

OPTIONS EVALUATION REPORT (OER)



Sydney South 330 kV Area Loads Special Protection System (SPS)

OER 00000001482 revision 3.0

Ellipse project no.: P0008618

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Project reason: Imposed Standards - Control Systems to meet NER requirements

Project category: Prescribed - Augmentation

Approvals

Author	Ronny Schnapp	Network & Connection Analysis Engineer
Reviewed	Jahan Peiris	Network Modelling & Performance Manager
Endorsed	Vincent Ong	Network & Connection Analysis Manager
	Garrie Chubb	Investment Support Manager
	Azil Khan	Investment Analysis Manager
Approved	Andrew Kingsmill	Manager/Network Planning
Date submitted for approval	9 January 2017	

1. Need/opportunity

In order to meet the National Electricity Rules (NER) requirements to protect the NSW high voltage transmission system against high impact low probability multiple simultaneous contingencies, there is an opportunity for TransGrid to implement control, protection or other systems to manage the stability of both frequency and voltage following these multiple contingencies.

TransGrid studies have identified critical non-credible contingencies of two or more of the 330 kV lines feeding the Sydney metropolitan area could lead to cascading failures in the greater Sydney load area (see NOS-1482). Such a multiple contingency event could result in voltage collapse and frequency control issues. These lines are

- > 11 Dapto – Sydney South
- > 12 Liverpool – Sydney South
- > 13 Kemps Creek - Sydney South
- > 76 Wallerawang – Sydney South
- > 77 Wallerawang – Ingleburn or 78 Ingleburn – Sydney South

2. Related needs/opportunities

- > Need 1472 – Yass 330 kV Smart Grid Controls
- > Need 1473 – North West 330kV Smart Grid Control
- > Need 1484 – Snowy 330 kV Area Smart Grid Control
- > Need 1487 – Eraring – Kemps Creek 500 kV Smart Grid Control
- > Need 1491 – Sydney North West 330 kV Smart Grid Control
- > Need 1522 – Sydney Area 330 kV Smart Grid Control

3. Options

Base Case

The Base Case is to continue to operate the network using the status quo arrangements for managing multiple simultaneous contingencies.

The base case total risk cost is estimated to be \$14.76 million (refer to Attachment 1 in NOS-1482 for Risk Cost summary), which is primarily made up of the value of unserved energy.

The risk cost was calculated using the Risk Tool, and considers the worst-case outage of multiple 330 kV lines within the Sydney South cut-set causing a loss of load of 9,500 MW¹. The load restoration time is estimated to be 8 hours². Furthermore, during works to restore the load, it is expected that the demand will decrease over time, as such a factor of 0.5 is used to account for this. The probability of such an event occurring is deemed to be 1 in 100 years³.

¹ This event is noted to occur during severe bushfires, and it is expected that the total NSW load will be at maximum demand, resulting in 9,500 MW load lost due to the worst case combination of multiple 330 kV line outages.

² Restoration time is based on TransGrid Control Room historical experience and OM666 Black Start.

³ It is assumed that this type of outage is a 1 in 100 year event.

Unserviced Energy Risk Cost

Unserviced energy is calculated as:

$$\text{Unserviced Energy} = (\text{MW at risk} * 0.5 * \text{failure duration}) * (\text{overall failure rate})$$

$$\text{Unserviced Energy} = (9500 \text{ MW} * 0.5 * 8 \text{ hrs}) * 1\%$$

$$\therefore \text{Unserviced Energy} = 380 \text{ MWh}$$

The cost of unserved energy (which is included in the above risk cost) has been calculated as follows:

$$\text{Risk Cost of Unserviced Energy} = \text{Unserviced Energy} * \text{VCR}$$

$$\text{Risk Cost of Unserviced Energy} = 380 \text{ MWh} * \$38,350/\text{MWh}^4$$

$$\therefore \text{Risk Cost of Unserviced Energy} = \$14.57 \text{ million}$$

Other Risk Cost

In addition there is an environmental risk and reputational risk cost of \$0.19 million⁵.

Total Risk Cost

Total risk cost = Unserviced energy risk cost + other risk cost

$$\therefore \text{Total risk cost} = \$14.76 \text{ million per annum.}$$

Option A — Sydney South Area 330 kV Special Protection System <OFR-1472A, OFS-1472A>

This option involves the implementation of a SCADA/Protection-based Hybrid Special Protection System (SPS) for the Sydney South 330 kV area to prevent or minimise the effect of widespread interruptions and a partial or full system collapse in the event of critical non-credible multiple contingencies.

The scope of works under this option can be found in [OFR-1482A](#).

The expected capital cost for this option is \$1.65 million ± 25% in un-escalated 2016-17, spread over 3 years. Refer to [OFS-1482A](#) for details.

The post-project risk cost of Option A is assessed to be \$2.48 million per year.

The unserved energy has been calculated using the same data as in the Base Case, except the amount of the total load lost is targeted to be reduced⁶.

Unserviced Energy Risk Cost

$$\text{Unserviced Energy} = (\text{MW at risk} * 0.5 * \text{failure duration}) * (\text{overall failure rate})$$

$$\text{Unserviced Energy} = (1500 \text{ MW} * 0.5 * 8 \text{ hrs}^7) * 1\%$$

$$\therefore \text{Unserviced Energy} = 60 \text{ MWh}$$

The cost of unserved energy (which is included in the above risk cost) has been calculated as follows:

$$\text{Risk Cost of Unserviced Energy} = \text{Unserviced Energy} * \text{VCR}$$

⁴ TransGrid's Investment Risk Tool bases the Value of Customer Reliability (VCR) on figures published by AEMO in its Value of Customer Reliability Review - Final Report, September 2014. In this case we use the mixed residential/industrial figure of \$38,350/MWh.

⁵ The environmental and reputational (external consultations and communications costs) risk are due to this type of event occurring and derived from the risk tool

⁶ Due to the selected load shedding by the Sydney South area smart grid control scheme – Load to be shed by tripping feeders at Haymarket, Beaconsfield and Sydney South. The expected load to be shed is about 1500 MW.

⁷ Restoration time is based on TransGrid Control Room historical experience and OM666 Black Start.

$$\text{Risk Cost of Unserved Energy} = 60 \text{ MWh} * \$38,350/\text{MWh}^8$$

$$\therefore \text{Risk Cost of Unserved Energy} = \$2.3 \text{ million}$$

Other Risk Cost

In addition there is an environmental risk and reputational risk cost of \$0.18 million⁹.

Total Risk Cost

Total risk cost = Unserved energy risk cost + other risk cost

$$\therefore \text{Total risk cost} = \$2.48 \text{ million per annum.}$$

Option B – Construction of a parallel transmission path

This option involves the construction of a 330 kV transmission line between Sydney South substation and any of the remote end substations in the cut-set (Dapto, Liverpool, Kemps Creek, Wallerawang or Ingleburn) to prevent the existing transmission paths becoming overloaded. It is anticipated that the capital costs for this option would be in excess of \$100m and would reduce the risk cost to zero.

Due to the significantly larger expected capital cost, this option will not deliver value for money and has not been considered.

Non-network Solutions

No feasible non-network solutions have been identified to address this Need.

4. Evaluation

Commercial Evaluation

Both the Base Case and Option A are technically feasible. However, as seen below, implementing the Base Case (i.e. refraining from making capital investment) would generate a total risk cost of \$14.76 million for every year that the Need is not addressed. In contrast, Option A will reduce TransGrid's average annual risk to \$2.48 million.

The commercial evaluation of the technically feasible options is set out in Table 1.

The full financial and economic evaluations are shown in Appendix A.

Table 1: Commercial Evaluation of Technically Feasible Options

Option	Description	Total Capex (\$m)	Yearly Ongoing Opex (\$m)	Yearly Post Project Risk Cost (\$m)	Economic NPV (\$m)	Rank
Base Case	'Do nothing' – allow load to be lost and rely on manual restoration.	-	-	14.76	-	2
A	Sydney South Area Special Protection System	1.65	0.033	2.48	75.53	1

⁸ TransGrid's Investment Risk Tool bases the Value of Customer Reliability (VCR) on figures published by AEMO in its Value of Customer Reliability Review - Final Report, September 2014. In this case we use the mixed residential/industrial figure of \$38,350/MWh.

⁹ The environmental and reputational (external consultations and communications costs) risk are due to this type of event occurring and derived from the risk tool

The commercial evaluation is based on:

- > a 10% discount, with sensitivities based on TransGrid’s current AER-determined pre-tax real regulatory WACC of 6.75% for the lower bound, and 13% for the upper bound provided in Appendix A.
- > the applied sensitivities on the discount rate give the following economic NPVs:

Discount Rate (%)	Economic NPV (\$m)
6.75	97.91
13.00	60.59

ALARP Evaluation

An ALARP assessment is triggered by the following hazard with the associated disproportionate factor:

- > Unplanned outage of high voltage equipment – 3 times the safety risk reduction and taking 10% of the reliability risk reduction as applicable to safety.

However, as this will only produce 30% of the benefit derived in the commercial evaluation, a full ALARP evaluation will not produce an alternative preferred solution.

Preferred Option

The preferred option is therefore Option A, as it significantly improves TransGrid’s risk exposure, and yields the most benefits, as calculated using TransGrid’s NPV Calculation Tool and Risk Tool (refer Appendix A).

Capital and operating expenditure

The yearly incremental operating expenditure is estimated to be 2% of the upfront capital cost of each option, which equates to \$0.033 million, escalated at a rate of 2.9% per annum.

Regulatory Investment Test-Transmission

This Need is not subject to the RIT-T process as it does not exceed the \$6 million threshold requirement.

5. Recommendation

Based on the economic evaluation above, Option A is the preferred option to address the Need as it significantly reduces TransGrid’s risk exposure and reduces the risk from \$14.76m to \$2.48m (as shown in Appendix A).

It is therefore recommended that a Request for Project Scoping (RPS) be issued for the implementation of a SCADA/Protection-based hybrid SPS for the Sydney South 330 kV area during the regulatory period 2019 to 2023.

Appendix A – Financial and Economic Evaluation Reports

Project_Option Name

Sydney South Area Loads Special Protection System

1. Financial Evaluation (excludes VCR benefits)

NPV @ standard discount rate	10.00%	-\$1.62m	NPV / Capital (Ratio)	-0.98
NPV @ upper bound rate	13.00%	-\$1.52m	Pay Back Period (Yrs)	Not measurable
NPV @ lower bound rate (WACC)	6.75%	-\$1.75m	IRR%	Not measurable

2. Economic Evaluation (includes VCR benefits but excludes tax benefits from non-cash transactions, ENS penalty and overall tax cost)

NPV @ standard discount rate	10.00%	\$75.53m	NPV / Capital (Ratio)	45.77
NPV @ upper bound rate	13.00%	\$60.59m	Pay Back Period (Yrs)	Not measurable
NPV @ lower bound rate (WACC)	6.75%	\$97.91m	IRR%	311.46%

Benefits

Risk cost	As Is	To Be	Benefit	VCR Benefit	\$12.27m
Systems (reliability)	\$14.57m	\$2.30m	\$12.27m	ENS Penalty	\$0.00m
Financial	\$0.00m	\$0.00m	\$0.00m	All other risk benefits	\$0.00m
Operational/compliance	\$0.00m	\$0.00m	\$0.00m	Total Risk benefits	\$12.28m
People (safety)	\$0.00m	\$0.00m	\$0.00m	Benefits in the financial NPV*	\$0.00m
Environment	\$0.00m	\$0.00m	\$0.00m	*excludes VCR benefits	
Reputation	\$0.18m	\$0.18m	\$0.00m	Benefits in the economic NPV**	\$12.28m
Total Risk benefits	\$14.76m	\$2.48m	\$12.28m	**excludes ENS penalty	
Cost savings and other benefits			\$0.00m		
Total Benefits			\$12.28m		

Other Financial Drivers

Incremental opex cost pa (no depreciation)	-\$0.03m	Write-off cost	\$0.00m
Capital - initial \$m	-\$1.65m	Major Asset Life (Yrs)	15.00 Yrs
Residual Value - initial investment	\$0.11m	Re-investment capital	\$0.00m
Capitalisation period	3.00 Yrs	Start of the re-investment period	0.00 Yrs