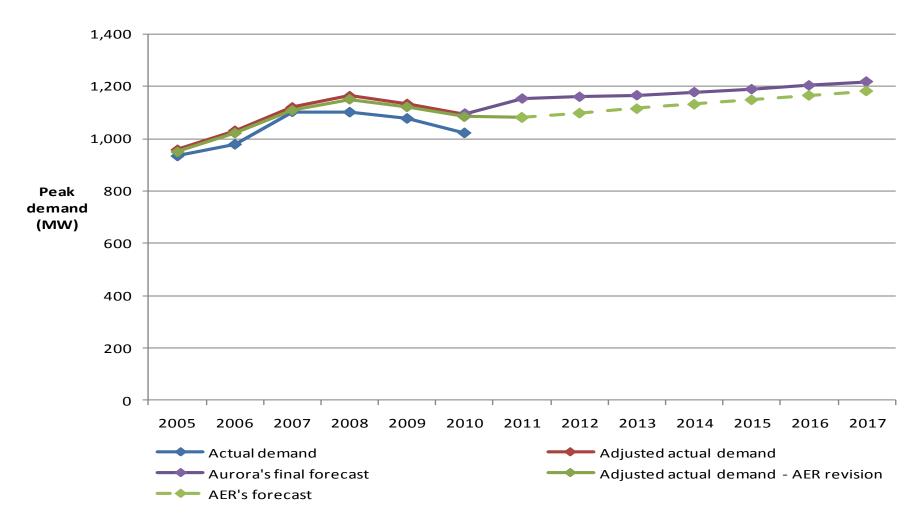


Capex - reinforcement

- The AER considers that a reduction of \$44 million to Aurora's proposed reinforcement capex is required
- Some of the expenditure seems to be driven by operational efficiencies and/or improvements in reliability.
- In some instances Aurora has not adequately demonstrated that its proposed expenditure reflects the efficient costs of meeting the capex objectives.



Maximum Demand



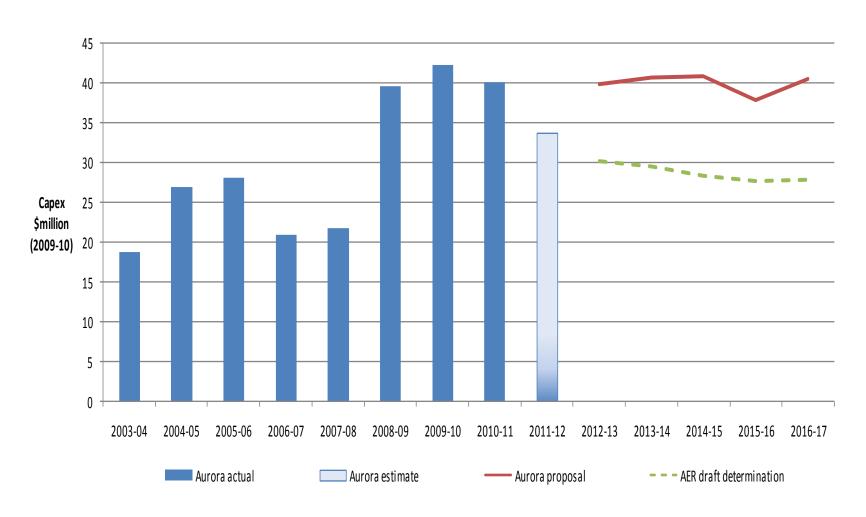


Capex - Non demand

- Much of Aurora's proposed capex is for purposes other than managing demand, such as replacement of ageing assets.
- The AER found that some of Aurora's proposed non demand capex was in excess of what is required under the NER.
 - Much of this was capex resulting in service improvement and operating efficiencies. The AER's incentive schemes are another means by which Aurora may recover the costs of this investment.



Capex - Non demand





Operating Expenditure

Aurora's proposal

• \$340.1 million (\$2009-10)

AER's draft determination

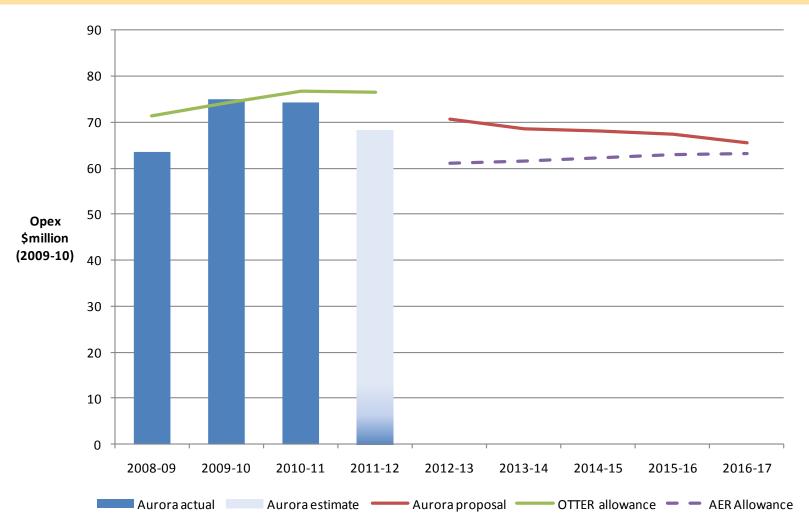
- \$311 million (2009-10)
- Decrease of 8.6 per cent

Reasons

- There is reason to doubt Aurora's opex forecast approach
 - uncommon detailed cost build up
 - aspirational 3 per cent labour efficiency adjustment
- The AER compared Aurora's proposed forecast opex with an alternative base year forecast.
- The base year forecast started with Aurora's recurrent expenditure and accounted for other factors expected to affect Aurora's costs.

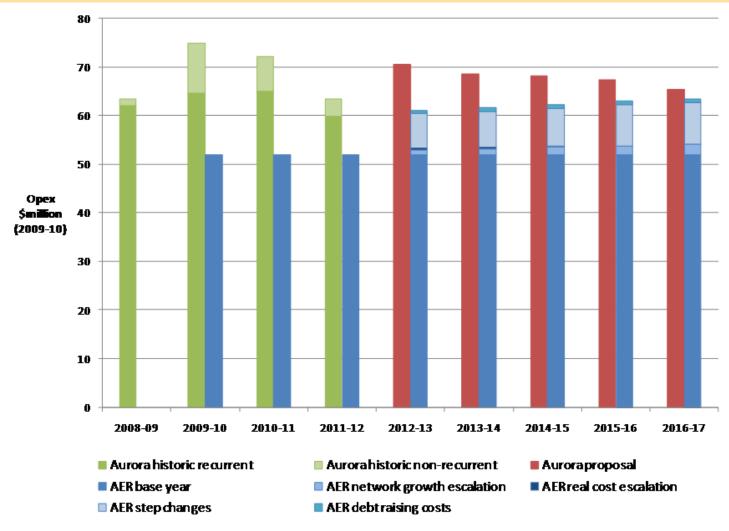


Total Opex





opex draft determination





Incentive schemes

- The AER has proposed to apply the following incentive schemes to Aurora
 - Service target performance incentive scheme (STPIS)
 - Efficiency benefit sharing scheme (EBSS)
 - Demand management incentive scheme (DMIS)



STPIS

- The STPIS will provide a financial incentive for Aurora to maintain and improve its performance.
- Targets have been set to reflect the performance Aurora has been funded to deliver.
- Maximum penalty or reward of five per cent of revenue.
- Performance measures align with Tasmanian service standards.



EBSS

- The EBSS will provide Aurora with a continuous incentive to reduce opex across the regulatory period.
- It provides this continuous incentive by allowing Aurora to retain efficiency gains for five years before passing them to consumers.



DMIS

- The DMIS provides an incentive for Aurora to implement efficient non-network alternatives.
- Under the DMIS, Aurora may gain a annual demand management incentive allowance (DMIA).
- The DMIA funds expenditure on initiatives approved by the AER.



Pass throughs

- Aurora may pass through the costs of certain events which are too uncertain to forecast accurately.
- Aurora nominated 9 pass through events (in addition to the four pass through events prescribed in the NER)
- The AER accepted the following three:
 - Natural disasters
 - Liability above insurance cap
 - Insurer credit risk
- The AER considered that the other events proposed by Aurora were already covered by other pass through events.

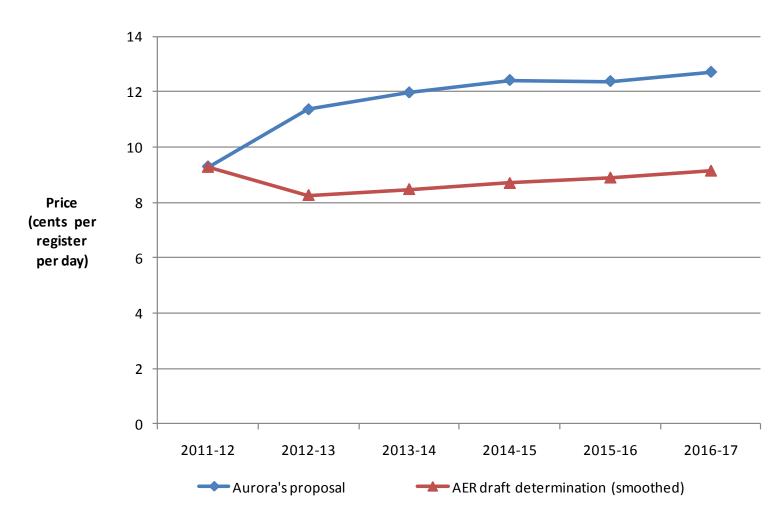


Alternative control services

- The AER determined that metering, public lighting, fee based services and quoted services will have price caps
- The AER's draft determination meter prices are on average 29 per cent below those proposed by Aurora.
- The key driver of the price difference is that the AER has used a regulated asset base roll forward approach for calculating the annual capital allowance for metering.
- This differs from Aurora's proposal to apply a replacement cost annuity approach for these services



Prices for meters



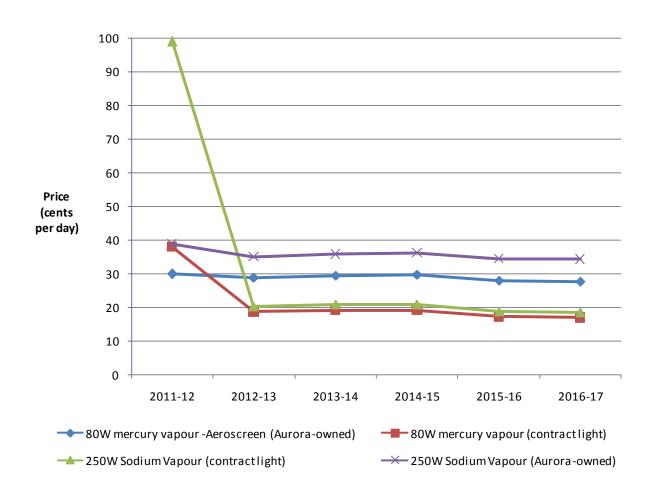


Alternative control services

- The AER's draft determination on public lighting services has resulted in price caps that are on average 19 per cent below those proposed by Aurora.
- The AER has set price caps for discrete services that Aurora provides such as, deenergization, reenergization and meter alterations
- The AER has also set caps on the charge out rates of labour, and materials costs for quoted services.



Prices for public lighting assets





Timelines

Revised proposal due 16 January 2012

Submissions due 20 February 2012

AER Final decision 30 April 2012



Submissions

- Aurora's revised proposal in response to the AER's draft determination is due 16 January 2012
- Submission on the AER's draft determination and Aurora's revised proposal can be submitted at <u>AERInquiry@aer.gov.au</u> until 20 February 2012
- The AER's draft determination and associated documents are available at www.aer.gov.au
- Timeframes under the NER limit the AER's ability to consider late submissions



Comments and Questions

